



# Annual Comprehensive Financial Report

For the Fiscal Years Ended June 30, 2023 & 2022



**LAKESHORE**  
TECHNICAL COLLEGE  
Cleveland, WI

**LAKESHORE TECHNICAL COLLEGE DISTRICT**

1290 North Avenue  
Cleveland, WI 53015  
920.693.1000

**ANNUAL COMPREHENSIVE FINANCIAL REPORT**

For the fiscal years ended June 30, 2023 and 2022

**Members of the Board  
as of 07/01/2023**

Mr. John D. Wyatt .....	Chairperson
Ms. Kim Rooney .....	Vice-Chairperson
Ms. Monica Nichter .....	Secretary/Treasurer
Mr. Curt Brauer .....	Member
Ms. Belinda Esquinas.....	Member
Mr. Roy W. Kluss .....	Member
Mr. John S. Lukas .....	Member
Mr. Donald O. Pohlman.....	Member
Dr. Mike Trimberger .....	Member

**Current Administrators**

Dr. Paul Carlsen .....	President
Ms. Polly Abts .....	Vice-President of Student Success
Ms. Tanya Boman .....	Interim Vice-President of Instruction
Ms. Kristin Liphart .....	Vice-President of Institutional Advancement
Ms. Brenda Riesterer .....	Vice President of Administration
Ms. Heidi Soodsma .....	Vice President of Strategic Development

**Official Issuing Report**

Ms. Molly O'Connell.....	Chief Financial Officer
--------------------------	-------------------------

**Report Prepared by**

Ms. Molly O'Connell.....	Chief Financial Officer
Ms. Lisa Friedl .....	Controller

Assisted by:

Financial Services staff  
Research and Planning staff

*This page intentionally left blank.*

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## ANNUAL COMPREHENSIVE FINANCIAL REPORT For the fiscal years ended June 30, 2023 and 2022

### TABLE OF CONTENTS

---

	<u>Page</u>
<b><u>Introductory Section</u></b>	
Transmittal Letter .....	1
Certificate of Achievement for Excellence in Financial Reporting .....	9
Organizational Chart .....	10
Board Membership and Structure .....	11
Map of District .....	12
<b><u>Financial Section</u></b>	
Independent Auditors' Report .....	13
Management's Discussion and Analysis (required supplementary information) .....	17
Basic Financial Statements:	
Statements of Net Position .....	29
Statements of Revenues, Expenses, and Changes in Net Position .....	30
Statements of Cash Flows.....	31
Statement of Fiduciary Net Position .....	33
Statement of Changes in Fiduciary Net Position – Fiduciary Fund.....	34
Notes to Financial Statements.....	35
Required Supplementary Information:	
Schedule of Employer's Proportionate Share of Net Pension Liability (Asset) and Schedule of Employer Contributions – Wisconsin Retirement System .....	72
Schedule of Changes in Total OPEB Liability and Related Ratios – Other Postemployment Benefits .....	73
Notes to Required Supplementary Information .....	74
Supplementary Information:	
General Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget (non-GAAP Budgetary Basis) .....	77
Special Revenue Fund – Operating Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget (non-GAAP Budgetary Basis) .....	79
Special Revenue Fund – Non-Aidable Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget (non-GAAP Budgetary Basis) .....	80
Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget (non-GAAP Budgetary Basis) .....	82
Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget (non-GAAP Budgetary Basis).....	84
Enterprise Fund Schedule of Revenues, Expenses, and Changes in Net Position – Actual and Budget (non-GAAP Budgetary Basis).....	86
Internal Service Fund Schedule of Revenues, Expenses, and Changes in Net Position – Actual and Budget (non-GAAP Budgetary Basis).....	88
Schedule to Reconcile Budget (non-GAAP Budgetary) Basis Combined Financial Statements to the Statement of Revenues, Expenses, and Changes in Net Position .....	89

(continued)

**LAKESHORE TECHNICAL COLLEGE DISTRICT**

**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
For the fiscal years ended June 30, 2023 and 2022

TABLE OF CONTENTS (continued)

---

	<u>Page</u>
<b><u>Statistical Section</u></b>	
Net Position by Component .....	95
Operating Expenses, Operating Revenues and Non-Operating Revenues (Expenses) .....	96
Equalized Value of Taxable Property .....	97
Direct and Overlapping Property Tax Rates .....	98
Principal Taxpayers .....	99
Property Tax Levies and Collections .....	100
Ratio of Net Debt to Equalized Valuation and Debt per Capita .....	101
Computation of Direct and Overlapping Debt .....	102
Legal Debt Margin Information .....	103
Demographic and Economic Statistics .....	104
Ten Largest Employers .....	105
Full-Time Equivalent Positions by Category .....	106
Enrollment Statistics .....	107
Campus Sites – Square Footage .....	108
Program Offerings .....	109
<b><u>Single Audit Section</u></b>	
Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards .....	113
Independent Auditors' Report on Compliance for Each Major Federal and State Program and on Internal Control Over Compliance Required by the Uniform Guidance and the State Single Audit Guidelines .....	115
Schedule of Expenditures of Federal Awards .....	118
Schedule of Expenditures of State Awards .....	121
Notes to Schedules of Expenditures of Federal and State Awards .....	124
Schedule of Findings and Questioned Costs .....	125

December 20, 2023

To the Citizens and Board of Directors of the Lakeshore Technical College District

The Annual Comprehensive Financial Report (ACFR) of Lakeshore Technical College District (District, College or LTC) for the fiscal years ended June 30, 2023, is hereby submitted. Responsibility for the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the District. To the best of our knowledge, the enclosed data is accurate and reported in a manner designed to present fairly the financial position and results of operations of the District. All disclosures necessary to enable the reader to gain an understanding of the District's financial activities have been included.

This report is consistent with legal reporting requirements of the State of Wisconsin, and in our opinion was prepared in conformity with accounting principles generally accepted in the United States of America. In addition to meeting legal reporting requirements, this report is intended to present a comprehensive summary of the significant financial data of the District in a readable format to meet the varying needs of the District's citizens, taxpayers, students, employees, financial institutions, intergovernmental agencies, and the Wisconsin Technical College System.

The District maintains internal controls designed to provide reasonable assurance the District's assets are safeguarded from loss, unauthorized use or disposition and to ensure compliance with established governmental laws, regulations and policies, College policies, and other requirements of those to whom the District is accountable. The internal accounting control structure is designed to provide reasonable, not absolute, assurance these objectives are met.

State law and federal guidelines require an annual audit of the District's financial records. The District has contracted with the independent certified public accounting firm of CliftonLarsonAllen LLP to perform the annual audit of its financial statements and state and federal assistance programs. The Independent Auditors' Report is included in the financial section of this ACFR and reflects an unmodified opinion on the basic financial statements. As a recipient of state and federal awards, the District complies with the requirements of the Single Audit Act, and separate single-audit reports have been issued, which are included in the Single Audit section.

Generally accepted accounting principles require management to provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The District's MD&A can be found immediately following the report of the independent auditors.

Paul Carlsen, Ph.D., President

## PROFILE OF THE LAKESHORE TECHNICAL COLLEGE DISTRICT

Lakeshore Technical College (Lakeshore, LTC, District, or College) is a public, two-year post-secondary educational institution focused on technical education. One of 16 comprehensive technical colleges in Wisconsin which operates under the coordination of the Wisconsin Technical College System (WTCS), Lakeshore is locally governed by a nine-member District Board (Lakeshore Board) whose representation is determined by State Statute.

Located in east central Wisconsin, Lakeshore serves a district measuring approximately 1,200 square miles, covering Manitowoc and Sheboygan counties and small portions of Calumet and Ozaukee counties. The main campus, consisting of five instructional buildings and one facilities building on a 154-acre site, is in the Village of Cleveland, Wisconsin, centrally located between the District's two primary city centers, Manitowoc and Sheboygan. In addition to the main campus, the College operates learning sites located within the cities of Sheboygan and Manitowoc, the School of Agriculture located adjacent to the Farm Wisconsin Discovery Center in Newton in Manitowoc County, and in various district high schools.

Lakeshore demonstrates a commitment to excellence through its focus on workforce preparation, access and affordability, institutional effectiveness, and responsiveness to community needs. Partnerships in the community, with businesses and with education, both K-12 and post-secondary, are key to building career pathways that help keep the economy strong. The Higher Learning Commission reaffirmed Lakeshore's accreditation in 2015 for another ten years. Due to its history of continuous improvement and practices, the college is now in the Open Pathway track. The mode is unique in that its improvement component, the Quality Initiative, gives institutions the independence to pursue improvement projects that are geared toward their current needs and aspirations.

In the past year, the college was recognized by several external agencies for the following:

- The Chamber of Manitowoc County awarded Lakeshore the 2021 Large Business of the Year Award.
- One of the top 150 community colleges eligible to compete for the *Aspen Prize for Community College Excellence* from a pool of over 1,000 public two-year colleges nationwide. This is the sixth consecutive time the college has received the nation's signature recognition of high achievement and performance in America's community colleges.
- Ranked #9 Best Community College in America and #1 in Wisconsin by Niche.
- Ranked 11<sup>th</sup> nationally among community colleges for education outcomes and 2<sup>nd</sup> among community colleges in Wisconsin by WalletHub's 2021 Report.
- Named a top 10 Bellwether Award finalist for the fourth time in five years; our booth received best in showcase for workforce development.
- Earned a bronze Military Friendly School award, making this the 13th consecutive year of being recognized by Military Friendly®.
- Named a 2023-2024 Military Spouse Friendly Top 10 School by Vqtory, a national organization which connects the military community to educational and entrepreneurial opportunities and civilian employment.
- Dr. Julie Konik became the fifth Lakeshore instructor in 6 years to receive the Dale P. Parnell Faculty Distinction Recognition.
- Our Welding for the Incarcerated program received the Working Together Award from the Sheboygan Chamber of Commerce.
- Our Licensed Practical Nurse program was ranked 1<sup>st</sup> in Wisconsin by PracticalNursing.com and 10<sup>th</sup> in the state by Nursing Schools Almanac.
- Edsmart.org ranked our program the 15<sup>th</sup> most affordable online Web Developer associate degree.
- Our online associate degree in Management was ranked 14<sup>th</sup> by zdnet.com.
- Zdnet.com ranked our online Digital Marketing associate degree 7<sup>th</sup>.
- Our online associate degree in Marketing was ranked #7 by universityhq.org.
- Universityhq.org ranked Lakeshore the 4<sup>th</sup> best for associate degrees in Wisconsin.
- Lakeshore won the nc3 National Coalition of Certification Centers Dennis Judice Memorial Award. Onlineu.com named Lakeshore the 23<sup>rd</sup> best online community college in the U.S.

## **Scope of Educational Offerings**

The College's educational offerings include degree and diploma programs, apprenticeships, incumbent worker training, and pre-college instruction. Additional student learning opportunities include internships, clinicals, and participation in student clubs, student life activities, and service learning. Thirty-seven associate of applied science degrees, 1 associate of science, 1 associate of arts, 12 technical diploma programs, 40 Lakeshore district certificates, 22 embedded technical diplomas, 13 embedded pathway certificates, and 8 state-indentured apprenticeships are offered through six instructional divisions. Lakeshore's programs incorporate industry-leading technologies to reflect the employment needs and provide a base for lifetime learning. Students access these technologies through hands-on learning. To increase student accessibility, programs are shared with other colleges and courses are offered through flexible learning options. Sixteen programs hold professional certification or specialized accreditation from twelve entities.

In addition to meeting the needs of District residents through programs and course offerings, Lakeshore offers courses, workshops, and seminars to meet the needs of business and industry. Lakeshore's Workforce Solutions provides customized training and technical assistance to employers to update employee skills and improve workplace performance. In addition, Workforce Solutions provides comprehensive assessment services to assist employers to develop training plans for employees.

Adult Education instruction is available through Lakeshore's Manitowoc and Sheboygan locations. Adult Education focuses on academic preparation and includes Adult Basic and Secondary Education (ABE/ASE), English Language Learner (ELL), General Educational Development (GED), and High School Equivalency Diploma (HSED). Community Education occurs in a variety of locations and focuses on personal and professional enrichment, as well as career exploration.

## **Student Base, Needs, Requirements**

Annually at the close of the fiscal year, for the input phase of the upcoming year's Plan and Budget process, the Strategy department compiles demographic data for review by the Leadership Team. Additionally in the fall, a Year End Report is published with a variety of key data points. The student demographics, their needs and requirements are reviewed to influence any changes to the strategic plan and initiatives.

Lakeshore's population by age groupings is consistent with WTCS's population. Lakeshore serves a lower percentage of minority students (19%) compared to the WTCS District (23%).

## **Collaboration**

Lakeshore collaborates with many partners to address the needs of students and industry within the Lakeshore District. Some key partnerships include: four-year colleges; Northwood, Lakeshore, and Mid-State (WILM) Consortium; Bay Area Workforce Development Board; New North Board; Northeast Wisconsin Educational Resource Alliance (NEWERA) Board; Progress Lakeshore; Sheboygan County Economic Development Corporation; Chamber of Manitowoc County; Sheboygan County Chamber of Commerce; United Way of Manitowoc County; United Way of Sheboygan County; Lakeshore Technical College Foundation (LTC Foundation, Foundation); district employers; and area school districts.

Collaborative relationships with four-year colleges and universities are considered based on their benefits to students including geographical location, course-to-course crosswalks, and transfer maximization. Students in the Lakeshore area have a new option on their path to a bachelor's degree thanks to a new partnership between Lakeshore and the University of Wisconsin-Oshkosh, University of Wisconsin-Green Bay, and Lakeland University. The partnership allows Lakeshore students who graduate with the college's new Associate of Arts or Associate of Science degree to enroll with guaranteed junior standing in a liberal arts bachelor's degree at the partnering University.

The college has articulation agreements with other area four-year colleges and universities, such as newly signed agreements with Carroll University (Associate of Science degree), and Concordia (Criminal Justice



degree). The college collaborates with WTCS for statewide articulation agreements across the state, such as recent agreements for all associate degree programs to transfer to Bellevue University, and nursing degrees to transfer to Chamberlain University.

WILM was formed by three collaborating WTCS colleges (Northwood, Midstate, and Lakeshore Technical Colleges) for the purpose of sharing IT costs and resources. The savings are funneled back into additional efforts to advance student success.

The Bay Area Workforce Development Board (BAWDB) provides a network of state, regional, and local resources to support the workforce and companies. Lakeshore's President serves on the BAWD board.

The LTC Foundation provides resources to support students, activities, and current and innovative learning environments. The LTC Foundation works with the College to ensure private resources are available for student scholarships as well as for initiatives which help achieve College-wide goals. Board members for the LTC Foundation serve three-year terms, and come from local industry, manufacturing, business, and health care fields. They serve as collaboration points for the College and Foundation to identify needs and resources to assist students in success.

Lakeshore works with area businesses and industries in developing programs, seminars, and facilities to create a pipeline of skilled workers. Lab time is set aside for industry employees to complete their education and exclusive courses are offered for industry partners to provide flexible training options. Lakeshore maintains strong relationships with major employers through the Board of Trustees, the Foundation Board, program advisory committees, manufacturing roundtables, chambers, economic development corporations, workforce boards, Northeast Wisconsin Educational Resource Alliance (NEW ERA), and New North.

The College values the importance of strong relationships with K-12 partners as evidenced by the number of high school students that earn both high school and Lakeshore credit through one of our dual-credit offerings. In fall 2020, College Here & Now expanded into Kiel Area School District and in Fall 2021, added Mishicot High School and Manitowoc Lincoln High School. College Here & Now, a college/career pathway makes it possible for participating school district students to earn their Lakeshore technical diploma at the same time they graduate from high school. Students take courses at their high schools with both Lakeshore faculty and approved high school instructors teaching in designated College Here & Now classrooms. Students are able to enter Lakeshore in their second year of the associate degree program and complete within the same year. The Lakeshore technical diploma is available at no cost to students and their families. College Here & Now expanded to Two Rivers High School in Fall 2022 and will be implemented in the Oostburg High School in Fall 2023.

The College employs individuals to oversee the college's recruitment and admissions efforts, which includes building and strengthening relationships with our local high schools, enhancing dual credit opportunities, and increasing transition rates. Several Admissions Advisors are responsible for assisting high school students with career exploration and their transition to college. Collaborating with district high schools to create Career Pathways is a key component of this transition process. Career Pathways offer high school students the opportunity to take dual credit courses which lead to industry recognized credentials, expanding employment opportunities upon completion. Certificate courses in Welding, Healthcare, Information Technology, Manufacturing, Business, Public Safety, and Culinary Arts are among the many offered, which help high school students transition to postsecondary programs and into the workforce. With offerings in high-demand occupations, this partnership includes local Chambers of Commerce and leading employers to award employer-recognized certificates expanding new employment opportunities and career advancement possibilities.

### **Faculty and Staff Base**

Lakeshore employs 586 full- and part-time people within three organizational groups. Full-time employees include 77 nonexempt staff, 82 exempt staff and 93 faculty. Lakeshore also employs approximately 334 part-time staff made up of adjunct faculty, students, part-time nonexempt staff and temporary help. Lakeshore's staff are aligned to functional areas which make up the systems of the college.

## **ECONOMIC CONDITIONS**

### **Local Economy**

Lakeshore promotes economic growth in the district through its direct expenditures and the resulting expenditures of students and regional businesses. The college serves as an employer and buyer of goods and services for its day-to-day operations. Lakeshore is a primary source of higher education to the district residents and a supplier of trained workers to regional industries, enhancing overall productivity in the regional workforce.

### **Competitive Environment**

There are two University of Wisconsin System institutions and one private, not-for-profit university in the Lakeshore community. While these institutions offer educational opportunities, our missions are unique, allowing for partnerships to form.

Lakeshore continues to remain competitive by offering programs which directly feed employees back into our district, supporting the local economy. Through annual refreshes of the facilities, students are always learning on state-of-the-art equipment and using technology which will mimic their workplaces post-graduation. Student success is supported through multiple sources of academic, personal, and financial resources.

## **STRATEGIC PLANNING PROCESS**

Lakeshore Technical College uses a rigorous process, involving staff and the community to develop its strategic plan to move the college forward. The strategic planning process contains iterative steps of data analysis, ideation, prioritization, validation, and communication.

This recent strategic planning process included the development of a new mission, vision, beliefs, strategic focus, and strategic priorities. An external consultant was hired to facilitate the process. Lakeshore Board members, employers, community members, students, and employees were involved.

The process included analysis of data, both internal and external data. The internal data audit included quantitative statistics such as student success and volume statistics as well as qualitative data from feedback surveys, focus groups, Team Huddles, and other open conversations with employees and students. The external data review included an external environmental scan, and input from community members and employers.

The ideation step involved brainstorming and review of best practices outlined in Aspen and American Association of Community College resources. Ideas were generated and then prioritized by the Lakeshore Leadership Team. Validation was the next critical step in the process, so Leadership shared the draft plan with the Lakeshore Board members, employees, and the community through multiple venues asking for feedback and validation. After approval by the college's Board, the Leadership Team communicated the new mission, vision, beliefs, strategic areas of focus, and the strategic priorities.

### **Mission**

Transforms individuals to strengthen our communities through innovative and accessible learning.

### **Vision**

The community's driver for individual, social, cultural, and economic vitality.

## **Beliefs**

- Anyone can learn anything under the right circumstances.
- Degree completion results in better socioeconomic outcomes.
- Students want to complete their degree sooner rather than later.
- Equity gaps are unjust.
- Students we educate must be better off because of what we do.
- We drive change to best serve our students and community.

## **District Board Ends Policies**

The Board's ends policies focus the College on what benefits the community should derive from the District's existence.

## **Workforce Development**

Lakeshore Technical College exists so the community workforce will be well trained, diverse, and flexible, and will meet the needs of a changing marketplace.

## **Access and Affordability**

Learning opportunities are affordable and accessible, within available resources.

## **Areas of Focus**

Derived from the strategic planning process, the college focuses on:

- Access
- Completion
- Post-Completion
- Equity

To respond to emerging and immediate needs, the college adopted an agile planning process. This allows the college to strategically pivot initiatives on a rolling annual planning process allowing the staff to validate priorities and confirm work to be completed is still the highest priority and aligned with the strategy. Based on assessing feedback from the staff, students, businesses, and community members, along with analyzing external factors and trends, the following priorities were identified.

The strategic priorities are:

- Competency Based Education (CBE)
- College Here and Now
- College Connecting Courses (Developmental Ed Restructure)

An integrated planning process follows the plan, do, study, act cycle for the annual plan and budget. Resources align support the college initiatives. The Leadership Team manages and monitors the progress of the initiatives.

Lakeshore staff stay informed of strategic initiatives and key grants and projects through LTC Talks which occur bi-monthly. Staff receive a monthly online newsletter, which shares highlights, events, an enrollment dashboard, and information from members of the college community.

Related to transparency and collaboration, staff may electronically submit improvement ideas related to programs, courses, budget efficiencies, and process improvement which he or she feels would make a positive difference to attain the strategic goals or improve operations. Each idea is important and requires evaluation for the next steps. Opportunities for improvement and innovative ideas get reviewed through annual planning, committees, project teams, and work groups. Project owners in collaboration with the Leadership Team will assess, align, and prioritize opportunities.

## **MANAGEMENT SYSTEMS AND CONTROLS**

Lakeshore is committed to the development of good management systems and controls. Systems are conscientiously developed within which the District's employees can function effectively which provides appropriate levels of supervision and segregation of duties.

### **Internal Controls**

The management of the District is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the College are protected from loss, theft, or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management. To enhance internal controls over purchasing, the college has restricted the number of purchasing cards issued to staff and the limits on what those cards can be used for. Signatory authority on contracts has been restricted to the College President or their designee, with contracts routed for approval by appropriate parties before being submitted for signature.

As a recipient of federal, state and local financial assistance, the College is also responsible for ensuring that an adequate internal control structure is in place to ensure and document compliance with applicable laws, regulations, contracts and grants related to these programs. This internal control structure is subject to periodic evaluation by management and the internal audit staff of the government.

### **Budgetary System**

Lakeshore's annual budget is prepared in accordance with the requirements of the Wisconsin Technical College System Board. These budget requirements include administrative review, public hearings, and passage by the District board prior to June 30<sup>th</sup> of each year. Budgeted amounts are controlled by function within funds, with modification or changes of the approved budget possible upon approval by two-thirds vote of the District board.

Based on strategic priorities, objectives, plans, and budgets are developed. These budgets are then reviewed by budget managers and subsequently submitted in detail to the budget staff. The information is then summarized and analyzed by administration prior to being submitted to the District board for approval. Budget forums are held throughout the budget process to allow staff to learn more and provide feedback. As expenditures occur throughout the year, they are recorded against budgeted amounts. Individual budget managers are responsible for monitoring the budgets along with the budget staff. The District's decentralized approach allows for the reallocation of budgets to meet the needs of the public and still maintain proper stewardship.

### **Independent Audit**

The College's board policy and state law requires an annual audit of Lakeshore's financial statements by an independent certified public accountant. This requirement has been complied with and the independent auditors' opinion is included in this report.

**Certificate**

Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Lakeshore Technical College for its annual comprehensive financial report for the fiscal year ended June 30, 2022. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

**Acknowledgment**

The preparation of this report on a timely basis was accomplished through the cooperative efforts of the Financial Services Department and other staff, with the assistance of the College's independent auditors, CliftonLarsonAllen LLP. We express our appreciation to our staff for their hours in preparing this report.

Respectfully submitted,



Paul Carlsen, Ph.D.  
President



Molly O'Connell  
Chief Financial Officer



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Lakeshore Technical College  
Wisconsin**

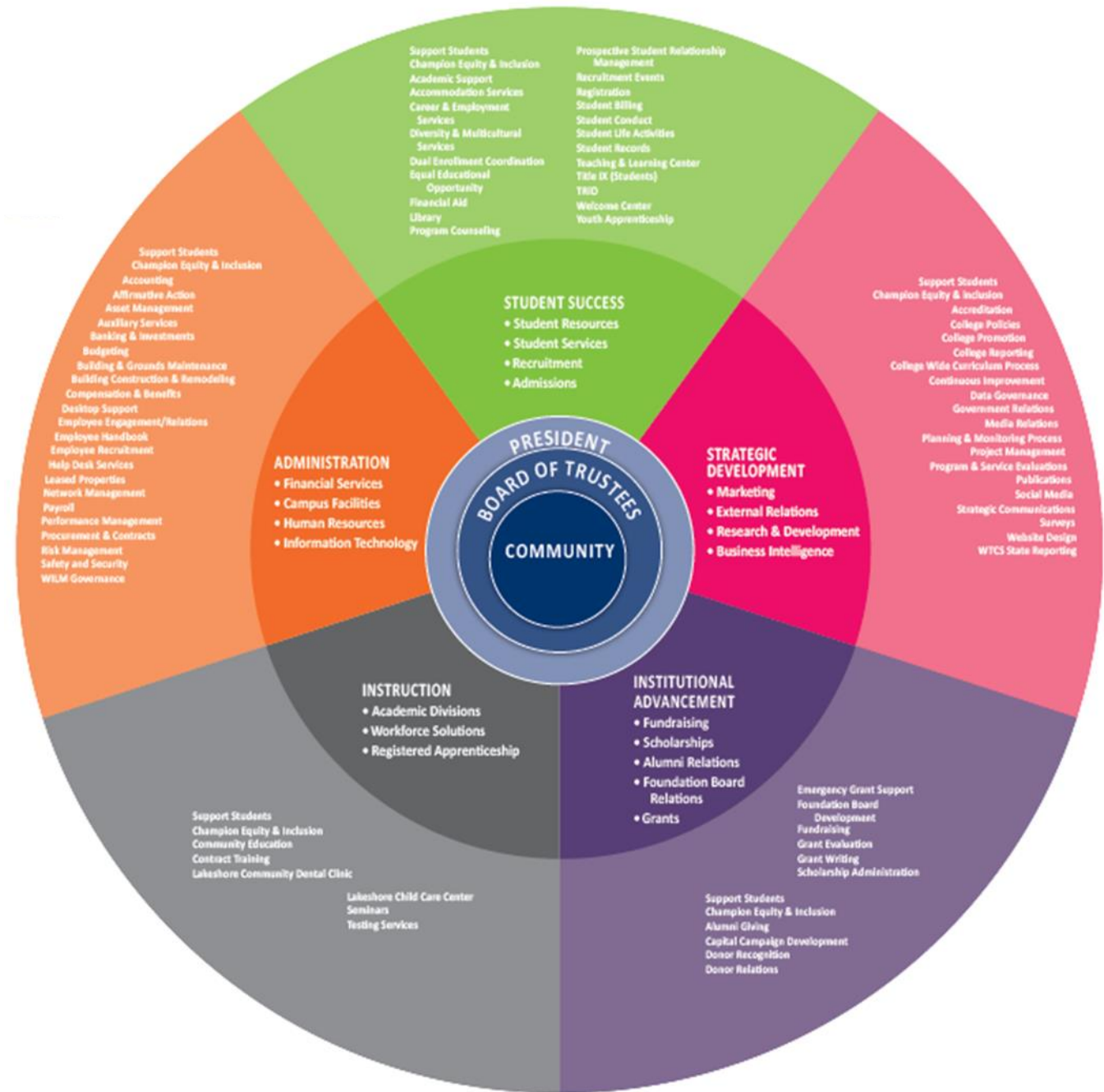
For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2022

*Christopher P. Morill*

Executive Director/CEO

# Lakeshore Technical College Organizational Chart



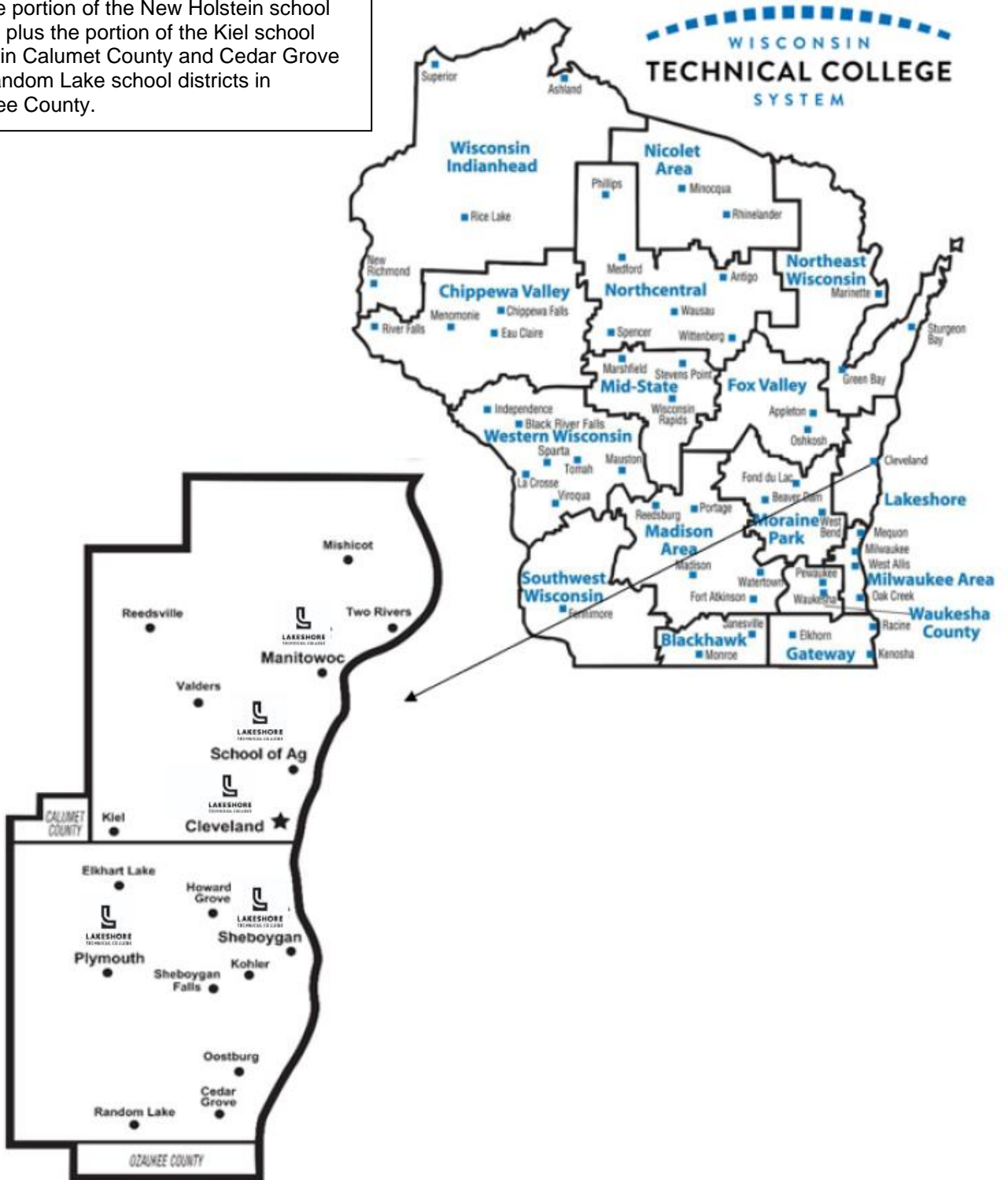
## Lakeshore Technical College District Board

<b>Officers</b>	<b>Name</b>	<b>Membership Type</b>
Chairperson	John Wyatt	Additional Member
Vice-Chairperson	Kim Rooney	Additional Member
Secretary/Treasurer	Monica Nichter	Employee Member
Member	Curt Brauer	Employee Member
Member	Belinda Esquinas	Employer Member
Member	Roy Kluss	Additional Member
Member	John Lukas	Employer Member
Member	Don Pohlman	Elected Official Member
Member	Dr. Mike Trimberger	School District Administrator Member



## District Map

The district includes Manitowoc County less the portion of the Chilton, Brillion, and Denmark school districts; Sheboygan County less the portion of the New Holstein school district; plus the portion of the Kiel school district in Calumet County and Cedar Grove and Random Lake school districts in Ozaukee County.





## INDEPENDENT AUDITORS' REPORT

To the District Board  
Lakeshore Technical College District  
Cleveland, Wisconsin

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the business-type activities, the discretely presented component unit, and the aggregate remaining fund information of the Lakeshore Technical College (the District), as of and for the year ended June 30, 2023 and 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities, the discretely presented component unit, and the aggregate remaining fund information of the District, as of June 30, 2023 and 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis-of-Matter – Implementation of New Standard**

As discussed in Note 12 to the financial statements, in 2023, the District adopted new accounting guidance, GASB Statement No. 96, *Subscription Based Information Technology Arrangements*. As a result of the implementation, the District reported a restatement for the change in accounting principle. Our opinion is not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

**Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the schedules relating to pensions and other postemployment benefits be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The individual budgetary basis fund financial statements, the schedule to reconcile the budget basis financial statements to the basic financial statements, and the schedules of expenditures of federal and state awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and the *Wisconsin State Single Audit Guidelines* (the supplementary information), are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the individual budgetary basis fund financial statements, the schedule to reconcile the budget basis financial statements to the basic financial statements, and the schedules of expenditures of federal and state awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and the *Wisconsin State Single Audit Guidelines* (the supplementary information) is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Information**

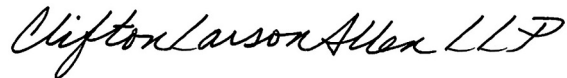
Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

District Board  
Lakeshore Technical College District

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 8, 2023, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



**CliftonLarsonAllen LLP**

Wauwatosa, Wisconsin  
December 8, 2023



# **LAKESHORE**

## **TECHNICAL COLLEGE**

### **Lakeshore Technical College District Management's Discussion and Analysis**

Lakeshore Technical College District's (District, College, Lakeshore, or LTC) Management's Discussion and Analysis (MD&A) of its financial condition provides an overview of financial activity, identifies changes in financial position, and assists the reader of the financial statements in focusing on noteworthy financial issues.

While maintaining its financial health is crucial to the long-term viability of Lakeshore, the primary mission of a public institution of higher education is to provide education and training. Therefore, net position is accumulated only as required to ensure that there are sufficient reserve funds for future operations and implementation of new programs.

The MD&A provides summary level financial information; therefore, it should be read in conjunction with the accompanying financial statements.

Lakeshore Technical College Foundation, Inc. (LTC Foundation or Foundation) is a separate and independent, not-for-profit corporation whose purpose is to solicit, hold, manage, invest and expend endowment funds and other gifts, grants, and bequests for the maintenance and benefit of Lakeshore and its students. The Foundation is managed by an independent board of directors, and is not fiscally accountable to the College. The financial resources of the Foundation are significant to the College as a whole and accordingly, the Foundation is reported as a discretely presented component unit in the College's basic financial statements.

The Lakeshore Technical College Foundation, Inc. financial statements can be obtained through Lakeshore Technical College District, 1290 North Avenue, Cleveland, WI, 53015.

#### **Statement of Revenues, Expenses, and Changes in Net Position**

The Statement of Revenues, Expenses, and Changes in Net Position presents the revenue earned and the expenses incurred during the year. Activities performed by the College are reported as either operating or non-operating activities. In general, a public college such as Lakeshore will report an operating deficit or loss, as the financial reporting model classifies state appropriations and property taxes, the College's main sources of revenue, as non-operating revenues. The utilization of capital assets is reflected in the financial statements as depreciation, which amortizes the cost of an asset over its expected useful life.

The following is a reformatted version of the Statement of Revenues, Expenses, and Changes in Net Position:

	2023	2022	Increase/(Decrease)		2021
			\$	%	
<b>Operating Revenues</b>					
Program fees	\$ 3,782,714	\$ 3,915,285	\$ (132,571)	-3.4%	\$ 4,042,195
Material fees	220,327	237,003	(16,676)	-7.0%	239,333
Other student fees	351,720	393,942	(42,222)	-10.7%	500,463
Federal grants	1,668,733	1,461,583	207,150	14.2%	1,708,927
State grants	1,766,513	1,554,881	211,632	13.6%	1,294,957
Business & school contracts	2,103,152	1,740,727	362,425	20.8%	1,462,476
Auxiliary enterprise revenue	1,111,340	1,382,508	(271,168)	-19.6%	1,574,924
Miscellaneous revenue	497,949	270,158	227,791	84.3%	187,379
Total operating revenues	<u>11,502,448</u>	<u>10,956,087</u>	<u>546,361</u>	<u>5.0%</u>	<u>11,010,654</u>
<b>Non-operating Revenues</b>					
Property taxes	12,689,751	12,703,436	(13,685)	-0.1%	12,932,675
State operating appropriations	16,421,401	16,086,544	334,857	2.1%	15,130,329
Other federal financial assistance	6,908,779	6,299,453	609,326	9.7%	4,967,575
Gain on sale of capital assets	82,704	71,552	11,152	15.6%	0
Interest income	761,951	80,504	681,447	846.5%	144,973
Realized and unrealized gain (loss) on investments	110,990	(153,174)	264,164	-172.5%	(133,355)
Total non-operating revenues	<u>36,975,576</u>	<u>35,088,315</u>	<u>1,887,261</u>	<u>5.4%</u>	<u>33,042,197</u>
Total revenues	<u>48,478,024</u>	<u>46,044,402</u>	<u>2,433,622</u>	<u>5.3%</u>	<u>44,052,851</u>
<b>Operating Expenses</b>					
Instruction	19,132,020	16,458,796	2,673,224	16.2%	16,583,747
Instructional resources	1,461,975	1,219,105	242,870	19.9%	1,433,942
Student services	7,397,889	6,450,569	947,320	14.7%	5,670,626
General institutional	5,498,289	4,491,818	1,006,471	22.4%	4,415,685
Physical plant	2,209,340	2,041,025	168,315	8.2%	2,030,407
Auxiliary enterprise services	946,747	988,720	(41,973)	-4.2%	1,079,782
Depreciation and amortization	6,381,197	5,815,833	565,364	9.7%	5,295,586
Student aid	1,671,655	1,460,449	211,206	14.5%	1,466,049
Total operating expenses	<u>44,699,112</u>	<u>38,926,315</u>	<u>5,772,797</u>	<u>14.8%</u>	<u>37,975,824</u>
<b>Non-operating Expenses</b>					
Loss on sale of capital assets	0	0	0	n/a	84,006
Interest expense	793,856	753,940	39,916	5.3%	749,912
Total non-operating expenses	<u>793,856</u>	<u>753,940</u>	<u>39,916</u>	<u>5.3%</u>	<u>833,918</u>
Total expenses	<u>45,492,968</u>	<u>39,680,255</u>	<u>5,812,713</u>	<u>14.6%</u>	<u>38,809,742</u>
Change in net position before capital contributions	2,985,056	6,364,147	(3,379,091)	-53.1%	5,243,109
Contributions	2,400,000	0	2,400,000	n/a	0
Federal and state capital grants	394,125	372,893	21,232	5.7%	238,415
Change in net position after capital contributions	<u>5,779,181</u>	<u>6,737,040</u>	<u>\$ (957,859)</u>	<u>-14.2%</u>	<u>5,481,524</u>
Net position - beginning of the year	<u>34,841,601</u>	<u>28,104,561</u>			<u>22,623,037</u>
Net position - end of the year	<u>\$ 40,620,782</u>	<u>\$ 34,841,601</u>			<u>\$ 28,104,561</u>

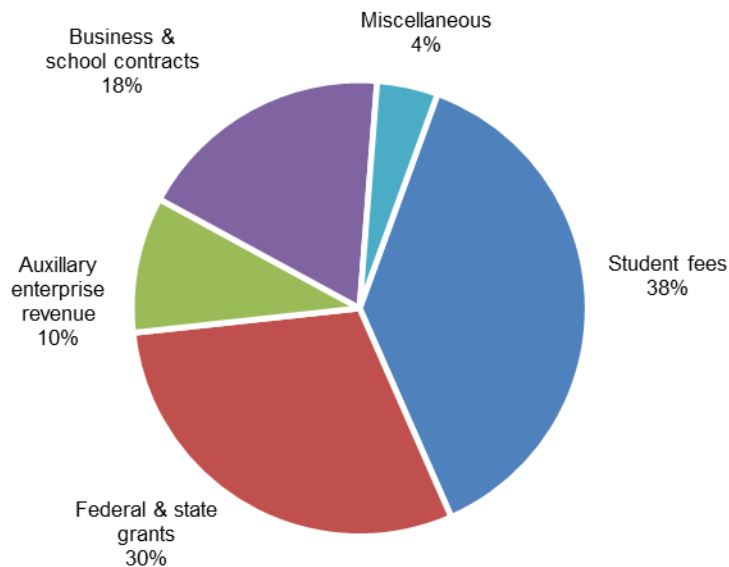
**Operating revenues** are the charges for services offered by the College. During 2023, the College generated \$11.5 million of operating revenue. This is an increase of \$546,000 from 2022, or 5%, compared with a decrease of \$55,000 or 0.5% in 2022.

Significant changes in operating revenue for the years ended June 30, 2023 and 2022 are as follows:

- Program, material and other fees charged to students for attending courses decreased by \$191,000 or 4% in 2023, compared to a decrease of \$236,000, or 5% in 2022. The District experienced a 6.6% decrease in student FTEs (full-time equivalents) for 2023 and a 1.6% decrease in 2022. Increased program fee rates, which are set by the state, offset the decrease in enrollments. Program fee rates for the 2023 and 2022 school years increased by 1.74% and 1.51%, respectively.
- Federal and state grant operating revenue for specific purposes, including financial aid payments to students, totaled \$3.4 million for 2023 and saw an increase of \$419,000, or 14%. State grant operating revenue increased \$212,000 in 2023 largely due to additional Core Industry grant awards, and federal grant operating revenue increased \$207,000 due to National Science Foundation and U.S. Department of Homeland Security FEMA grant awards. In 2022, federal and state grant operating revenue was \$3.0 million, an increase of \$13,000 or 0.4% from 2021. State grant operating revenue increased \$260,000 in 2022 due to the Lakeshore IET Development and Expansion grant award, while federal grant operating revenue decreased \$247,000 mainly due to a decrease in U.S. Department of Education grants.
- Auxiliary enterprise revenues, including revenues generated by the bookstore, food service, childcare, and other instructional related activities, decreased \$271,000, or 20%, in 2023 while 2022 had a decrease of \$192,000 or 12%. The decrease in 2023 is due to a decrease in WILM consortium activity, the discontinuation of shuttle services, and a reduction in health insurance reserves. The decrease in 2022 is due to a decrease in WILM consortium activity and contracted services commissions.
- Contract revenues result from customized training to business and industry as well as local school districts. Contract revenues increased by \$362,000 or 21% in 2023 and increased \$278,000 or 19% in 2022 as corporate trainings return to pre-COVID-19 levels and the number of high school contracts increase.

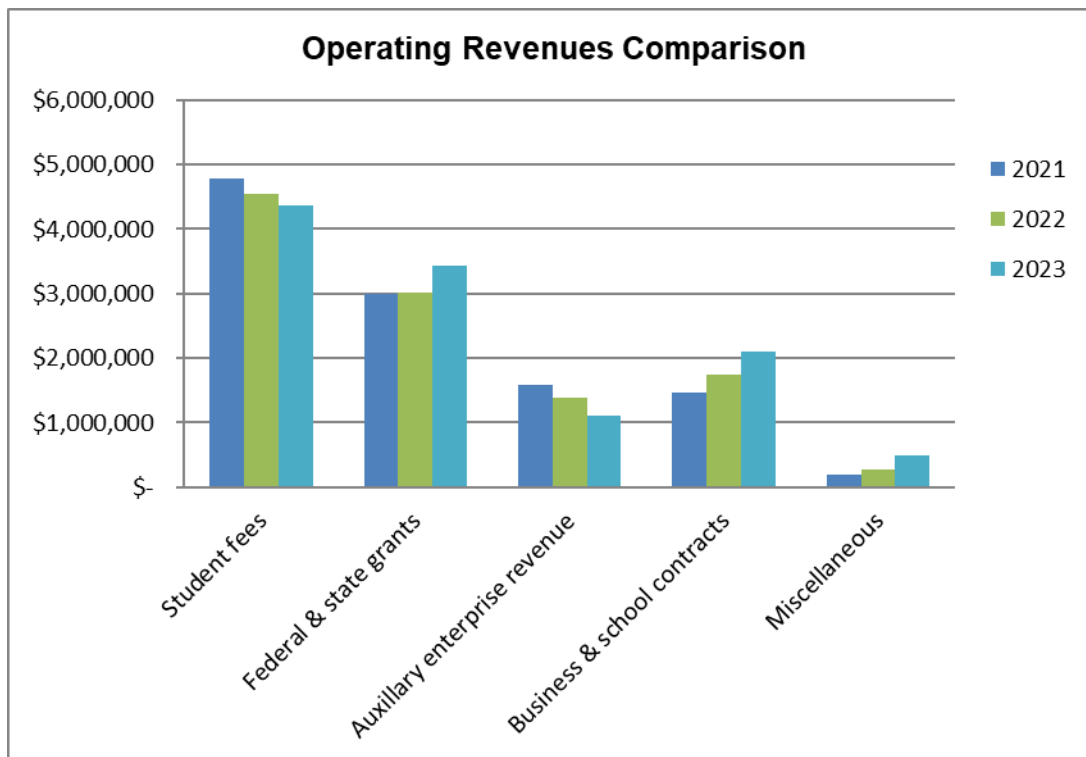
The following is a graphical illustration of operating revenues by source for the fiscal year ended June 30, 2023.

### 2023 Operating Revenues





The graph below depicts the comparison between 3 years of operating revenues:



**Non-operating revenues** are revenue items not directly related to providing instruction. Non-operating revenues were \$37.0 million for 2023, \$35.1 million for 2022 and \$33.0 million for 2021.

The most significant components of non-operating revenues for the years ended June 30, 2023 and 2022 include the following:

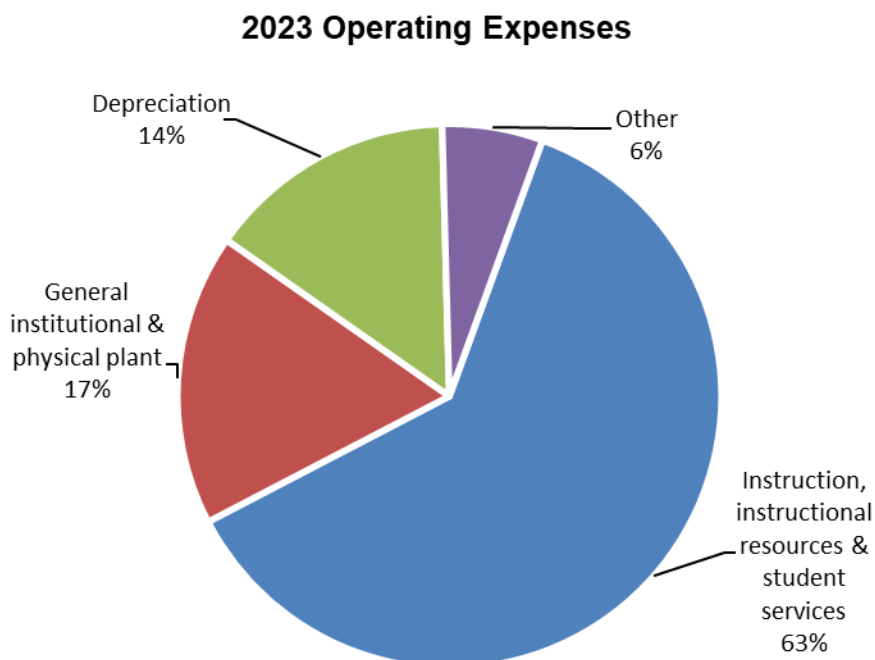
- Property tax revenue for 2023 decreased \$14,000 or 0.1%, compared to a decrease of \$229,000 or 2%, in 2022. Wisconsin’s 2021-23 biennial budget bill (2021 Wisconsin Act 58) allocated an additional amount to property tax relief aid for the WTCS colleges in order to reduce operating tax levies. Equalized values of property in the District increased by 12.85% for 2023 and 5.48% for 2022.
- State operating appropriations for the College increased \$335,000 or 2% in 2023 due to 2021 Wisconsin Act 58. This compares to an increase of \$956,000 or 6% in 2022. Property tax relief aid increased \$410,000 or 3% in 2023 and increased by \$848,000 or 7% in 2022. General state aids decreased \$92,000 or 5% in 2023 and increased \$73,000 or 4% in 2022. The outcomes-based funding portion of general state aids increased by \$29,000 or 2% in 2023 and increased by \$30,000 or 2% in 2022.
- Other federal financial assistance for 2023 in the amount of \$6.9 million increased \$609,000 or 10% over 2022 due to additional funding the College received from the Higher Education Emergency Relief Fund (HEERF) (see *Impact of the Spread of COVID-19* on page 27 for additional information). Other federal financial assistance for 2022 increased \$1.3 million or 27% over 2021 due to HEERF funding.
- Interest income, net of fees increased \$681,000 or 847% in 2023 and decreased \$64,000 or 45% in 2022. The weighted average interest rate on investments increased from 0.08% in 2022 to 2.00% in 2023. For 2023, the District saw a realized and unrealized gain on investments of \$111,000. This compares to the realized and unrealized loss on investments of \$153,000 and \$133,000 for 2022 and 2021, respectively. It is the intention of the College to hold its investments until maturity or until the fair value improves.

**Operating expenses** are costs related to offering the programs of the College. During 2023, operating expenses totaled approximately \$44.7 million. This represents an increase of \$5.8 million or 15%, compared to an increase of \$950,000 or 3% in 2021. The increase in 2023 is largely due to an increase in benefits expense. In addition, operating expenses in both 2023 and 2022 increased due to grant spend and college activities returning to pre-COVID levels (see *Impact of the Spread of COVID-19* on page 27 for additional information). The majority of the operating expenses, about 61%, are for salary and benefits. Other major types of expenses include supplies, printing and minor equipment (5%), contract services (8%), student aid (4%) and depreciation (14%). Expenses such as travel, insurance, utilities and other expenses account for the remaining 8% of total operating expenses.

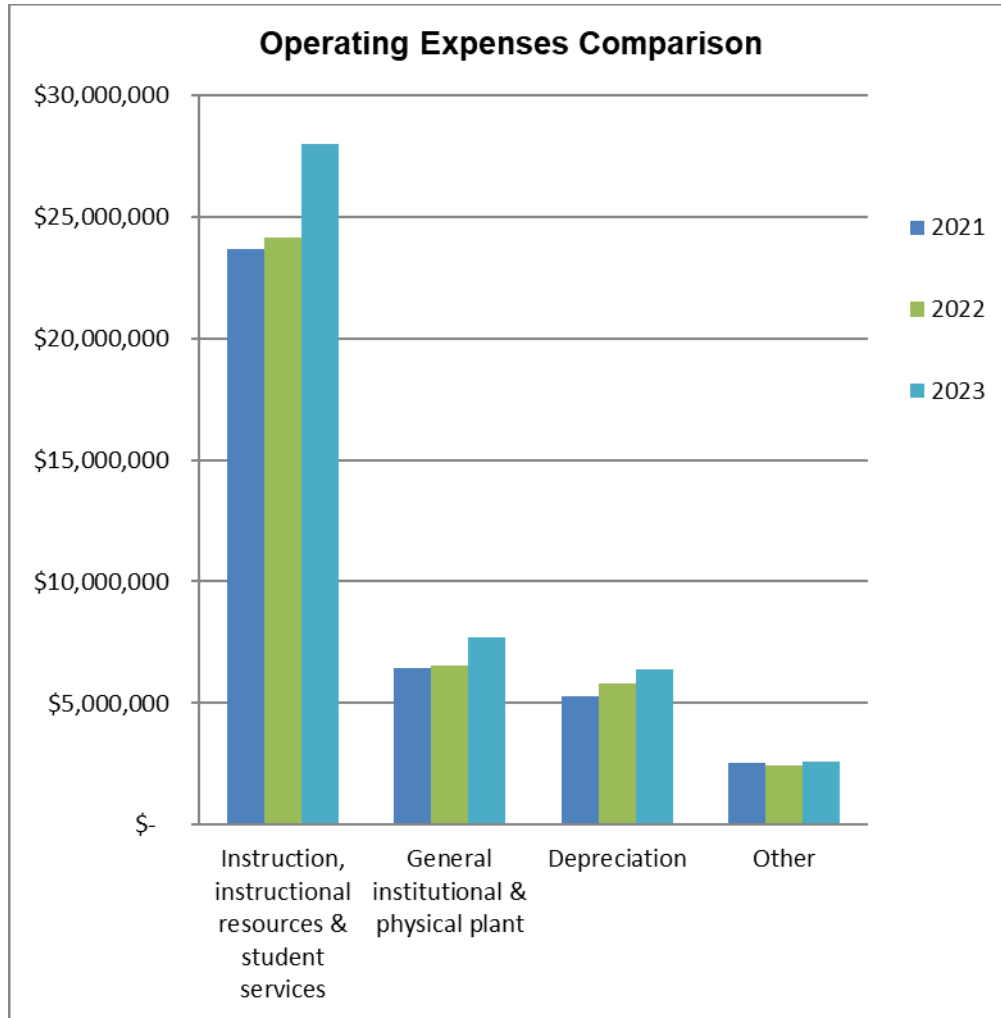
Significant changes in operating expenses for the years ended June 30, 2023 and 2022 are as follows:

- Direct costs (instruction, instructional resources and student services) increased \$3.9 million or 16% in 2023 due to an increase in benefit expense and grant spend. Direct costs for 2022 increased \$440,000 or 2% due to an increase in grant spend.
- General institutional and physical plant expenses were \$7.7 million for 2023, \$6.5 million for 2022 and \$6.4 million for 2021. The increase in 2023 is due to an increase in benefit costs and grant spend.
- Auxiliary enterprise services expenses decreased \$42,000 or 4% in 2023 due to a decrease in WILM activity and the discontinuation of shuttle services and decreased \$91,000 or 8% in 2022 due to a decrease in WILM activity.
- Student aid increased by \$211,000 or 15% in 2023 due to an increase in Pell award and decreased by \$6,000 or 0.4% in 2022 due to decreased enrollments.

The following is a graphical illustration of operating expenses by function for the fiscal year ended June 30, 2023.



The graph below shows the comparison of operating expenses for the last three fiscal years.



**Non-operating expenses** are expense items not directly related to providing instruction. Non-operating expenses increased \$40,000 or 5% in 2023, compared to a decrease of \$80,000 or 10% in 2022. Interest expense of \$794,000, \$749,000, and \$750,000 was the main component of non-operating expenses for 2023, 2022 and 2021, respectively.

### Statement of Cash Flows

The Statement of Cash Flows presents information related to cash inflows and outflows, summarized by operating, capital, financing and investing activities. This statement is important in evaluating the College's ability to meet financial obligations as they mature.

The following schedule summarizes the major components of the Statement of Cash Flows:

	2023	2022	Increase/(Decrease)		2021
			\$	%	
Cash flows from operating activities	\$ (27,972,980)	\$ (25,666,515)	\$ (2,306,465)	-9.0%	\$ (24,327,261)
Cash flows from non-capital financing activities	35,901,117	35,261,882	639,235	1.8%	33,059,004
Cash flows from capital & related financing activities	(5,964,667)	(6,687,801)	723,134	10.8%	(6,002,495)
Cash flows from investing activities	877,955	3,726,621	(2,848,666)	-76.4%	1,643,282
Net increase in cash & cash equivalents	\$ 2,841,425	\$ 6,634,187	\$ (3,792,762)	-57.2%	\$ 4,372,530

- **Cash flows from operating activities** decreased \$2.3 million or 9% in 2023, compared to a decrease of \$1.4 million or 6% in 2022, due to the following:
  - ✓ Payments to employees of \$26.9 million in 2023, \$26.5 million in 2022, and \$26.4 million in 2021 made up the largest portion of the cash flows from operating activities.
  - ✓ Payments to suppliers for 2023 decreased \$2.7 million or 27%, compared to an increase of \$1.4 million or 16% in 2022. The fluctuation year over year is due to grant spend.
  - ✓ Tuition and fees received from students for services were approximately \$4.3 million in 2023, \$4.6 million in 2022, and \$4.7 million in 2021.
  - ✓ Federal and state grants received increased \$717,000 or 27% in 2023 compared to an increase \$169,000 or 7% in 2022.
  - ✓ Business, industry, and school district contract revenues received increased \$520,000 or 32% for 2023 and increased \$178,000 or 12% in 2022.
- **Cash flows from non-capital financing activities** consist primarily of property taxes, state appropriations received, and other federal financial assistance and increased \$639,000 or 2% in 2023 and increased \$2.2 million or 7% in 2022.
- **Cash flows from capital and related financing activities** are primarily purchases of capital assets and capital related debt activity (debt proceeds and principal and interest payments). For 2023 there were cash outflows of \$6.0 million, and for 2022 and 2021 there were cash outflows of \$6.7 million and \$6.0 million, respectively.
  - ✓ Debt proceeds were \$4.3 million in 2023 and \$5.6 million and \$9.6 million in 2022 and 2021, respectively. Principal payments on capital debt were \$6.2 million in 2023 and were \$6.0 million and \$8.7 million in 2022 and 2021, respectively. The College issued \$3.4 million in refunding bonds in 2021 to refinance prior debt.
  - ✓ Purchases of capital assets for 2023 amounted to \$6.3 million, compared to \$6.7 million in 2022 and \$6.0 million in 2021. Expenditures for 2023 include Lakeshore building addition and remodel (\$44,000), Operations office remodel (\$991,000), Administrative office remodel (\$357,000) marquis sign project (\$143,000), Center for Healthcare Excellence addition and remodel (\$226,000), A220 lab remodel (\$82,000), general remodeling and infrastructure improvements (\$483,000), ERP implementation costs (\$1.9 million) and equipment purchases (\$2.1 million). Expenditures for 2022 include Lakeshore building addition and remodel (\$1.2 million), Public Safety storage addition (\$766,000), technology to convert classrooms for in-person and virtual instruction (\$281,000), Mechanical Design lab remodel (\$217,000), pedestrian bridges replacement (\$127,000), Operations office remodel (\$113,000), marquis sign project (\$14,000), e-sports arena (\$13,000), Health and Human Services skills lab remodel (\$20,000), general remodeling and infrastructure improvements (\$849,000), and equipment purchases (\$3.0 million).

The District had a net increase in total cash & investments of approximately \$2.8 million for 2023 compared to a net increase of \$6.6 million for 2022 and a net increase of \$4.4 million in 2021.

### Statement of Net Position

The Statement of Net Position presents information on all the College's assets, liabilities, and its deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as an indicator of whether the financial position is improving or deteriorating.

Following are highlights of the components of the Statement of Net Position:

	2023	2022	Increase/(Decrease)		2021
			\$	%	
<b>Assets</b>					
Cash and investments	\$ 32,541,036	\$ 29,704,626	\$ 2,836,410	9.5%	\$ 26,869,730
Receivables	11,751,654	12,000,342	(248,688)	-2.1%	12,762,387
Net capital assets	36,064,692	34,643,865	1,420,827	4.1%	32,908,731
Other	3,966,543	10,819,499	(6,852,956)	-63.3%	8,360,829
<b>Total assets</b>	<b>84,323,925</b>	<b>87,168,332</b>	<b>(2,844,407)</b>	<b>-3.3%</b>	<b>80,901,677</b>
<b>Deferred Outflows of Resources</b>	<b>22,335,240</b>	<b>18,467,519</b>	<b>3,867,721</b>	<b>20.9%</b>	<b>12,270,803</b>
<b>Liabilities</b>					
Current liabilities	11,245,640	10,880,454	365,186	3.4%	11,326,188
Non-current liabilities	38,105,640	33,626,568	4,479,072	13.3%	32,873,186
<b>Total liabilities</b>	<b>49,351,280</b>	<b>44,507,022</b>	<b>4,844,258</b>	<b>10.9%</b>	<b>44,199,374</b>
<b>Deferred Inflows of Resources</b>	<b>16,687,103</b>	<b>26,287,228</b>	<b>(9,600,125)</b>	<b>-36.5%</b>	<b>20,868,545</b>
<b>Net Position</b>					
Net investment in capital assets	15,885,161	9,712,871	6,172,290	63.5%	7,888,197
Restricted for pension asset	0	9,188,845	(9,188,845)	-100.0%	7,286,851
Restricted for capital projects	2,400,000	0	2,400,000	n/a	0
Restricted for debt service	1,445,484	1,365,321	80,163	5.9%	1,427,095
Unrestricted	20,890,137	14,574,564	6,315,573	43.3%	11,502,418
<b>Total net position</b>	<b>\$ 40,620,782</b>	<b>\$ 34,841,601</b>	<b>\$ 5,779,181</b>	<b>16.6%</b>	<b>\$ 28,104,561</b>

Total assets decreased \$2.8 million or 3% in 2023 and increased \$6.3 million or 8% in 2022.

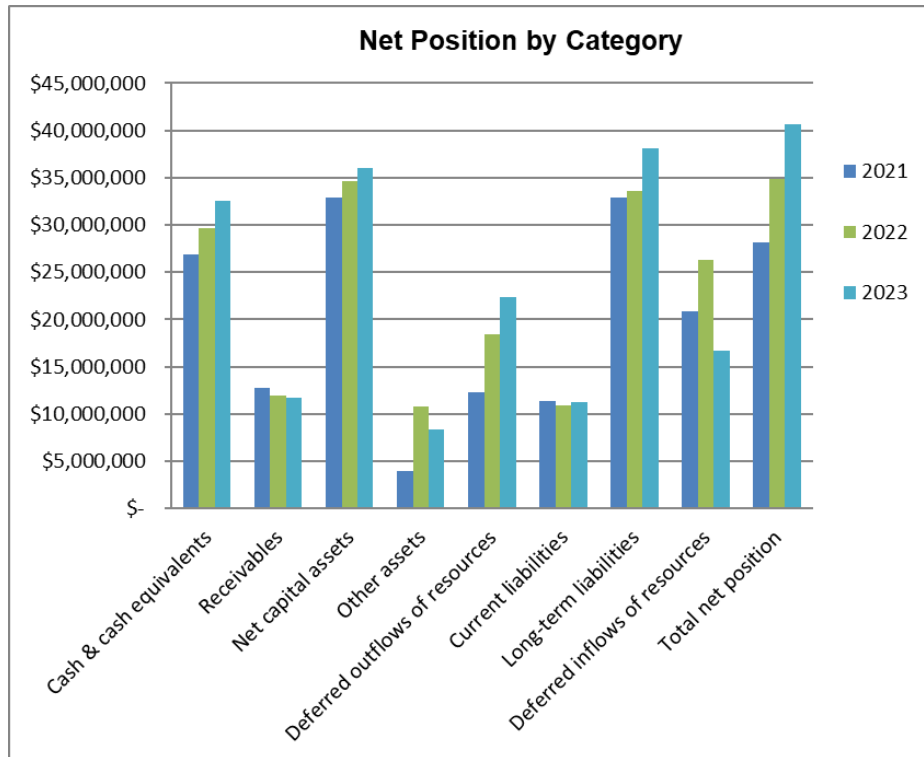
- Capital assets are the largest component of the College's assets. For 2023, net capital assets increased \$1.4 million or 4%, compared to an increase of \$1.7 million or 5% in 2022. In 2023, the College completed remodeling projects related to operations and administrative offices, replaced marquis signage on campus, began work on the Center for Healthcare Excellence addition and remodel project, and incurred costs related to an ERP implementation.
- Receivables include property taxes, student accounts, leases, and federal and state aids. Property tax receivable amounted to \$3.0 million in 2023, \$2.9 million in 2022 and \$3.1 million in 2021. Payment on the balance of property tax receivable is typically received by the end of August for that year. Student accounts receivable (net of bad debt reserve) decreased during 2023 by approximately \$76,000, or 3%, and decreased by \$172,000, or 6%, in 2022. Federal and state aid receivable increased \$115,000, or 10%, for 2023, and decreased by \$243,000, or 12%, in 2022 largely due to changes in the HEERF assistance receivable (see *Impact of the Spread of COVID-19* on page 27 for additional information). Lease receivable decreased by \$235,000, or 5.1%, in 2023 and decreased by \$226,000, or 4.7%, in 2022.

- Cash and investments increased \$2.8 million, or 10%, in 2023 and increased \$2.8 million, or 11%, in 2022. The timing and amount of borrowings and expenditures for capital projects has a big impact on the change in cash and investment balances each year.
- Other assets include a net pension asset of \$9.2 million and \$7.3 million for 2022 and 2021, respectively. 2023 saw a net pension liability.
- Deferred outflows related to pensions were \$21.1 million for 2023, \$17.2 million for 2022 and \$11.4 million for 2021. Deferred outflows related to OPEB were \$1.2 million for 2023 compared to \$1.3 million for 2022 and \$843,000 for 2021.
- Current liabilities include accounts payable, payroll and related liabilities, unearned revenue, the current portion of other postemployment benefits, the current portion of the lease liability and the current portion of long-term debt.
  - ✓ The current portion of general obligation notes payable makes up the largest portion of current liabilities and decreased \$185,000 or 4% in 2023 and decreased \$75,000 or 1% in 2022.
  - ✓ Unearned student fees decreased \$163,000 or 8% in 2023. This compares to a decrease of \$96,000, or 4%, in 2022. Other unearned revenue amounted to \$11,000 in 2023 and 2022 and was \$25,000 for 2021.
  - ✓ Accounts payable increased \$736,000 or 148% in 2023 and increased \$168,000 or 25% in 2022. The increase in 2023 is due to grant expenditures while the increase in 2022 was due to the timing of construction projects.
  - ✓ Accrued payroll decreased \$58,000 or 11% in 2023 and increased \$84,000 or 18% in 2022. Accrued payroll will fluctuate based on changes in wages and teacher hours for summer school and the timing of payments for spring term instruction.
- Non-current liabilities of \$38.1 million for 2023, \$33.6 million for 2022, and \$32.9 million for 2021 consist mainly of the long-term debt due after the next fiscal year.
  - ✓ The College issued \$4.3 million, \$5.6 million and \$6.2 million in general obligation debt in 2023, 2022 and 2021, respectively, to finance equipment, general remodeling, additions and site improvements as laid out in its master facility plan. Payments on this debt were \$5.2 million in 2023 and \$5.2 million in 2022 and \$4.8 million in 2021.
  - ✓ In addition, the college recognized a lease liability of \$3.3 million for 2023 which was a decrease of \$9,000 or 0.3% from 2022 and a lease liability of \$3.3 million in 2022 which was a decrease of \$421,000 or 11% from 2021. Payments on the total lease liability were \$449,000 for 2023 and \$401,000 for 2022.
  - ✓ Long-term liabilities also include a net pension liability of \$5.8 million for 2023, an OPEB liability of \$1.6 million for 2023, \$2.3 million for 2022 and \$2.1 million for 2021 and a subscription liability in the amount of \$481,000 and \$526,000 for 2023 and 2022, respectively.
- Deferred inflows related to pensions were \$12.2 million for 2023, \$21.7 million for 2022 and \$16.0 million for 2021. Deferred inflows related to OPEB were \$71,000 for 2023, \$4,000 for 2022 and \$8,000 for 2021. Deferred inflows related to leases were \$4.4 million for 2023, \$4.6 million for 2022 and \$4.8 million for 2021.
- In 2023, net position increased \$5.8 million or 17% due to the timing of capital borrowing and expenditures and the contribution for capital projects. During 2022, net position increased \$6.7 million or 24%.
  - ✓ Net investment in capital assets increased \$6.2 million or 64% in 2023. This compares to an increase of \$1.8 million or 23% in 2022. Unexpended debt proceeds were \$16.3 million in 2023

and \$12.3 million in 2022. Purchase orders outstanding to be financed from unexpended debt proceeds amount to \$373,000 in 2023 and \$527,000 in 2022.

- ✓ The College recognized a net pension asset of \$9.2 million in 2022 and \$7.3 million in 2021. In 2023, the college saw a net pension liability of \$5.8 million.
- ✓ Net position restricted for capital projects of \$2.4 million at June 30, 2023 represents the unspent portion of a contribution from the LTC Foundation for the Center for Healthcare Excellence addition project.
- ✓ Net position restricted for debt service increased \$80,000 or 6% in 2023 and decreased \$62,000 or 4% in 2022.

The following graph shows a comparison of the College’s statement of net position by the major category for the last three fiscal years.



**Capital Assets and Debt Administration**

The District’s investment in capital assets, net of depreciation and amortization, as of June 30, 2023 was \$36,065,000 and as of June 30, 2022 was \$34,644,000. This investment includes land, land improvements, buildings, building improvements, lease assets (right to use), subscription assets (right-to-use) and fixed and moveable equipment. In order to better meet today’s educational needs, the College is continually replacing and updating assets when their useful lives have expired in order to keep current with technology and to have well-maintained facilities. Additional information about the College’s capital assets can be found in Note 3 of the Notes to Financial Statements.

As of June 30, 2023, the District had total general obligation debt outstanding of \$30,635,000, compared to \$31,500,000 at the end of 2022 and \$31,140,000 at the end of 2021. The College’s notes are assigned Moody’s Investor Service Aa1 rating, and the College continues to meet all its debt service requirements, including timely repayment of its debt. All debt issuances for equipment, building and land improvements are repaid in seven to ten years. Additional information about the District’s debt can be found in Note 4 of the Notes to Financial Statements.

## **Financial Position**

The District saw an increase of \$5.8 million in its net position during the year ended June 30, 2023. Cash and investments as of June 30, 2023 remained strong at \$32.5 million compared to \$29.7 million as of June 30, 2022 and \$26.9 million as of June 30, 2021. Total liabilities were \$49.3 million in 2023, \$44.5 million in 2022, and \$44.2 million in 2021.

The District has diversified sources of revenues consisting of property taxes, state aid, student fees, federal and state grants, and other sources to meet the expenses of the College. With a diversity of revenues, a stable tax base, and a strong net position, The District will continue to have the resources to adequately finance normal enrollment in the future.

## **Economic Factors**

### ***Impact of the Spread of COVID-19***

The effects of the spread of COVID-19 and the government and private responses to the spread continue to evolve. COVID-19 has caused significant disruptions to the global, national, and State economy. The extent to which the coronavirus impacts the District, and its financial condition, will depend on future developments, which are highly uncertain and cannot be predicted by the District, including the duration of future outbreaks and measures taken to address future outbreaks.

The Coronavirus Aid, Relief, and Economic Security Act (the "CARES Act") provided for federal payments from the Higher Education Emergency Relief Fund to higher education institutions to defray the institutions' expenses, including lost revenue and payroll for employees and to make emergency financial aid grants to students for expenses related to the disruption of campus operations due to the COVID-19 pandemic. The District received an allocation of \$977,816 from the Higher Education Emergency Relief Fund (HEERF) in the CARES Act. Half of this amount, \$488,908, was available to the District and the other half was required to be used to provide emergency aid to students enrolled. The District also received \$49,014 from CARES Title III SIP funding. In addition, on June 17, 2021, Governor Evers announced allocations to higher education institutions in the State from the Governor's Emergency Education Relief Fund ("GEER Fund") established under the CARES Act. The District received an allocation from the GEER Fund of \$195,739, which could be used to reimburse necessary, unbudgeted expenses made in response to COVID-19. On December 27, 2020, former President Trump signed the Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA or the "Supplemental Appropriations Act"), which included an additional \$22.7 billion to be allocated to higher education to address costs related to the COVID-19 pandemic. The District's allocation under the Supplemental Appropriations Act is \$2,597,047, including an institutional allocation of \$2,108,139 and a student aid component of \$488,908. The District also received \$108,478 from CRRSAA Title III SIP funding. On March 11, 2021, President Biden signed the American Rescue Plan Act of 2021 ("ARPA"). The District's allocation under ARPA is \$4,514,255, including an institutional allocation of \$2,208,989 and a student aid component of \$2,305,266. The District also received \$196,962 from ARPA Title III SIP funding.

### ***Other Economic Factors***

Although the District has a strong financial position, there are some financial realities that do have the potential to negatively affect the College:

- Declining enrollments continue to be a concern for the College. The College saw enrollment decreases of 6.6% and 1.7% in 2023 and 2022, respectively, based on full-time equivalents. Enrollments in 2023 were still impacted somewhat by the uncertainty surrounding the pandemic in the fall of 2022. The College is also aware that we are entering a time where enrollments will decline due to fewer K-12 students, competition from businesses as workers become harder to replace, and other demographic changes. The college continues to strive to grow enrollments and has implemented strategic initiatives to improve retention and grow enrollments.



- The College continues to feel the impact of legislation that limits its ability to levy taxes and receive state aids. Changing funding levels, state aid amounts that will never increase and unfunded mandates of the state and federal government continue to make it challenging for the college to balance its budget.
- While the legislation enacted in fiscal 2022 and 2015 that shifted a large portion of the College's funding from local tax levy to state aid included a mechanism to restore the levy if state funding was ever reduced, the College is aware of the negative impact a subsequent levy increase could have.
- In order to reduce the impact of recognizing and funding the other post-employment benefits liability, the College modified its benefit package for new hires. This change to the benefit package could result in increased competition for new hires.

Even with these challenges in mind, the District is confident that its long-term financial planning will allow it to effectively meet the financial needs of future operations. The District's current financial position is positive, and it is positioned to maintain this positive status into the future.

- As employers continually change technology and processes to remain competitive, the College responds with new programs and customized training options that are essential in preparing the local workforce.
- The College's main campus includes state-of-art facilities for all instructional divisions.
- The College is striving to be the #1 school of choice for graduating high school seniors, serving as a cost-effective choice for more students as the cost of higher education rises and student debt levels increase. During 2019, the College launched its College Here and Now program, a college/career pathway that makes it possible for Sheboygan Area school district students to have the ability to earn their Lakeshore associates degree at the same time they receive their high school diploma. Since then, the College Here and Now program has expanded to four additional K-12 school districts with plans to include another two districts for the 2023-24 school year.
- The recent relocations of LTC Manitowoc, LTC Sheboygan and the culinary and agriculture programs allow for the placement of services in areas that are easier for students to access. In addition, the moves allow for right-sizing of facilities, upgrades to interiors and equipment, and long-term cost savings.
- In staying true to its mission and values, the College continues to focus on student success through increased access to services and education, coordinated services, and continued efforts to implement strategies to improve retention and transition.
- Lakeshore has a beautiful campus that is located centrally within its district. The College is well respected in the community for its educational offering. As a result, it is attractive as an educational resource for people looking for training.

### **Contacting the District's Financial Management**

The financial report is designed to provide a general overview of the District's finances. Questions concerning the information provided in this report or requests for additional information should be addressed to Lakeshore Technical College, Chief Financial Officer, 1290 North Avenue, Cleveland, WI 53015.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## STATEMENTS OF NET POSITION June 30, 2023 and 2022

	2023		2022	
	District	Foundation	District	Foundation
<b>Assets</b>				
<b>Current Assets</b>				
Cash & investments	\$16,297,349	\$747,016	\$16,104,626	\$929,904
Property taxes receivable	3,048,557	0	2,929,743	0
Accounts receivable, net of allowance of \$300,000	2,681,288	0	2,757,398	0
State aid receivable	429,691	0	601,805	0
Federal aid receivable	1,224,615	0	1,109,178	0
Unconditional promises to give	0	389,739	0	889,781
Other receivables	0	0	0	0
Inventories	47,559	5,230	42,176	7,350
Prepaid expenses and other assets	3,918,984	0	1,588,478	0
Total current assets	<u>27,648,043</u>	<u>1,141,985</u>	<u>25,133,404</u>	<u>1,827,035</u>
<b>Non-current Assets</b>				
Restricted cash & investments	16,243,687	0	13,600,000	0
Net pension asset	0	0	9,188,845	0
Lease receivable	4,367,503	0	4,602,218	0
Unconditional promises to give	0	630,753	0	1,040,210
Investments	0	3,131,038	0	3,056,997
Property held for sale	0	0	0	0
Land	50,000	0	50,000	0
Construction in progress	78,281	0	185,779	0
Other capital assets, net of depreciation and amortization	35,936,411	0	34,408,086	0
Total non-current assets	<u>56,675,882</u>	<u>3,761,791</u>	<u>62,034,928</u>	<u>4,097,207</u>
<b>Total Assets</b>	<u>84,323,925</u>	<u>4,903,776</u>	<u>87,168,332</u>	<u>5,924,242</u>
<b>Deferred Outflows of Resources</b>				
Deferred outflows related to OPEB	1,242,526	0	1,251,214	0
Deferred outflows related to pension	21,092,714	0	17,216,305	0
<b>Total Deferred Outflows</b>	<u>22,335,240</u>	<u>0</u>	<u>18,467,519</u>	<u>0</u>
<b>Liabilities</b>				
<b>Current liabilities</b>				
Accounts payable	1,234,741	12,557	498,376	15,173
Accrued payroll	485,141	0	542,970	0
Payroll related liabilities	947,312	0	1,255,543	0
Accrued interest	259,922	0	235,322	0
Unearned student fees	1,937,914	0	2,100,988	0
Other unearned revenue	10,652	0	10,923	30,750
<b>Current portion of long term liabilities</b>				
General obligation notes payable	4,980,000	0	5,165,000	0
Lease liability - right to use	566,508	0	415,000	0
SBITA liability - right to use	303,450	0	246,332	0
Other postemployment benefits liability	520,000	0	410,000	0
Total current liabilities	<u>11,245,640</u>	<u>12,557</u>	<u>10,880,454</u>	<u>45,923</u>
<b>Non-current liabilities</b>				
Other postemployment benefits liability	1,639,172	0	2,260,417	0
Net pension liability	5,839,757	0	0	0
Long-term debt	0	870,000	0	0
Lease liability - right to use	3,338,231	0	3,347,230	0
SBITA liability - right to use	481,140	0	525,541	0
General obligation notes payable	26,807,340	0	27,493,380	0
Total non-current liabilities	<u>38,105,640</u>	<u>870,000</u>	<u>33,626,568</u>	<u>0</u>
<b>Total Liabilities</b>	<u>49,351,280</u>	<u>882,557</u>	<u>44,507,022</u>	<u>45,923</u>
<b>Deferred Inflows of Resources</b>				
Deferred inflows related to leases	4,367,503	0	4,602,218	0
Deferred inflows related to OPEB	70,967	0	3,846	0
Deferred inflows related to pension	12,248,633	0	21,681,164	0
<b>Total Deferred Inflows</b>	<u>16,687,103</u>	<u>0</u>	<u>26,287,228</u>	<u>0</u>
<b>Net Position</b>				
Net investment in capital assets	15,885,161	0	9,712,871	0
<b>Restricted for:</b>				
<b>Nonexpendable:</b>				
Endowment	0	1,082,023	0	1,058,208
<b>Expendable:</b>				
Net Pension Asset	0	0	9,188,845	0
Capital projects	2,400,000	0	0	0
Debt service	1,445,484	0	1,365,321	0
Support of student scholarships	0	1,701,889	0	1,520,676
College program support	0	370,456	0	2,398,104
Unrestricted	<u>20,890,137</u>	<u>866,851</u>	<u>14,574,564</u>	<u>901,331</u>
<b>Total Net Position</b>	<u>\$40,620,782</u>	<u>\$4,021,219</u>	<u>\$34,841,601</u>	<u>\$5,878,319</u>

The accompanying notes are an integral part of these financial statements.

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION For the Years Ended June 30, 2023 and 2022

	2023		2022	
	District	Foundation	District	Foundation
<b>Operating Revenues</b>				
Student program fees, net of scholarship allowances of \$836,373 and \$1,048,526	\$3,782,714	\$0	\$3,915,285	\$0
Student material fees, net of scholarship allowances of \$49,166 and \$63,660	220,327	0	237,003	0
Other student fees, net of scholarship allowances of \$78,288 and \$105,059	351,720	0	393,942	0
Federal grants	1,668,733	0	1,461,583	0
State grants	1,766,513	0	1,554,881	0
Business and industry contract revenue	2,100,929	0	1,739,881	0
School district contract revenue	2,223	0	846	0
Auxiliary enterprise revenues	1,111,340	0	1,382,508	0
Miscellaneous	497,949	0	270,158	0
<b>Total operating revenues</b>	<b>11,502,448</b>	<b>0</b>	<b>10,956,087</b>	<b>0</b>
<b>Operating Expenses</b>				
Instruction	19,132,020	0	16,458,796	0
Instructional resources	1,461,975	0	1,219,105	0
Student services	7,397,889	0	6,450,569	0
General institutional	5,498,289	165,403	4,491,818	207,856
Physical plant	2,209,340	0	2,041,025	0
Auxiliary enterprise services	946,747	0	988,720	0
Depreciation and amortization - unallocated	6,381,197	0	5,815,833	0
Student aid	1,671,655	0	1,460,449	0
College and student support	0	2,867,512	0	521,890
<b>Total operating expenses</b>	<b>44,699,112</b>	<b>3,032,915</b>	<b>38,926,315</b>	<b>729,746</b>
<b>Operating loss</b>	<b>(33,196,664)</b>	<b>(3,032,915)</b>	<b>(27,970,228)</b>	<b>(729,746)</b>
<b>Non-operating Revenues (Expenses)</b>				
Property taxes	12,689,751	0	12,703,436	0
State operating appropriations	16,421,401	0	16,086,544	0
Other federal financial assistance	6,908,779	0	6,299,453	0
Contributions	0	838,930	0	2,662,756
Rental income	0	0	0	0
Loss on property held for sale	0	0	0	(20,624)
Gain (loss) on sale of capital assets	82,704	0	71,552	0
Interest income, net of fees	761,951	90,071	80,504	136,390
Realized and unrealized gain (loss) on investments	110,990	246,814	(153,174)	(759,196)
Interest expense	(793,856)	0	(753,940)	0
<b>Total non-operating revenues (expenses)</b>	<b>36,181,720</b>	<b>1,175,815</b>	<b>34,334,375</b>	<b>2,019,326</b>
Change in net position before capital contributions	2,985,056	(1,857,100)	6,364,147	1,289,580
Contributions	2,400,000	0	0	0
State capital grant contributions	386,337	0	353,486	0
Federal capital grant contributions	7,788	0	19,407	0
<b>Change in net position</b>	<b>5,779,181</b>	<b>(1,857,100)</b>	<b>6,737,040</b>	<b>1,289,580</b>
<b>Net position - beginning of the year, as restated</b>	<b>34,841,601</b>	<b>5,878,319</b>	<b>28,104,561</b>	<b>4,588,739</b>
<b>Net position - end of the year</b>	<b>\$40,620,782</b>	<b>\$4,021,219</b>	<b>\$34,841,601</b>	<b>\$5,878,319</b>

The accompanying notes are an integral part of these financial statements.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## STATEMENTS OF CASH FLOWS For the Years Ended June 30, 2023 and 2022

	2023	2022
Cash flows from operating activities:		
Tuition and fees received	\$4,266,107	\$4,634,133
Federal and state grants received	3,417,288	2,700,221
Business, industry & school district contract revenues received	2,154,866	1,634,474
Payments to employees	(26,887,784)	(26,501,944)
Payments to suppliers	(12,482,450)	(9,815,014)
Auxiliary enterprise revenues received	1,122,980	1,377,675
Other receipts	436,013	303,940
	<u>(27,972,980)</u>	<u>(25,666,515)</u>
Net cash used for operating activities		
Cash flows from noncapital financing activities:		
Local property taxes received	12,570,937	12,875,885
State appropriations received	16,421,401	16,086,544
Federal financial assistance	6,908,779	6,299,453
	<u>35,901,117</u>	<u>35,261,882</u>
Net cash provided by noncapital financing activities		
Cash flows from capital and related financing activities:		
State and federal appropriations received for capital assets	468,760	932,265
Contributions received for capital assets	2,400,000	0
Purchase of capital assets	(6,296,161)	(6,665,177)
Proceeds from sale of capital assets	122,149	71,496
Proceeds from issuance of capital debt	4,300,000	5,600,000
Premium on debt issued	194,030	263,660
Principal paid on capital debt	(5,165,000)	(5,240,000)
Principal paid on lease liability	(448,678)	(401,240)
Principal paid on SBITA liability	(570,442)	(310,432)
Interest paid on capital debt	(901,783)	(878,221)
Interest paid on lease liability	(49,868)	(54,757)
Interest paid on SBITA liability	(17,674)	(5,395)
	<u>(5,964,667)</u>	<u>(6,687,801)</u>
Net cash used for capital and related financing activities		
Cash flows from investing activities		
Investment income received	872,941	(72,670)
Purchase of long-term investments	(2,405,591)	(748,950)
Proceeds from sale and maturities of long-term investments	2,410,605	4,548,241
	<u>877,955</u>	<u>3,726,621</u>
Net cash used provided by investing activities		
Net increase in cash and cash equivalents	2,841,425	6,634,187
Cash and cash equivalents at beginning of year	<u>28,994,118</u>	<u>22,359,931</u>
Cash and cash equivalents at end of year	<u>\$31,835,543</u>	<u>\$28,994,118</u>
Reconciliation of cash and cash equivalents to the statements of net position:		
Cash and investments in current assets	\$16,297,349	\$16,104,626
Cash and investments in restricted assets	16,243,687	13,600,000
Less: Long-term investments	(705,493)	(710,508)
Cash and cash equivalents at end of year	<u>\$31,835,543</u>	<u>\$28,994,118</u>

(continued on following page)

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### STATEMENTS OF CASH FLOWS (continued)

For the Years Ended June 30, 2023 and 2022

	2023	2022
Reconciliation of operating loss to net cash used for operating activities		
Operating loss	(\$33,196,664)	(\$27,970,228)
Adjustments to reconcile operating loss to net cash used for operating activities:		
Depreciation/ amortization	6,381,197	5,815,833
Changes in assets, deferred outflows, liabilities and deferred inflows:		
Decrease (increase):		
Accounts receivable	76,109	120,260
Federal, state aid, and tax levy receivable	(17,958)	(316,243)
Inventories	(5,383)	(13)
Prepaid expenses	(2,330,506)	(556,663)
Increase (decrease):		
Accounts payable	365,403	43,057
Accrued payroll	(57,829)	84,000
Payroll related liabilities	(308,230)	(444,844)
Unearned student fees and other unearned revenue	(163,345)	(109,661)
OPEB liability	(511,245)	121,806
OPEB related deferred outflows	8,688	(408,176)
OPEB related deferred inflows	67,121	(3,844)
Pension related asset/liability	15,028,602	(1,901,994)
Pension related deferred outflows	(3,876,409)	(5,788,540)
Pension related deferred inflows	(9,432,531)	5,648,735
Net cash used for operating activities	(\$27,972,980)	(\$25,666,515)
Schedule of non-cash investing and financing activities:		
Unrealized gain on long-term investments	(\$5,025)	(\$39,352)
Purchase of capital assets in accounts payable	\$598,086	\$227,123
Increase in lease and subscription liabilities - right to use	\$1,174,346	\$1,096,566

The accompanying notes are an integral part of these financial statements.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## STATEMENT OF FIDUCIARY NET POSITION June 30, 2023 and 2022

---

	<u>2023</u>	<u>2022</u>
Assets		
Current Assets		
Cash & investments	<u>\$184,025</u>	<u>\$199,681</u>
Total current assets	<u>184,025</u>	<u>199,681</u>
Liabilities		
Current liabilities		
Accounts payable	<u>7,203</u>	<u>5,555</u>
Total current liabilities	<u>7,203</u>	<u>5,555</u>
Net Position		
Unrestricted	<u>176,822</u>	<u>194,126</u>
Total Net Position	<u><u>\$176,822</u></u>	<u><u>\$194,126</u></u>

The accompanying notes are an integral part of these financial statements.

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### STATEMENT OF CHANGES IN FIDUCIARY NET POSITION-FIDUCIARY FUND For the Year Ended June 30, 2023 and 2022

	2023	2022
<b>Additions</b>		
Contributions	\$110,077	\$305,519
Interest Income	745	280
Total additions	110,822	305,799
<b>Deductions</b>		
Wages and benefits	7,973	5,514
Travel, memberships, and subscriptions	33,430	17,977
Supplies, printing, and minor equipment	11,055	7,973
Contracts and services	69,544	73,034
Other	6,124	7,175
Total deductions	128,126	111,673
Change in net position	(17,304)	194,126
Net position - beginning of the year	194,126	0
Net position - end of the year	\$176,822	\$194,126

The accompanying notes are an integral part of these financial statements.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

---

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

---

Lakeshore Technical College is organized under state legislation enacted in 1911 establishing vocational, technical and adult education. Lakeshore Technical College District (District, College, Lakeshore or LTC) was legally organized on July 1, 1967, under the provisions of Chapter 292, Laws of Wisconsin 1965. Upon the time of reorganization on July 1, 1967, the major schools in Manitowoc, Sheboygan and Two Rivers were merged into the Lakeshore District. The original boundaries of the District were composed of Manitowoc County less the portion of Chilton, Brillion, and Denmark school districts that lie in Manitowoc County; Sheboygan County less the portion of the New Holstein school district that lies in Sheboygan County; plus the portion of the Cato school district that lies in Calumet County; and on July 1, 1970, the Cedar Grove and Random Lake school districts in Ozaukee County were attached to the District.

Lakeshore Technical College is one of 16 districts in the Wisconsin Technical College System. The governance of the College is shared between the Lakeshore Technical College Board of Trustees (District Board or Board) and the Wisconsin Technical College System Board.

The District Board consists of nine members, of whom two are employers; two are employees, one district school administrator, one elected official, and three additional members. By state statute, the county board chairpersons of the respective counties within the district appoint District board members. The Board powers are established under the provisions of Chapter 38 of the Wisconsin Statutes and include:

- Authority to borrow money and levy taxes;
- Budgetary authority; and
- Authority over other fiscal and general management of the District which includes, but is not limited to, the authority to execute contracts, to exercise control over facilities and properties, to determine the outcome or disposition of matters affecting the recipients of the services being provided, and to approve the hiring or retention of key management personnel who implement Board policy and directives.

The accounting policies of the District conform to generally accepted accounting principles as applicable to public colleges and universities as well as those prescribed by the Wisconsin Technical College System Board (WTCSB).

#### A. REPORTING ENTITY

GASB Statement No. 61, *The Financial Reporting Entity: Omnibus*, requires reporting, as a component unit, an organization that raises and holds economic resources for the direct benefit of a governmental unit.

Lakeshore Technical College Foundation, Inc. (Foundation) is a separate and independent, not-for-profit corporation whose purpose is to solicit, hold, manage, invest and expend endowment funds and other gifts, grants, and bequests for the maintenance and benefit of Lakeshore and its students. The Foundation is managed by an independent board of directors, and is not fiscally accountable to the College. The financial resources of the Foundation are significant to the College as a whole and accordingly, the Foundation is reported as a discreetly presented component unit in the College's basic financial statements.

The Lakeshore Technical College Foundation, Inc. financial statements can be obtained through Lakeshore Technical College District, 1290 North Avenue, Cleveland, WI 53015.



# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

---

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

---

#### A. REPORTING ENTITY (continued)

The District has a fiduciary responsibility in establishing broad policies and ensuring that appropriate financial records are maintained for career and technical student organizations. Accordingly, the career and technical student organization's accounts are excluded from the District's activities and are reported as fiduciary activities in these financial statements.

#### B. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION

For financial reporting purposes, the District is considered a special purpose government engaged only in business-type activities. Accordingly, the District's basic financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the years for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. All significant inter-district transactions have been eliminated.

Fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note. Since fiduciary fund assets are being held for the benefit of a third party and cannot be used for activities or obligations of the District, these funds are excluded from the District-wide statements.

#### C. ACCOUNTING ESTIMATES

The preparation of financial statements in conformity with generally accepted accounting principles requires District management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### D. CASH AND INVESTMENTS

Cash and investments of the District are combined in the financial statements. Cash deposits consist of demand and time deposits with financial institutions and are carried at cost. Investments are stated at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. For purposes of the statement of cash flows, all cash deposits and highly liquid investments (including restricted assets) with an initial maturity of three months or less from date of acquisition are considered to be cash equivalents.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS June 30, 2023 and 2022

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### E. PROPERTY TAX LEVY AND TAXES RECEIVABLE

The District's property taxes are levied on or before October 31 on the equalized valuation as of the prior January 1. Property taxes are recognized as revenue in the year they are levied. Under Wisconsin law, personal property taxes and certain installment real estate taxes are collected by city, village, and town treasurers or clerks who then make settlements with other taxing units, such as the county, the technical college districts and local schools. Settlements are due from the municipality by the 15<sup>th</sup> of the month following the due date based upon the municipality's payment plan. Certain installment real estate taxes and delinquent taxes are collected by the county treasurers who then make settlement with the city, village, and town treasurers and other taxing units before retaining any for county purposes. In practice, delinquent real estate taxes are withheld from the counties share. The first settlement is due January 15, and the last settlement is due August 15.

The District receives the majority of its property tax levy from municipalities by June 30 of the fiscal year for which the property taxes were levied. However, a portion of property tax revenue is received after year-end because the final installments of real estate taxes and delinquent taxes can be paid by taxpayers after June 30. The county treasurers, acting as collection agents for the District, are required by law to settle all tax amounts due to the District on or before August 20, the final tax settlement date, following the District's year end. Such settlement represents 100% of the tax levy and the counties assume responsibility for any delinquent property real estate taxes.

The following dates are pertinent to the District's tax calendar:

Levy date	October 31, or within 10 days of receipt of equalized valuation, whichever is later
Tax bills mailed	Month of December
Lien date	Month of December
Payments:	
Taxes paid in one installment	January 31
Taxes paid in two installments	
First installment due	January 31
Second installment due	July 31

State legislation restricts increases to operating levies to the amount of district-wide valuation changes due to net new construction in the previous calendar year. Net new construction can be a positive number even when overall district values decline. For the taxes levied and collected in 2023, the increase in operating levy allowed due to net new construction for the District was 1.4390%. For the taxes levied and collected in 2022 the allowed increase was 1.5631%. In addition, levies can be increased for operations by any amount subject to district-wide referendum approval. There is no legislative restriction for the amount levied for debt service. During the fiscal years ended June 30, 2023 and 2022, the District levied and collected taxes as follows:

	2023			2022		
	Mill Rate	Levy Amount	% Change in Levy	Mill Rate	Levy Amount	% Change in Levy
Operating levy	\$0.34405	\$ 6,775,121	-1.78%	\$0.39530	\$ 6,898,059	-7.46%
Debt service levy	0.29961	5,900,000	1.72%	0.33238	5,800,000	7.73%
<b>Total property tax levy</b>	<b><u>\$0.64366</u></b>	<b><u>\$ 12,675,121</u></b>	<b><u>-0.18%</u></b>	<b><u>\$0.72768</u></b>	<b><u>\$12,698,059</u></b>	<b><u>-1.09%</u></b>

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

---

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

---

#### F. RECEIVABLES

Student receivables, covering tuition and fees, textbooks, and other receivables for services provided, are valued at net of the estimated uncollectible amounts. The lease receivable represents the present value of lease payments anticipated to be received during the lease term and there are no adjustments for uncollectible amounts.

#### G. INVENTORIES

Inventories include items held for resale and are valued at the lower of cost or market with cost determined on the first in, first out basis. The cost of inventory items is recorded as an expense at the time of consumption.

#### H. PREPAID EXPENSES

Prepaid expenses represent payments made by the District for which benefits extend beyond the end of the current fiscal year end and are expensed in the periods benefited.

#### I. CAPITAL ASSETS

Capital assets include land, buildings, and equipment. Capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their estimated acquisition value on the date donated. The costs of maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are charged to operations as incurred. Equipment assets having a cost of \$5,000 or more per unit and building and remodeling projects of \$15,000 or more are capitalized. Depreciation on buildings and equipment is provided in amounts sufficient to align the cost of the depreciable assets to operations on the straight-line basis over the estimated service lives, which range from five to twenty years for equipment and remodeling and fifty years for buildings. Intangible right-to-use assets are amortized on a straight-line basis over the remaining life of the asset.

#### J. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

Deferred outflows of resources are a consumption of net assets by the government that is applicable to a future reporting period. Deferred inflows of resources are an acquisition of net assets by the government that is applicable to a future reporting period. The recognition of those outflows and inflows as expenses and revenues are deferred until the future periods to which the outflows and inflows are applicable.

#### K. COMPENSATED ABSENCES

District employees are granted vacation in varying amounts, based on length of service. Vacation pay and related social security taxes are accrued when earned. District employees are allowed to accumulate only the amount of vacation they earn in a year. In the event of retirement, resignation or termination, payout of vacation earned is limited to two weeks for employees with less than 15 years of service and two weeks plus four days for employees with more than 15 years of service. The District's accrued vacation liability as of June 30, 2023 was \$345,000 compared with \$302,000 as of June 30, 2022.

The costs related to District employees' sick pay is charged to the period in which they are paid. The unused portion of sick leave is allowed to accumulate to a maximum of 110 days for instructors and 120 days for management and support staff but is lost upon retirement, resignation, or termination. Accumulated unpaid amounts are not accrued.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

---

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

---

#### L. PENSION AND POST-EMPLOYMENT BENEFITS

*Pension.* The fiduciary net position of the Wisconsin Retirement System (WRS) has been determined using the flow of economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the following:

- Net Pension Liability (Asset),
- Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions,
- Pension Expense (Revenue).

Information about the fiduciary net position of the WRS and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. Information about the fiduciary net position of the WRS and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

*Other Postemployment Benefits Other Than Pensions.* Qualifying faculty and administrative staff are provided with other postemployment benefits. The OPEB is a single employer defined benefit plan administered by the District. For purposes of measuring the OPEB liability, related deferred outflows and inflows and OPEB expense, the District has used values provided by their actuary as the OPEB plan does not prepare separate financial statements. Benefit payments are recognized when due and payable in accordance with the benefit terms.

#### M. LEASE AND SUBSCRIPTION ASSET LIABILITY – RIGHT TO USE

The lease and subscription asset liabilities represent the District's financial obligation for the remaining payments required by leases and subscription-based information technology agreements, discounted to present value.

#### N. RISK MANAGEMENT

##### District Mutual Insurance Company (DMI)

The sixteen WTCS technical colleges created Districts Mutual Insurance Company (DMI). DMI is a fully-assessable mutual company authorized under Wisconsin Statute 611 to provide property, casualty, and liability insurance and risk management services to its members. The scope of insurance protection provided by DMI is broad, covering property at \$500,225,000 per occurrence; general liability, auto, educators' legal liability, and incidental medical malpractice (students in practicum) at \$5,000,000 per occurrence, cyber risk at \$3,000,000 aggregate, equipment breakdown at \$100,000,000 aggregate, and workers' compensation at the statutorily required limits.

At this time, settled claims have not approached the coverage limits as identified above. The District's exposure in its layer of insurance is limited to \$5,000 to \$100,000 per occurrence depending on the type of coverage and DMI purchases reinsurance for losses in excess of its retained layer of coverage.

DMI operations are governed by a five-member board of directors. Member colleges do not exercise any control over the activities of DMI beyond election of the board of directors at the annual meeting. The board has the authority to adopt its own budget, set policy matters, and control the financial affairs of the company.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

---

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

---

#### N. RISK MANAGEMENT (continued)

Each member college was originally assessed an annual premium that included a contribution component to establish reserves for the company. Current premiums are based on relevant rating exposure bases as well as the historical loss experience by members. DMI's ongoing operational expenses, other than loss adjustment expenses, are apportioned pro rata to each participant based on equity interest in the company.

For the years ended June 30, 2023 and 2022, the District paid insurance premiums of \$266,477 and \$233,026 respectively, to DMI.

The audited DMI financial statements can be obtained through Districts Mutual Insurance Co., 212 West Pinehurst Trail, Dakota Dunes, SD, 57049.

#### Supplemental Insurance

The Wisconsin Technical College Insurance Trust (Trust) is an organization formed under Section 66.0301 of the Wisconsin Statutes and governed by a board of trustees consisting of one trustee from each technical college. The purpose of this Trust is to make available to the 16 districts a collaborative group insurance program. The benefits include savings in insurance premium costs and broader coverage.

The WTCS Insurance Trust has purchased the following levels of coverage for its participating members:

*Crime/employee dishonesty:* \$750,000 limit with \$10,000 deductible Employee Theft, Forgery or Alteration, Inside the Premises – Theft of Money and Securities, Inside the Premises – Robbery or Safe Burglary of other Property, Outside the Premises, Computer Fraud, Funds Transfer Fraud, Money Orders and Counterfeit Money and Credit, Debit or Charge Card Forgery. \$100,000 limit with \$25,000 deductible for Impersonation Fraud.

*Foreign travel liability:* This coverage is as offered through the Trust, as requested; LTC does not have foreign travel coverage at this time.

*Business travel accident:* Coverage for local board of director members. \$2,500,000 aggregate, \$250,000 associated principal sum (coverage) for hazard.

The District paid insurance premiums of \$2,799 and \$2,745 for the years ended June 30, 2023 and 2022 to the WTCS Insurance Trust.

The Trust financial statements can be obtained through Lakeshore Technical College, 1290 North Avenue, Cleveland, WI, 53015.

#### Wisconsin Technical College Employee Benefits Consortium (WTCEBC)

As of July 1, 2016, the District joined together with other technical colleges in the State to form the Wisconsin Technical College Employee Benefits Consortium (WTCEBC). WTCEBC is a public entity risk pool that the District participates in to provide health insurance coverage to its employees. The main purpose of WTCEBC is to jointly self-insure certain risks up to an agreed upon retention limit and to obtain excess catastrophic coverage and aggregate stop-loss reinsurance over the selected retention limit. The District pays WTCEBC a monthly premium based on the number of participants and the type of coverage that has been elected. Individual claims below \$100,000 are self-funded by the District. Any individual claim exceeding \$100,000 but less than \$250,000 is shared in a pooled layer among all of the colleges participating in the consortium. Individual claims exceeding \$250,000 and aggregate claims exceeding \$1,000,000 are subject to reinsurance.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

---

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

---

#### N. RISK MANAGEMENT (continued)

As of June 30, 2023 and 2022, the District had a net asset in the amount of \$1,902,795 and \$1,506,243, respectively, with the consortium. The net asset is reported in the prepaid and other assets line in the Statement of Net Position.

The WTCEBC audited financial statements can be obtained through Moraine Park Technical College, 235 N. National Avenue, Fond du Lac, WI, 54936-1940.

#### O. FEES AND TUITION

Fees and tuition are recorded as revenue in the period in which the related activity or instruction takes place. Revenues for the summer semester are prorated based on weeks occurring before and after June 30.

#### P. STATE AND FEDERAL REVENUE

The District receives state aid and funding from various federal and state contracts and grants. These revenues are earned as expenditures are incurred. Such expenditures may be incurred during the grantor's fiscal period, which may be different from that of the District's fiscal period and are subject to the Federal Single Audit Act and State Single Audit Guidelines.

#### Q. UNEARNED REVENUES

Unearned revenues include amounts received or invoiced for tuition and fees and other fees prior to the end of the fiscal year but related to the subsequent accounting period.

#### R. SCHOLARSHIP ALLOWANCE AND STUDENT AID

Financial aid to students is reported in the financial statements under the alternative method, as prescribed by the National Association of College and University Business Officers (NACUBO). Certain aid (loans, funds provided to students as awarded by third parties and Federal Direct Lending) is accounted for as third-party payments (credited to the student's account as if the student made the payment). All other aid is reflected in the financial statements as operating expenses or scholarship allowances, which reduce revenues. The amount reported as operating expenses represents the portion of aid that was provided to the student in the form of cash. Scholarship allowances represent the portion of aid provided to the student in the form of reduced tuition. Under the alternative method, these amounts are computed on a total College basis by allocating the cash payments to students, excluding payments for services, on the ratio of all aid to the aid not considered to be third party aid.

#### S. CLASSIFICATION OF REVENUES AND EXPENSES

The District has classified its revenues and expenses as either operating or non-operating according to the following criteria:

Operating revenues: Operating revenues include activities that have the characteristics of exchange transactions, such as (1) student tuition and fees, net of scholarship allowances, (2) sales and services of auxiliary enterprises, and (3) some federal, state and local grants and contracts.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

---

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

---

#### S. CLASSIFICATION OF REVENUES AND EXPENSES (continued)

Non-operating revenues: Non-operating revenues include activities that have the characteristics of non-exchange transactions, such as gifts and contributions, and other revenue sources that are defined as non-operating revenues by GASB No. 9, “Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Government Entities That Use Proprietary Fund Accounting” and GASB No. 34, such as state appropriations, federal Pell grants, the local property tax levy and investment income.

Operating expenses: Operating expenses includes those expenses that are characteristic of exchange transactions, such as (1) functional expenses (instruction, instructional resources, student services, etc.), (2) depreciation, and (3) student aid, which is the excess of expenses over scholarship allowances. These expenses are incurred in the general operations of the College.

Non-operating expenses: Non-operating expenses include interest expense incurred on long-term debt and loss on sale of capital assets.

#### T. NET POSITION

Net position is classified according to restrictions or availability of assets for satisfaction of District obligations.

Net investment in capital assets: Amount of capital assets, net of accumulated depreciation, and capital related deferred outflows of resources less outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets and any capital related deferred inflows of resources.

Restricted net position: Amount of net position that is subject to restrictions that are imposed by 1) external groups, such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.

Unrestricted net position: Net position that is neither classified as restricted nor as net investment in capital assets. These resources are used for transactions relating to the educational and general operations of the District and may be used at the discretion of the governing board to meet current expenses for any purpose. These resources also include auxiliary enterprises, which are substantially self-supporting activities that provide services for students, faculty, and staff.

When an expense is incurred that can be paid using either restricted or unrestricted resources, the District’s policy is to first apply the expense toward restricted resources and then toward unrestricted resources.

#### U. RECLASSIFICATION

Certain amounts in the prior year financial statements have been reclassified to conform with the presentation in the current year financial statements with no change in previously reported net position, fund balance, or changes in fund balance.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

---

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

---

#### V. SUBSEQUENT EVENTS

On November 29, 2023, the District issued \$1,500,000 of General Obligation Promissory Notes at an average interest rate of 4% to finance remodeling. Semi-annual interest payments are due on March 1 and September 1 annually. Principal payments of varying amounts are due on March 1 of each year until maturity in 2033.

---

### NOTE 2 – CASH AND INVESTMENTS

---

Invested cash consists of deposits and investments that are restricted by the District Board investment policy that permits investments allowed within the Wisconsin Statute 66.0603 to the following:

Time deposits; repurchase agreements; securities issued by federal, state, and local governmental entities; statutorily authorized commercial paper and corporate securities; and the Wisconsin local government investment pool.

The carrying amount of the District's cash and investments consisted of the following at June 30:

	<u>2023</u>	<u>2022</u>
Cash on hand	\$ 1,346	\$ 1,346
Deposits with financial institutions	363,237	635,950
Investments		
Commercial paper	364,010	164,501
Wisconsin local government investment pool	17,159,924	14,608,528
Certificates of deposit	186,325	687,724
Money market funds	11,494,857	313,456
U.S. treasury and agency securities	<u>3,155,362</u>	<u>13,492,802</u>
Total cash and investments	<u>\$32,725,061</u>	<u>\$29,904,307</u>

The Statements of Net Position classify cash and investments at June 30 as follows:

	<u>2023</u>	<u>2022</u>
Cash and investments	\$ 16,297,349	\$ 16,104,625
Restricted cash and investments		
Capital Projects	14,958,265	12,387,616
Debt Service	1,285,422	1,212,385
Fiduciary Funds	<u>184,025</u>	<u>199,681</u>
Total cash and investments	<u>\$32,725,061</u>	<u>\$29,904,307</u>

#### Fair Value Measurements

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant observable inputs; Level 3 inputs are significant unobservable inputs.



# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

### NOTE 2 – CASH AND INVESTMENTS (continued)

The District has the following fair value measurements as of June 30, 2023:

	Total	Fair Value Measurement Using:		
		Level 1	Level 2	Level 3
<u>Investments by fair value level</u>				
Certificates of deposit	\$186,325	\$0	\$0	\$186,325
U.S. treasury and agency securities	3,155,362	0	3,155,362	0
Commercial paper	364,010	0	364,010	0
Total investments by fair value levels	<u>\$3,705,697</u>	<u>\$0</u>	<u>\$3,519,372</u>	<u>\$186,325</u>

The District had the following fair value measurements as of June 30, 2022:

	Total	Fair Value Measurement Using:		
		Level 1	Level 2	Level 3
<u>Investments by fair value level</u>				
Certificates of deposit	\$687,724	\$0	\$687,724	\$0
U.S. treasury and agency securities	13,492,802	0	13,492,802	0
Commercial paper	164,501	0	164,501	0
Total investments by fair value levels	<u>\$14,159,477</u>	<u>\$0</u>	<u>\$14,159,447</u>	<u>\$0</u>

Certificates of deposit classified in Level 2 of the fair value hierarchy were valued using market prices for similar assets in active markets. Municipal bonds, U.S. agency securities and commercial paper classified in Level 2 were valued using price of comparable securities and other observable inputs.

#### Investment in Wisconsin Local Government Investment Pool

The District has investments in the Wisconsin Local Government Investment Pool (LGIP) of \$17,159,924 for 2023 and \$14,608,528 for 2022. The LGIP is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. SIF pool shares are bought and redeemed at \$1 based on amortized cost of the investments in the SIF. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. The SIF report the fair value of its underlying assets annually. At June 30, 2023 and 2022, the fair value of the District's share of the LGIP's assets was substantially equal to the carrying value.

#### Deposit and Investment Risk

Deposits and investments of the District are subject to various risks. Presented below is a discussion of the specific risks and the District's policy related to the risk.

*Custodial Credit Risk:* Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Wisconsin statutes require repurchase agreements to be fully collateralized by bonds or securities issued or guaranteed by the federal government or its instrumentalities. The District does not have an additional custodial credit risk policy.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

### NOTE 2 – CASH AND INVESTMENTS (continued)

Deposits with financial institutions within the State of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for time and savings deposits and \$250,000 for demand deposits per official custodian per insured depository institution. Deposits with financial institutions located outside the State of Wisconsin are insured by the FDIC in the amount of \$250,000 per official custodian per depository institution. Also, the State of Wisconsin has a State Guarantee Fund which provides a maximum of \$400,000 per public depository above the amount provided by an agency of the U.S. Government. However, due to the relatively small size of the State Guarantee Fund in relation to the Fund's total coverage, total recovery of insured losses may not be available.

As of June 30, 2023 and 2022, the District had \$79 and \$7,626, respectively, exposed to custodial credit risk.

*Credit Risk:* Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investments in securities to the top two ratings assigned by nationally recognized statistical rating organizations. Following is the actual rating as of year-end for each investment type. U.S. Treasury investments represent the portion of U.S. agency securities that are exempt from disclosure.

	2023				
	Amount	Exempt from Disclosure	AAA	AA+	Not Rated
Certificates of deposit	\$ 186,325	\$ 0	\$ 0	\$ 0	\$ 186,325
Money market funds	11,494,857	0	0	0	11,494,857
U.S. treasury and agency securities	3,155,362	2,449,880	705,482	0	0
Wisconsin local government investment pool	17,159,924	0	0	0	17,159,924
Commerical paper	364,010	0	0	0	364,010
	\$32,360,478	\$ 2,449,880	\$ 705,482	\$ 0	\$29,205,116

	2022				
	Amount	Exempt from Disclosure	AAA	AA+	Not Rated
Certificates of deposit	\$ 687,724	\$ 0	\$ 0	\$ 0	\$ 687,724
Money market funds	313,456	0	0	0	313,456
U.S. treasury and agency securities	13,492,802	8,839,183	4,653,619	0	0
Wisconsin local government investment pool	14,608,528	0	0	0	14,608,528
Commerical paper	164,501	0	0	0	164,501
	\$29,267,011	\$ 8,839,183	\$ 4,653,619	\$ 0	\$15,774,209

*Concentration of Credit Risk:* This represents the risk of loss attributed to the amount invested in any one issuer. The District's investment policy minimizes credit risk by limiting investments to the low risk investments where the main objective is safety or preservation of capital. The District did not hold investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represented 5% or more of total District investments as of June 30, 2023.

Investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represents 5% or more of total District investments as of June 30, 2022 were none.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS June 30, 2023 and 2022

### NOTE 2 – CASH AND INVESTMENTS (continued)

*Interest Rate Risk:* Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates.

The District's investment policy applies to all transactions involving the financial assets and related activity of all of its funds. Excess funds are to be managed or invested according to the following objectives in order of priority:

- (1) Safety of principal
- (2) Maintenance of sufficient liquidity to meet immediate payment requirements including payroll, accounts payable and debt service
- (3) Obtain the highest possible rate of return consistent with safety of principal and liquidity.

Investments allowed under the policy are the same as those permitted under Wisconsin Statute 66.0603. The District Board designates as district public depositories all banks and savings and loans and loan associations in the state, the Local Government Investment Fund, or the Wisconsin Investment Series Cooperative.

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the District's investments by maturity as of June 30:

	2023				
	Fair Value	Investment Maturities (in months)			
		12 Months or Less	13 to 24 Months	25 to 60 Months	More Than 60 Months
Certificates of deposit	\$ 186,325	\$ 186,325	\$ 0	\$ 0	\$ 0
Money market funds	11,494,857	11,494,857	0	0	0
U.S. treasury and agency securities	3,155,362	2,449,880	705,482	0	0
Wisconsin local government investment pool	17,159,924	17,159,924	0	0	0
Commercial paper	364,010	364,010	0	0	0
	<u>\$ 32,360,478</u>	<u>\$ 31,654,996</u>	<u>\$ 705,482</u>	<u>\$ 0</u>	<u>\$ 0</u>

	2022				
	Fair Value	Investment Maturities (in months)			
		12 Months or Less	13 to 24 Months	25 to 60 Months	More Than 60 Months
Certificates of deposit	\$ 687,724	\$ 687,724	\$ 0	\$ 0	\$ 0
Money market funds	313,456	313,456	0	0	0
U.S. treasury and agency securities	13,492,802	12,782,294	0	710,508	0
Wisconsin local government investment pool	14,608,528	14,608,528	0	0	0
Commercial paper	164,501	164,501	0	0	0
	<u>\$ 29,267,011</u>	<u>\$ 28,556,504</u>	<u>\$ 0</u>	<u>\$ 710,508</u>	<u>\$ 0</u>

The District had realized gain on investments of \$3,127 for 2023 and realized loss of \$18,147 for 2022. Unrealized gain on investments amounted to \$107,863 in 2023 and unrealized losses were \$135,026 for 2022. The calculation of realized gains and losses is independent of the calculation of the change in the fair value of investments. Realized gains and losses of the current period include unrealized amounts from the prior period.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

### NOTE 3 – CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended June 30, 2023:

	Balance 6/30/2022	Additions	Disposals	Balance 6/30/2023
Capital assets, not being depreciated or amortized				
Land	\$50,000	\$0	\$0	\$50,000
Construction in progress	185,779	78,281	(185,779)	78,281
Total cost of capital assets not being depreciated or amortized	235,779	78,281	(185,779)	128,281
Capital assets, being depreciated and amortized				
Site improvements	4,983,115	307,849	0	5,290,964
Buildings	22,134,962	203,892	0	22,338,854
Building improvements	28,689,098	1,882,776	0	30,571,874
Equipment	44,940,668	4,375,968	(598,919)	48,717,717
Lease assets (right to use)	4,554,307	591,187	(14,261)	5,131,233
Subscription assets (right to use)	1,118,810	587,293	(8,957)	1,697,146
Total cost of capital assets being depreciated and amortized	106,420,960	7,948,965	(622,137)	113,747,788
Less accumulated depreciation and amortization for:				
Site improvements	(3,264,751)	(185,017)	0	(3,449,768)
Buildings	(11,237,188)	(453,430)	0	(11,690,618)
Building improvements	(20,763,911)	(1,694,283)	0	(22,458,194)
Equipment	(35,736,418)	(3,121,671)	559,475	(38,298,614)
Lease assets (right to use)	(803,520)	(441,381)	14,261	(1,230,640)
Subscription assets (right to use)	(207,086)	(485,415)	8,957	(683,544)
Total accumulated depreciation and amortization	(72,012,874)	(6,381,197)	582,693	(77,811,378)
Total capital assets being depreciated and amortized, net	34,408,086	1,567,768	(39,444)	35,936,410
Total capital assets, net	34,643,865	\$1,646,049	(\$225,223)	36,064,691
Less outstanding debt related to capital assets, net of unspent proceeds	23,772,614			19,027,190
Less debt premium	1,158,380			1,152,340
Net investment in capital assets	\$9,712,871			\$15,885,161

Construction in progress as of June 30, 2023 of approximately \$78,000 includes costs incurred for the addition and remodel of the Center of Healthcare Excellence. The addition will be completed in December 2023 and the remodel portion will be completed in June 2024. Depreciation will commence upon completion of the projects.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

### NOTE 3 – CAPITAL ASSETS (continued)

The following is a summary of changes in capital assets for the year ended June 30, 2022:

	Balance 6/30/2021	Additions	Disposals	Balance 6/30/2022
<b>Capital assets, not being depreciated or amortized</b>				
Land	\$50,000	\$0	\$0	\$50,000
Construction in progress	219,526	185,779	(219,526)	185,779
Total cost of capital assets not being depreciated or amortized	<u>269,526</u>	<u>185,779</u>	<u>(219,526)</u>	<u>235,779</u>
<b>Capital assets, being depreciated and amortized</b>				
Site improvements	4,836,801	146,314	0	4,983,115
Buildings	20,800,618	1,334,344	0	22,134,962
Building improvements	27,186,471	1,502,627	0	28,689,098
Equipment	41,559,043	3,468,302	(86,677)	44,940,668
Lease assets (right to use)	4,540,046	14,261	0	4,554,307
Subscription assets (right to use)	0	1,118,810	0	1,118,810
Total cost of capital assets being depreciated and amortized	<u>98,922,979</u>	<u>7,584,658</u>	<u>(86,677)</u>	<u>106,420,960</u>
<b>Less accumulated depreciation and amortization for:</b>				
Site improvements	(3,086,571)	(178,180)	0	(3,264,751)
Buildings	(10,803,751)	(433,437)	0	(11,237,188)
Building improvements	(19,074,591)	(1,689,320)	0	(20,763,911)
Equipment	(32,919,873)	(2,903,278)	86,733	(35,736,418)
Lease assets (right to use)	(398,988)	(404,532)	0	(803,520)
Subscription assets (right to use)	0	(207,086)	0	(207,086)
Total accumulated depreciation and amortization	<u>(66,283,774)</u>	<u>(5,815,833)</u>	<u>86,733</u>	<u>(72,012,874)</u>
Total capital assets being depreciated and amortized, net	<u>32,639,205</u>	<u>1,768,825</u>	<u>56</u>	<u>34,408,086</u>
Total capital assets, net	<u>32,908,731</u>	<u>\$1,954,604</u>	<u>(\$219,470)</u>	<u>34,643,865</u>
Less outstanding debt related to capital assets, net of unspent proceeds	23,934,168			23,772,614
Less debt premium	<u>1,086,366</u>			<u>1,158,380</u>
Net investment in capital assets	<u>\$7,888,197</u>			<u>\$9,712,871</u>

Construction in progress as of June 30, 2022 of approximately \$186,000 includes \$109,000 in costs incurred for the Operations Offices remodel, \$18,000 in costs incurred for College Here and Now furniture, \$14,000 incurred towards the Health and Human Services skills lab remodel, \$15,000 in costs for the marquis sign project, \$12,000 in costs incurred for electrical trainers, \$10,000 towards window replacement, \$4,000 in costs for the UPS system, \$2,000 for security cameras and \$2,000 towards a transit van. The Operations Offices were scheduled to be completed in December 2022 and the Health and Human Services skills lab were to be completed in December 2023. All other assets were expected to be placed into service by November 2022. Depreciation will commence upon completion of the projects.

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

#### NOTE 3 – CAPITAL ASSETS (continued)

The following is a summary of lease assets held as of the year ended June 30, 2023:

Lease Description	Role	Lease Type	Classification	Gross Asset Balance	Accumulated Amortization	Net Asset Balance
LTC Manitowoc campus 600 York St., Manitowoc, WI	Lessee	Right-to-Use	Building	\$ 1,432,566	\$ 453,624	\$ 978,942
LTC Sheboygan campus 1320 Niagra Ave, Sheboygan, WI	Lessee	Right-to-Use	Building	3,231,627	741,024	2,490,603
Building Total				<u>4,664,193</u>	<u>1,194,648</u>	<u>3,469,545</u>
School of Agriculture Ground Lease Gass Lake Rd, Newton, WI	Lessee	Right-to-Use	Land	23,676	23,676	0
Land Total				<u>23,676</u>	<u>23,676</u>	<u>0</u>
Miller Equipment Welding and plasma cutting equipment	Lessee	Right-to-Use	Equipment	443,364	12,316	431,048
Equipment Total				<u>443,364</u>	<u>12,316</u>	<u>431,048</u>
Total Lease Assets				<u>\$ 5,131,233</u>	<u>\$ 1,230,640</u>	<u>\$ 3,900,593</u>

The following is a summary of lease assets held as of the year ended June 30, 2022:

Lease Description	Role	Lease Type	Classification	Gross Asset Balance	Accumulated Amortization	Net Asset Balance
LTC Manitowoc campus 600 York St., Manitowoc, WI	Lessee	Right-to-Use	Building	\$ 1,284,743	\$ 288,168	\$ 996,575
LTC Sheboygan campus 1320 Niagra Ave, Sheboygan, WI	Lessee	Right-to-Use	Building	3,231,627	494,016	2,737,611
Greenhouse 1213 North Ave., Cleveland, WI	Lessee	Right-to-Use	Building	14,261	5,544	8,717
Building Total				<u>4,530,631</u>	<u>787,728</u>	<u>3,742,903</u>
School of Agriculture Ground Lease Gass Lake Rd, Newton, WI	Lessee	Right-to-Use	Land	23,676	15,792	7,884
Land Total				<u>23,676</u>	<u>15,792</u>	<u>7,884</u>
Total Lease Assets				<u>\$ 4,554,307</u>	<u>\$ 803,520</u>	<u>\$ 3,750,787</u>

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS June 30, 2023 and 2022

### NOTE 3 – CAPITAL ASSETS (continued)

The following is a summary of the subscription assets held as of the year ended June 30, 2023:

Subscription Description	Gross Asset Balance	Accumulated Amortization	Net Asset Balance
Skillsoft	\$ 14,583	\$ 9,722	\$ 4,861
SumTotal	77,816	34,045	43,771
Blue	45,406	25,226	20,180
AwardSpring	20,490	5,122	15,368
Brightly	50,522	5,614	44,908
Chatbot	43,788	40,139	3,649
Modern Campus	17,451	4,363	13,088
SPOL	59,278	23,464	35,814
Maxient	16,016	7,563	8,453
EAB Navigate	363,520	133,928	229,592
Panopto	43,966	34,806	9,160
TargetX	114,500	91,600	22,900
Blackboard Learn	84,823	42,411	42,412
Palo Alto	330,981	132,392	198,589
Anthology Academy	144,013	14,401	129,612
Rapid7	269,993	78,748	191,245
Total Subscription Assets	<u>\$ 1,697,146</u>	<u>\$ 683,544</u>	<u>\$ 1,013,602</u>

The following is a summary of the subscription assets held as of the year ended June 30, 2022:

Subscription Description	Gross Asset Balance	Accumulated Amortization	Net Asset Balance
Skillsoft	\$ 14,583	\$ 4,861	\$ 9,722
SumTotal	77,816	14,591	63,225
Handshake	8,957	4,478	4,479
Blue	45,406	10,090	35,316
Chatbot	43,788	18,245	25,543
SPOL	59,278	8,645	50,633
Maxient	16,016	2,224	13,792
EAB Navigate	363,520	19,133	344,387
Panopto	43,966	12,823	31,143
TargetX	114,500	45,800	68,700
Palo Alto	330,980	66,196	264,784
Total Subscription Assets	<u>\$ 1,118,810</u>	<u>\$ 207,086</u>	<u>\$ 911,724</u>

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

#### NOTE 4 – LONG TERM OBLIGATIONS

Long-term liabilities of the District consist of general obligation promissory notes, unamortized premium on debt issuance, lease liability, and subscription liability. The District does not have an open line of credit and has no direct borrowings or direct placements of debt.

The changes in long-term liabilities for the year ended June 30, 2023 are as follows:

Description	6/30/2022 Balance	Additions	Reductions	6/30/2023 Balance	Due within one year
General obligation debt	\$31,500,000	\$4,300,000	\$5,165,000	\$30,635,000	\$4,980,000
Premium on general obligation debt	1,158,380	194,029	200,069	1,152,340	0
Lease liability - right to use	3,762,230	591,187	448,678	3,904,739	566,508
Subscription liability - right to use	771,873	583,159	570,442	784,590	303,450
Total	<u>\$37,192,483</u>	<u>\$5,668,375</u>	<u>\$6,384,189</u>	<u>\$36,476,669</u>	<u>\$5,849,958</u>

Interest paid on long-term liabilities totaled \$899,025 for the year ended June 30, 2023.

The changes in long-term liabilities for the year ended June 30, 2022 are as follows:

Description	6/30/2021 Balance	Additions	Reductions	6/30/2022 Balance	Due within one year
General obligation debt	\$31,140,000	\$5,600,000	\$5,240,000	\$31,500,000	\$5,165,000
Premium on general obligation debt	1,086,366	263,660	191,646	1,158,380	0
Lease liability - right to use	4,149,209	14,261	401,240	3,762,230	415,000
Subscription liability - right to use	0	1,082,305	310,432	771,873	246,332
Total	<u>\$36,375,575</u>	<u>\$6,960,226</u>	<u>\$6,143,318</u>	<u>\$37,192,483</u>	<u>\$5,826,332</u>

Interest paid on long-term liabilities totaled \$829,333 for the year ended June 30, 2022.



# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

### NOTE 4 – LONG TERM OBLIGATIONS (continued)

General obligation debt consisted of the following as of June 30, 2023 and 2022:

	<u>2023</u>	<u>2022</u>
<p>2013 \$3,000,000 promissory notes issued May 2013 at an average rate of 2.00% to finance an addition, remodeling and equipment. Semi-annual interest payments are made March 1 and September 1; principal payments are due March 1 until maturity in 2023. The notes are payable to Depository Trust Company.</p>	\$0	\$350,000
<p>2016 \$5,000,000 promissory notes issued July 2015 at an average rate of 2.69% to finance addition, remodeling, equipment and site improvements. Semi-annual interest payments are made March 1 and September 1; principal payments are due March 1 until maturity in 2025. The notes are payable to Depository Trust Company.</p>	1,305,000	1,925,000
<p>2016 \$1,500,000 promissory notes issued April 2016 at an average rate of 2.0% to finance remodeling. Semi-annual interest payments are made March 1 and September 1; principal payments are due March 1 until maturity in 2026. The notes are payable to Depository Trust Company.</p>	585,000	770,000
<p>2017 \$6,300,000 promissory notes issued June 2017 at an average rate of 2.0% to finance additions remodeling, equipment and site improvements. Semi-annual interest payments are made March 1 and September 1; principal payments are due March 1 until maturity in 2027. The notes are payable to Depository Trust Company.</p>	3,250,000	4,000,000
<p>2018 \$4,000,000 promissory notes issued June 2018 at an average rate of 3.0% to finance remodeling, equipment and site improvements. Semi-annual interest payments are made March 1 and September 1; principal payments are due March 1 until maturity in 2028. The notes are payable to Depository Trust Company.</p>	2,595,000	3,060,000
<p>2019 \$3,300,000 promissory notes issued June 2019 at an average rate of 3.25% to finance remodeling, equipment and site improvements. Semi-annual interest payments are made March 1 and September 1; principal payments are due March 1 until maturity in 2029. The notes are payable to Depository Trust Company.</p>	2,675,000	3,060,000
<p>2020 \$1,800,000 promissory notes issued November 2019 at an average rate of 3.00% to finance remodeling and equipment. Semi-annual interest payments are made March 1 and September 1; principal payments are due March 1 until maturity in 2029. The notes are payable to Depository Trust Company.</p>	1,315,000	1,510,000

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

#### NOTE 4 – LONG TERM OBLIGATIONS (continued)

	2023	2022
<p>2020 \$3,800,000 promissory notes issued June 2020 at an average rate of 2.47% to finance remodeling, equipment and site improvements. Semi-annual interest payments are made March 1 and September 1; principal payments are due March 1 until maturity in 2030. The notes are payable to Depository Trust Company.</p>	2,970,000	3,350,000
<p>2021 \$900,000 promissory notes issued November 2020 at an average rate of 2.11% to finance remodeling and equipment. Semi-annual interest payments are made March 1 and September 1; principal payments are due March 1 until maturity in 2030. The notes are payable to Depository Trust Company.</p>	700,000	800,000
<p>2021 \$3,420,000 refunding bonds issued March 2021 at an average rate of 2 % to finance the repayment of General Obligation Promissory Notes. Semi-annual interest payments are made March 1 and September 1; principal payments are due March 1 until maturity in 2024. The bonds are payable to Depository Trust Company.</p>	710,000	1,775,000
<p>2021 \$5,300,000 promissory notes issued June 2021 at an average rate of 3 % to finance addition, remodeling, site, and equipment. Semi-annual interest payments are made March 1 and September 1; principal payments are due March 1 until maturity in 2031. The bonds are payable to Depository Trust Company.</p>	4,730,000	5,300,000
<p>2022 \$500,000 promissory notes issued September 2021 at an average rate of 2.5 % to finance remodeling. Semi-annual interest payments are made March 1 and September 1; principal payments are due March 1 until maturity in 2031. The bonds are payable to Depository Trust Company.</p>	500,000	500,000
<p>2022 \$5,100,000 promissory notes issued June 2022 at an average rate of 3% to finance remodeling, site, and equipment. Semi-annual interest payments are made March 1 and September 1; principal payments are due March 1 until maturity in 2032. The bonds are payable to Depository Trust Company.</p>	5,000,000	5,100,000
<p>2022 \$4,300,000 promissory notes issued June 2023 at an average rate of 4% to finance addition, site, and equipment. Semi-annual interest payments are made March 1 and September 1; principal payments are due March 1 until maturity in 2033. The bonds are payable to Depository Trust Company.</p>	4,300,000	0
<p>Total</p>	\$30,635,000	\$31,500,000

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

#### NOTE 4 – LONG TERM OBLIGATIONS (continued)

Aggregate maturities and interest on general obligation debt is as follows:

Fiscal Year	Principal	Interest	Total
2023-24	\$ 4,980,000	\$ 885,833	\$ 5,865,833
2024-25	4,550,000	799,950	5,349,950
2025-26	4,060,000	660,700	4,720,700
2026-27	3,995,000	530,550	4,525,550
2027-28	3,515,000	404,500	3,919,500
Thereafter	9,535,000	733,000	10,268,000
Total	<u>\$ 30,635,000</u>	<u>\$ 4,014,533</u>	<u>\$ 34,649,533</u>

All general obligation debt is backed by the full faith and credit of the District. None of the District's assets are pledged as collateral. Bonds and notes payable will be retired by future property tax levies.

Chapter 67.03(1) of the Wisconsin State Statutes limits general obligation debt of the District to 5 percent of the equalized value of the taxable property in the district. This limit was \$914,843,752 as of June 30, 2023 and the District's outstanding general obligation debt (net of \$1,285,423 available to pay principal and interest) was \$29,349,577. For June 30, 2022, this limit was \$1,031,729,687 and the District's outstanding general obligation debt (net of \$1,212,385 of available funds) was \$30,287,615. Chapter 67.03(9) Wisconsin State Statutes limits bonded indebtedness of the District to 2 percent of the equalized value of taxable property in the district. This limit was \$412,691,875 as of June 30, 2023, and the District had outstanding bonds in the amount of \$710,000. For June 30, 2022, this limit was \$365,937,501 and the District had outstanding bonds in the amount of \$1,775,000.

Lease liability consisted of the following as of June 30, 2023 and 2022:

Lease Description	Classification	Lease Term	2023	2022
LTC Manitowoc campus 600 York St., Manitowoc, WI	Building	6/1/2019 - 5/31/2024 with option to renew for additional 5 years	\$ 886,869	\$ 938,609
LTC Sheboygan campus 1320 Niagra Ave, Sheboygan, WI	Building	8/6/2019 - 7/30/2026 with option to renew for additional 7 years	2,587,364	2,806,988
Greenhouse 1213 North Ave., Cleveland, WI	Building	12/1/2021 - 5/31/2023; no option to renew	0	8,741
School of Agriculture Ground Lease Gass Lake Rd, Newton, WI	Land	9/25/2019 - 6/30/2067; \$8,000 per for four years, \$1 per year after that through the year ending 6/30/2067.	0	7,892
Miller Equipment Welding equipment	Equipment	6/1/2023 - 5/31/2026 with option to renew for additional one year.	430,506	0
			<u>\$ 3,904,739</u>	<u>\$ 3,762,230</u>

The District used the incremental borrowing rate as the interest rate for the right-to-use asset agreements since an interest rate was not provided in the lease agreements.

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

#### NOTE 4 – LONG TERM OBLIGATIONS (continued)

Aggregate maturities and interest on the lease liability is as follows:

Fiscal Year	Liability Reduction	Interest Expense	Payment
2023-24	\$ 566,508	\$ 56,019	\$ 622,527
2024-25	513,780	46,256	560,036
2025-26	515,217	36,671	551,888
2026-27	385,859	29,362	415,221
2027-28	396,063	23,987	420,050
2028-33	1,503,053	51,512	1,554,565
2033-34	24,259	30	24,289
Total	<u>\$ 3,904,739</u>	<u>\$ 243,837</u>	<u>\$ 4,148,576</u>

Subscription liability consisted of the following as of June 30, 2023 and 2022:

Subscription Description	Subscription Term	2023	2022
Skillsoft	7/1/21 - 6/30/24	\$ 4,319	\$ 8,596
SumTotal	10/07/21 - 10/6/25	24,202	36,128
Handshake	7/1/21 - 6/30/23	0	4,500
Blue	11/17/21 - 11/16/24	13,557	26,984
AwardSpring	7/1/22 - 6/30/26	17,014	0
Brightly	1/1/23 - 6/30/27	45,551	0
Chatbot	9/1/20 - 8/31/23	0	21,964
Modern Campus	10/5/22 - 10/4/25	11,723	0
SPOL	12/31/20 - 12/30/25	29,778	44,487
Maxient	2/1/22 - 1/31/25	5,364	10,667
EAB Navigate	5/16/22 - 6/30/25	247,814	352,487
Blackboard Learn	7/1/22 - 6/30/24	43,774	0
Palo Alto	7/1/21 - 6/30/26	200,507	266,060
Anthology Academy	7/1/22 - 6/30/32	140,987	0
		<u>\$ 784,590</u>	<u>\$ 771,873</u>

The District used the incremental borrowing rate as the interest rate for the right-to-use asset agreements when an interest rate was not provided in the subscription agreements.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

---

### NOTE 4 – LONG TERM OBLIGATIONS (continued)

---

Aggregate maturities and interest on the subscription liability is as follows:

Fiscal Year	Liability Reduction	Interest Expense	Payment
2023-24	\$ 303,450	\$ 11,595	\$ 315,045
2024-25	270,605	5,767	276,372
2025-26	99,728	3,417	103,145
2026-27	27,610	2,565	30,175
2027-28	15,614	2,084	17,698
2028-33	67,583	3,207	70,790
Total	<u>\$ 784,590</u>	<u>\$ 28,635</u>	<u>\$ 813,225</u>

---

### NOTE 5 – PENSION

---

**Plan Description.** The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government, and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

**Vesting.** For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

**Benefits provided.** Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS June 30, 2023 and 2022

### NOTE 5 – PENSION (continued)

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

**Post-Retirement Adjustments.** The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system’s consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the “floor”) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

<u>Year</u>	<u>Core Fund Adjustment</u>	<u>Variable Fund Adjustment</u>
2013	(9.6)	9.0
2014	4.7	25.0
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	0.0	(10.0)
2020	1.7	21.0
2021	5.1	13.0
2022	7.4	15.0

**Contributions.** Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, executives and elected officials. Starting on January 1, 2016, the executives and elected officials category was merged into the general employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

The District’s contributions to the pension plan were \$1,243,180 and \$1,228,549 for the years ended June 30, 2023 and 2022, respectively.

Contribution rates as of June 30, 2023 and 2022 are:

<u>Employee Category</u>	<u>2023</u>		<u>2022</u>	
	<u>Employee</u>	<u>Employer</u>	<u>Employee</u>	<u>Employer</u>
General (including teachers, executives & elected officials)	6.80%	6.80%	6.50%	6.50%
Protective with Social Security	6.80%	13.20%	6.50%	12.00%
Protective without Social Security	6.80%	18.10%	6.50%	16.40%

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

### NOTE 5 – PENSION (continued)

***Pension Liability (Asset), Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

At June 30, 2023 and 2022, the District reported a net pension liability (asset) of \$5,839,757 and (\$9,188,845), respectively, for its proportionate share of the WRS net pension liability (asset). The 2023 WRS net pension liability (asset) was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of December 31, 2021, rolled forward to December 31, 2022. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The 2022 WRS net pension liability (asset) was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of December 31, 2020, rolled forward to December 31, 2021. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability (asset) was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2022, the District's proportion was 0.11023187%, which was a decrease of 0.00377105% from its proportion measured as of December 31, 2021.

For the year ended June 30, 2023, the District recognized pension expense of \$2,962,527 and for the year ended June 30, 2022 the District recognized pension expense of (\$813,471).

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$9,300,923	\$12,219,327
Net differences between projected and actual earnings on pension plan investments	9,920,401	0
Changes in assumptions	1,148,338	0
Changes in proportion and differences between employer contributions and proportionate share of contributions	90,590	29,306
Employer contributions subsequent to the measurement date	632,462	0
Total	\$21,092,714	\$12,248,633

At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$14,844,113	\$1,070,420
Net differences between projected and actual earnings on pension plan investments	0	20,556,210
Changes in assumptions	1,714,324	0
Changes in proportion and differences between employer contributions and proportionate share of contributions	37,085	54,534
Employer contributions subsequent to the measurement date	620,783	0
Total	\$17,216,305	\$21,681,164

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

### NOTE 5 – PENSION (continued)

\$632,462 reported as deferred outflows related to pension at June 30, 2023 resulting from the College's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year ended June 30,	Revenue
2023	\$345,571
2024	1,706,360
2025	1,755,337
2026	4,404,351
	\$8,211,619

**Actuarial assumptions.** The total pension liability at December 31, 2022 was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date	December 31, 2021
Measurement Date of Net Pension Liability (Asset)	December 31, 2022
Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Long-Term Expected Rate of Return	6.8%
Discount Rate	6.8%
Salary Increases:	
Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality	2020 WRS Experience Mortality Table
Post-retirement Adjustments*	1.7%

\* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

The total pension liability at December 31, 2021 was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date	December 31, 2020
Measurement Date of Net Pension Liability (Asset)	December 31, 2021
Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Long-Term Expected Rate of Return	6.8%
Discount Rate	6.8%
Salary Increases:	
Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality	2020 WRS Experience Mortality Table
Post-retirement Adjustments*	1.7%

\* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.



# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

### NOTE 5 – PENSION (continued)

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The total pension liability for December 31, 2022 is based upon a roll-forward of the liability calculated from the December 31, 2021 actuarial valuation.

**Long-term expected Return on Plan Assets.** The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

#### Asset Allocation Targets and Expected Returns<sup>1</sup>

As of December 31, 2022

Core Fund Asset Class	Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return % <sup>2</sup>
Public Equity	48	7.6	5
Public Fixed Income	25	5.3	2.7
Inflation Sensitive	19	3.6	1.1
Real Estate	8	5.2	2.6
Private Equity/Debt	15	9.6	6.9
Total Core Fund <sup>3</sup>	115	7.4	4.8
<b>Variable Fund Asset Class</b>			
U.S. Equities	70	7.2	4.6
International Equities	30	8.1	5.5
Total Variable Fund	100	7.7	5.1

<sup>1</sup>Asset Allocations are managed within established ranges; target percentages may differ from actual monthly allocations.

<sup>2</sup>New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.5%.

<sup>3</sup>The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. This results in an asset allocation beyond 100%. Currently, an asset allocation target of 15% policy leverage is used, subject to an allowable range of up to 20%.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

---

### NOTE 5 – PENSION (continued)

---

#### Asset Allocation Targets and Expected Returns<sup>1</sup>

As of December 31, 2021

Core Fund Asset Class	Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return % <sup>2</sup>
Global Equities	52	6.8	4.2
Fixed Income	25	4.3	1.8
Inflation Sensitive Assets	19	2.7	0.2
Real Estate	7	5.6	3
Private Equity/Debt	12	9.7	7
Total Core Fund <sup>3</sup>	115	6.6	4
Variable Fund Asset Class			
U.S. Equities	70	6.3	3.7
International Equities	30	7.2	4.6
Total Variable Fund	100	6.8	4.2

<sup>1</sup>Asset Allocations are managed within established ranges; target percentages may differ from actual monthly allocations.

<sup>2</sup>New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.5%.

<sup>3</sup>The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. This results in an asset allocation beyond 100%. Currently, an asset allocation target of 15% policy leverage is used, subject to an allowable range of up to 20%.

**Single Discount rate.** A single discount rate of 6.8% was used to measure the Total Pension Liability for the current and prior year. The discount rate is based on the expected rate of return on pension plan investments of 6.8% and a municipal bond rate of 4.05% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2022. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS June 30, 2023 and 2022

### NOTE 5 – PENSION (continued)

**Sensitivity of the District’s proportionate share of the Net Pension Liability (Asset) to changes in the discount rate.** The following presents the District’s proportionate share of the net pension liability (asset) calculated using the discount rate of 6.80% as of June 30, 2023 and 2022, as well as what the District’s proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.80%) or 1-percentage-point higher (7.80%) than the current rate:

June 30, 2023	1% Decrease to Discount Rate (5.8%)	Current Discount Rate (6.8%)	1% Increase To Discount Rate (7.8%)
District’s proportionate share of the net pension liability (asset)	\$19,381,966	\$5,839,757	(\$3,476,119)
June 30, 2022	1% Decrease to Discount Rate (5.8%)	Current Discount Rate (6.8%)	1% Increase To Discount Rate (7.8%)
District’s proportionate share of the net pension liability (asset)	\$6,520,137	(\$9,188,845)	(\$20,496,389)

**Pension plan fiduciary net position.** Detailed information about the pension plan’s fiduciary net position is available in separately issued financial statements available at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

**Payables to Pension Plan**

The District reported a payable to the pension plan as of June 30, 2023 and 2022 in the amount of \$214,000 and \$202,000, respectively, for its share and the employees’ share of the June 2023 and 2022 legally required contributions to the plan. This amount is included in payroll related liabilities on the Statements of Net Position.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS June 30, 2023 and 2022

### NOTE 6 – OTHER POSTRETIREMENT BENEFITS

**Plan Description** The Plan is a single-employer defined benefit postemployment benefit plan that covers retired employees of the District. Management and support employees hired prior to July 1, 2013 and faculty employees hired prior to July 1, 2014, who are enrolled in the District’s plans effective on the date of retirement and will meet the age and service requirements shown below on or before June 30, 2023, are eligible for postretirement benefits. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

Age and service requirements are as follows:

Age	Minimum Years of Service
61+	10
60	15
59	20
58	25
57	30

**Benefits Provided** The District provides health, dental and life insurance benefits to eligible full-time employees and their spouses through the District’s group plans from retirement until Medicare eligibility. The medical plan provides comprehensive major medical benefits and prescription drug benefits. In event of the retiree’s death, spousal coverage ceases.

**Employees Covered by Benefit Terms** At June 30, 2021, the most recent actuarial valuation date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	35
Active employees	174
	209

**Contributions** Contribution requirements are based on District policy. Benefits are paid by the District, up to the maximum amount it pays for active employees. As of June 30, 2023, the District paid 80% of the health premium, 86% of the dental premium and 100% of the life insurance premium. Some retired participants have higher college premium payment rates based on their retirement date.

#### **Total OPEB Liability**

The District’s total OPEB liability at June 30, 2023 was measured as of June 30, 2022, and was determined by an actuarial valuation as of June 30, 2021 rolled forward to June 30, 2022.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

### NOTE 6 – OTHER POSTRETIREMENT BENEFITS (continued)

**Actuarial Assumptions** The total OPEB liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Actuarial cost method:	Entry Age Normal (level percent of salary)
Discount rate:	2.25%
Salary Increases:	
Inflation	2.0%
Seniority/Merit	0.1%-3.0%
Health care cost trend rates:	6.5% for 2021 decreasing by 0.1% per year down to 5% then level thereafter.
Dental cost trend rates:	level at 5.0%
Mortality:	Wisconsin 2018 Mortality Table adjusted for future mortality improvements using the MP-2018 fully generational improvement scale (multiplied 60%)

Actuarial assumptions are based upon an experience study conducted in 2018 using the Wisconsin Retirement System (WRS) experience from 2015 - 2017.

*Discount Rate.* A discount rate of 2.25% and 4.00% was used to measure the total OPEB liability at June 30, 2022 and 2021, respectively. The 2022 discount rate is based upon the S&P Municipal Bond 20 Year High Grade Index as of the week of the measurement date. The 2021 discount rate is based on the Bond Buyer Go 20-Year AA Bond Index as of the week of the measurement date. Implicit in the discount rate for 2022 and 2021 is an assumed rate of inflation of 2.5% and 2%, respectively.

All other assumptions and methods remained unchanged from the valuation performed as of June 30, 2021 which was used to determine the OPEB liability at June 30, 2021 and rolled forward to June 30, 2022.

#### Changes in Total OPEB Liability

	Total OPEB Liability
Balance at June 30, 2021	\$2,670,417
Changes for the year:	
Service cost	34,414
Interest	54,517
Differences between expected and actual experience	14,266
Changes of assumptions or other input	(85,161)
Benefit payments	(529,281)
Net changes	(511,245)
Balance at June 30, 2022	\$2,159,172

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

#### NOTE 6 – OTHER POSTRETIREMENT BENEFITS (continued)

	Total OPEB Liability
Balance at June 30, 2020	\$2,548,611
Changes for the year:	
Service cost	47,553
Interest	52,700
Differences between expected and actual experience	456,237
Changes of assumptions or other input	25,604
Benefit payments	(460,288)
Net changes	121,806
Balance at June 30, 2021	\$2,670,417

*Sensitivity of the total OPEB liability to changes in the discount rate.* The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.25% or 3.00%) or 1-percentage-point higher (3.25% or 5.00%) than the current rate:

	1% Decrease to Discount Rate (3.00%)	Current Discount Rate (4.00%)	1% Increase to Discount Rate (5.00%)
June 30, 2022			
Total OPEB liability	\$2,207,368	\$2,159,172	\$2,112,092
June 30, 2021			
Total OPEB liability	\$2,737,785	\$2,670,417	\$2,604,599

*Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates.* The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (5.5% decreasing to 4.0%) or 1-percentage-point higher (7.5% decreasing to 6.0%) than the current healthcare cost trend rates:

	1% Decrease (5.5% decreasing to 4.0%)	Healthcare Cost Trend Rates (6.5% decreasing to 5.0%)	1% Increase (7.5% decreasing to 6.0%)
June 30, 2022			
Total OPEB liability	\$2,095,145	\$2,159,172	\$2,225,876
June 30, 2021			
Total OPEB liability	\$2,605,199	\$2,670,417	\$2,738,382

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS June 30, 2023 and 2022

### NOTE 6 – OTHER POSTRETIREMENT BENEFITS (continued)

#### **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the years ended June 30, 2023 and 2022, the District recognized collective OPEB expense of \$215,927 and \$239,067, respectively.

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$514,041	\$0
Changes in assumptions	77,122	70,967
District contributions subsequent to the measurement date	651,363	0
Total	\$1,242,526	\$70,967

At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$627,692	\$0
Changes in assumptions	94,241	3,846
District contributions subsequent to the measurement date	529,281	0
Total	\$1,251,214	\$3,846

\$651,363 reported as deferred outflows of resources related to OPEB at June 30, 2023 resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2023, to be reported for the fiscal year ended June 30, 2024. Other amounts reported in deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30,	Expense
2024	\$130,842
2025	130,842
2026	130,842
2027	130,837
2028	(3,167)
Thereafter	0
	\$520,196

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

#### NOTE 7 – LEASES

##### Lease – Lessor

The District is the lessor of excess capacity on its educational broadband services channels under a non-cancellable lease expiring in 2027, renewable for one additional ten-year term. Minimum future rental payments to be received under the lease at June 30, 2023 for each of the next five years and in five-year increments thereafter are as follows:

Year ending June 30,	Total Payments	Principal	Interest
2024	\$ 254,157	\$ 243,517	\$ 10,640
2025	262,653	252,633	10,020
2026	271,449	262,071	9,378
2027	280,544	271,832	8,712
2028	289,968	281,948	8,020
2029-2033	1,603,103	1,574,300	28,803
2034-2037	1,488,950	1,481,202	7,748
Total	<u>\$ 4,450,824</u>	<u>\$ 4,367,503</u>	<u>\$ 83,321</u>

The excess capacity of the broadband services channels is not recognized as a capital asset of the District and therefore has no carrying value. The interest rate assumed to be charged by the District is 0.25%, its estimated annual return on investments. Inflows of resources under the agreement amounted to \$234,715 and \$226,617 for the years ended June 30, 2023 and 2022, respectively.

#### NOTE 8 – EXPENSE CLASSIFICATION

Operating expenses on the Statements of Revenues, Expenses and Changes in Net Position are classified by function. Alternatively, the expenses could also be shown by type of expense, as follows for the years ended June 30, 2023 and 2022:

	<u>2023</u>	<u>2022</u>
Salaries and wages	\$20,360,895	\$20,140,175
Fringe benefits	7,048,504	3,099,590
Travel, memberships and subscriptions	887,165	801,440
Supplies, printing, and minor equipment	2,096,056	1,636,227
Contract services	3,394,716	2,838,221
Rentals	2,982	11,580
Repairs and maintenance	75,721	129,040
Insurance	276,712	256,169
Utilities	794,497	663,874
Depreciation and amortization	6,381,197	5,815,833
Resale	0	7,550
Student aid	1,671,655	1,460,449
Other	1,709,012	2,066,167
Total operating expenses	<u>\$44,699,112</u>	<u>\$38,926,315</u>



## LAKESHORE TECHNICAL COLLEGE DISTRICT

### NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

---

#### NOTE 9 – JOINT VENTURE - WISPALS

---

The District implemented a computerized library database through a joint venture with Gateway, Waukesha County, and Moraine Park Technical Colleges by forming the Wisconsin Public Access Library System (WisPALS) in the fall of 1997. WisPALS is governed by the colleges' presidents and librarians with each college having an equal vote. Initially, through the joint venture each college owned one-fifth of the computer hardware and software that was housed at WCTC's Pewaukee campus. Since 2015, WisPALS has been using the project management services and online resources of the Wisconsin Library System and, therefore, has no capital investment. The operating costs of WisPALS are shared equally by the colleges.

The District's share of the operating costs amounted to \$11,150 and \$22,220 for the years ended June 30, 2023 and 2022, respectively, in the general fund.

As the operating costs of WisPALS are funded in full by the participating colleges, there is no change in fund balance for the joint venture for the year ended June 30, 2023. WisPALS has no joint venture debt outstanding.

The WisPALS financial statements can be obtained through Wisconsin Library Service, 1360 Regent Street #212, Madison, WI 53715.

---

#### NOTE 10 – JOINT VENTURE - WILM

---

Lakeshore Technical College is also part of the Wisconsin Indianhead, Lakeshore and Mid-State Consortium (WILM), which was formed under Sec. 66.0301 and Chapter 38 of the Wisconsin Statutes. The purpose of the consortium is to develop, procure, enhance and manage a customer-focused, state-of-the-art environment for performing administrative business services for consortium members. The District is the management agent for the WILM Consortium. The District's share of the operating costs amounted to \$572,191 and \$541,751 for the years ended June 30, 2023 and 2022, respectively. The District's share of the capital costs for the year ended June 30, 2023 and 2022 were \$2,918 and \$21,003, respectively.

The WILM financial statements can be obtained through Lakeshore Technical College District, 1290 North Avenue, Cleveland, WI 53015.

---

#### NOTE 11 – COMPONENT UNIT

---

Lakeshore Technical College Foundation, Inc. is included as a component unit and financial information is presented as a discrete column in the statement of net position and the statement of revenues, expenses, and changes in net position.

In addition to the basic financial statement, the following disclosures are considered necessary for a fair presentation.

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

#### NOTE 11 – COMPONENT UNIT (continued)

##### Cash and investments

The Foundation's cash and investments consisted of the following at June 30, 2023 and 2022:

	2023	2022
Demand deposits	\$653,570	\$708,420
Money market funds	89,981	52,162
Fixed income funds	1,015,337	1,181,251
Equity	2,119,166	2,045,067
Total	\$3,878,054	\$3,986,900

The following presents, for each of the fair value hierarchy levels, the Foundation's financial assets at June 30, 2023 and 2022 that are measured at fair value on a recurring basis:

<u>June 30, 2023</u>	Total	Fair Value Measurement Using:			
		Level 1	Level 2	Level 3	NA
Cash and Money Market Funds (at cost)	\$89,981	\$0	\$0	\$0	\$89,981
Fixed income funds:					
Taxable US	1,015,337	1,015,337	0	0	0
Tax-Exempt US	0	0	0	0	0
Equity:					
US equity	2,119,166	2,119,166	0	0	0
Total investments by fair value levels	\$3,224,484	\$3,134,503	\$0	\$0	\$89,981

<u>June 30, 2022</u>	Total	Fair Value Measurement Using:			
		Level 1	Level 2	Level 3	NA
Cash and Money Market Funds (at cost)	\$64,351	\$0	\$0	\$0	\$64,351
Fixed income funds:					
Taxable US	1,168,981	1,168,981	0	0	0
Tax-Exempt US	0	0	0	0	0
Equity:					
US equity	2,045,148	2,045,148	0	0	0
Total investments by fair value levels	\$3,278,480	\$3,214,129	\$0	\$0	\$64,351

##### Loss on property held for sale

The Foundation was the owner of land, buildings and improvements which were leased to the District. On July 30, 2021, those assets were sold for \$279,277 resulting in a loss on property held for sale in the amount of \$20,624 which was recognized on the Foundation's Statement of Activities for the year ended June 30, 2022.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

June 30, 2023 and 2022

---

### NOTE 11 – COMPONENT UNIT (continued)

---

#### Unconditional promises to give

The Foundation had unconditional promises to give at June 30, 2023 and 2022 as follows:

Receivable in:	2023	2022
Less than one year	\$389,739	\$889,781
One to five years	650,333	1,086,166
More than five years	0	0
	<u>1,040,072</u>	<u>1,975,947</u>
Less discount to net present value	(19,580)	(45,956)
	<u>\$1,020,492</u>	<u>\$1,929,991</u>
Reported as:		
Current assets	\$389,739	\$889,781
Non-current assets	630,753	1,040,210
Total	<u>\$1,020,492</u>	<u>\$1,929,991</u>

A reserve for uncollectible amounts is not deemed necessary by management.

#### Long-term debt

The Foundation has a \$1 million promissory note with Nicolet National Bank, secured by substantially all assets. Borrowings under the line bear interest at the bank's print rate plus 0.5%, or a floor of 4.50% and ceiling of 7.25% (7.25% at June 30, 2023). The outstanding balance at June 30, 2023 is \$870,000. Accrued interest and principal are due at maturity on January 20, 2025.

---

### NOTE 12 – SELECT UPCOMING ACCOUNTING PRONOUNCEMENTS AND CURRENT YEAR IMPLEMENTATIONS

---

The Governmental Accounting Standards Board (GASB) has approved the following:

- Statement No. 100, *Accounting Changes and Error Corrections – an amendment of GASB Statement No. 62*
- Statement No. 101, *Compensated Absences*

Adoption of these statements, as they become effective, may restate portions of these financial statements.

The District adopted GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*, during the fiscal year ended June 30, 2023. GASB 96 provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) based on the foundational principle that SBITAs are financings of the right to use an underlying asset. Adoption of this statement increased the beginning of the year net position for 2023 by \$139,851, and had no impact on the beginning net position for 2022.

The District adopted GASB Statement No. 87, *Leases*, during the fiscal year ended June 30, 2022. GASB 87 establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Adoption of this statement decreased the beginning of the year net position for 2022 by \$8,151, and had no impact on the beginning net position for 2021.

## REQUIRED SUPPLEMENTARY INFORMATION

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### SCHEDULE OF EMPLOYER'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) AND SCHEDULE OF EMPLOYER CONTRIBUTIONS WISCONSIN RETIREMENT SYSTEM For the fiscal year ended June 30, 2023

#### Schedule of Employer's Proportionate Share of the Net Pension Liability (Asset)

Plan Fiscal Year Ending	Proportion of the Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	Covered Payroll	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
12/31/14	0.13490981%	(\$3,313,754)	\$18,257,138	-18.15%	102.74%
12/31/15	0.13246576%	2,147,668	18,273,147	11.75%	98.20%
12/31/16	0.12991854%	1,070,839	18,880,504	5.67%	99.12%
12/31/17	0.12872187%	(3,821,905)	18,853,397	-20.27%	102.93%
12/31/18	0.12651447%	4,500,988	18,788,429	23.96%	96.45%
12/31/19	0.12187865%	(3,929,924)	18,678,410	-21.04%	102.96%
12/31/20	0.11671776%	(7,286,851)	18,658,102	-39.05%	105.26%
12/31/21	0.11400292%	(9,188,845)	19,633,728	-46.80%	106.02%
12/31/22	0.11023187%	5,839,757	19,081,310	30.60%	95.72%

#### Schedule of Employer Contributions

District Fiscal Year Ending	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
6/30/15	\$1,244,481	\$1,244,481	\$0	\$18,078,366	6.88%
6/30/16	1,265,048	1,265,048	0	18,803,554	6.73%
6/30/17	1,246,934	1,246,934	0	18,859,094	6.61%
6/30/18	1,282,030	1,282,030	0	18,947,363	6.77%
6/30/19	1,229,117	1,229,117	0	18,562,789	6.62%
6/30/20	1,261,527	1,261,527	0	18,892,026	6.68%
6/30/21	1,302,353	1,302,353	0	19,340,018	6.73%
6/30/22	1,228,549	1,228,549	0	18,541,103	6.63%
6/30/23	1,240,289	1,240,289	0	18,894,415	6.56%

See Notes to Required Supplementary Information.

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS

For the fiscal year ended June 30, 2023

	2023	2022	2021	2020	2019	2018
Total OPEB liability						
Service cost	\$ 34,414	\$ 47,553	\$ 38,352	\$ 42,467	\$ 44,070	\$ 44,070
Interest	54,517	52,700	90,683	97,446	104,007	116,621
Changes of benefit terms	-	-	-	(97,349)	-	-
Differences between expected and actual experience	14,266	456,237	-	395,992	-	-
Changes of assumptions or other input	(85,161)	25,604	69,205	33,604	(19,222)	-
Benefit payments	(529,281)	(460,288)	(442,769)	(512,718)	(489,482)	(552,718)
Net change in total OPEB liability	(511,245)	121,806	(244,529)	(40,558)	(360,627)	(392,027)
Total OPEB liability - beginning	2,670,417	2,548,611	2,793,140	2,833,698	3,194,325	3,586,352
Total OPEB liability - ending	<u>\$ 2,159,172</u>	<u>\$ 2,670,417</u>	<u>\$ 2,548,611</u>	<u>\$ 2,793,140</u>	<u>\$ 2,833,698</u>	<u>\$ 3,194,325</u>
Covered-employee payroll	\$ 17,139,917	\$ 17,139,917	\$ 17,464,572	\$ 17,464,572	\$ 16,852,508	\$ 16,852,508
District's total OPEB liability as a percentage of covered-employee payroll	12.60%	15.58%	14.59%	15.99%	16.81%	18.95%

\*The amounts presented for each fiscal year were determined as of the prior fiscal year end. Amounts for prior years were not available.

See Notes to Required Supplementary Information.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the fiscal year ended June 30, 2023

---

### (1) Wisconsin Retirement System

- a. There were no changes of benefit terms for any participating employer in WRS.
- b. Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:
  - Lowering the long-term expected rate of return from 7.0% to 6.8%
  - Lowering the discount rate from 7.0% to 6.8%
  - Lowering the price inflation rate from 2.5% to 2.4%
  - Lowering the post-retirement adjustments from 1.9% to 1.7%
  - Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality table to the 2020 WRS Experience Mortality Table.

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2018, including the following:

- Lowering the long-term expected rate of return from 7.2% to 7.0%
  - Lowering the discount rate from 7.2% to 7.0%
  - Lowering the wage inflation rate from 3.2% to 3.0%
  - Lowering the price inflation rate from 2.7% to 2.5%
  - Lowering the post-retirement adjustments from 2.1% to 1.9%
  - Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality table to the Wisconsin 2018 Mortality Table.
- c. The District is required to present the last ten fiscal years of data; however, accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

### (2) Other Postemployment Benefits

- a. The District implemented GASB Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, for the fiscal year ended June 30, 2018. Information for prior years is not available.
- b. No assets have been accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

## **SUPPLEMENTARY INFORMATION**

The following supplementary information is provided to document the District's compliance with budgetary requirements. This accountability is an essential requirement to maintain public trust. The method of accounting used for budgetary compliance monitoring is substantially different from the method of preparing the basic financial statements of the District. At the end of this section is a reconciliation between the two methods.



## **GENERAL FUND**

The general fund is the primary operating fund of the District and its accounts reflect all financial activity not accounted for in another fund.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET (NON-GAAP BUDGETARY BASIS) For the fiscal year ended June 30, 2023

	Original Budget	Final Budget	Actuals on a GAAP Basis	Adjustment to Budgetary Basis	Actuals on a Budgetary Basis	Variance
<b>Revenues</b>						
Local government - tax levy	\$5,533,000	\$5,623,000	\$5,609,405	\$0	\$5,609,405	(\$13,595)
Property tax relief aid	13,136,000	13,136,000	13,135,890	0	13,135,890	(110)
State aids	3,940,000	3,940,000	4,072,099	0	4,072,099	132,099
Program fees	5,132,000	5,132,000	4,648,808	0	4,648,808	(483,192)
Material fees	289,000	289,000	273,282	0	273,282	(15,718)
Other student fees	185,000	185,000	166,446	0	166,446	(18,554)
Institutional revenue	392,000	392,000	1,252,809	0	1,252,809	860,809
Federal revenue	5,000	5,000	12,530	0	12,530	7,530
<b>Total Revenues</b>	<u>28,612,000</u>	<u>28,702,000</u>	<u>29,171,269</u>	<u>0</u>	<u>29,171,269</u>	<u>469,269</u>
<b>Expenditures</b>						
Instruction	15,607,000	16,053,000	14,354,993	9,971	14,364,964	1,688,036
Instructional resources	1,373,000	1,405,000	1,223,388	1,799	1,225,187	179,813
Student services	4,100,000	4,414,000	3,817,318	0	3,817,318	596,682
General institutional	5,793,000	5,905,000	5,688,302	(7,000)	5,681,302	223,698
Physical plant	2,153,000	2,200,000	2,049,109	142	2,049,251	150,749
<b>Total Expenditures</b>	<u>29,026,000</u>	<u>29,977,000</u>	<u>27,133,110</u>	<u>4,912</u>	<u>27,138,022</u>	<u>2,838,978</u>
Revenues over (under) expenditures	<u>(414,000)</u>	<u>(1,275,000)</u>	<u>2,038,159</u>	<u>(4,912)</u>	<u>2,033,247</u>	<u>3,308,247</u>
Other financing sources (uses):						
Operating transfers in	0	552,000	551,105	0	551,105	(895)
Operating transfers out	<u>(2,000,000)</u>	<u>(2,550,000)</u>	<u>(2,550,000)</u>	<u>0</u>	<u>(2,550,000)</u>	<u>0</u>
<b>Total other financing sources (uses)</b>	<u>(2,000,000)</u>	<u>(1,998,000)</u>	<u>(1,998,895)</u>	<u>0</u>	<u>(1,998,895)</u>	<u>(895)</u>
Revenues and other financing sources over (under) expenditures	<u>(\$2,414,000)</u>	<u>(\$3,273,000)</u>	<u>39,264</u>	<u>(4,912)</u>	<u>34,352</u>	<u>\$3,307,352</u>
Fund balance at beginning of year			13,318,630	<u>(25,553)</u>	13,293,077	
Fund balance at end of year			<u>\$13,357,894</u>	<u>(\$30,465)</u>	<u>\$13,327,429</u>	

## **SPECIAL REVENUE FUNDS**

Special revenue funds are used to account for the proceeds of specific revenue sources (other than debt service or major capital projects) that are restricted to expenditures for designated purposes because of the legal or regulatory provisions. The District has two special revenue funds:

Operating Fund – The operating fund is used to account for the proceeds from specific revenue sources other than non-operating fund that are legally restricted as to expenditures for specific purposes.

Non-aidable Fund – The non-aidable fund is used to account for assets held by the District, primarily for student aids and other student activities.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## SPECIAL REVENUE FUND - OPERATING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET (NON-GAAP BUDGETARY BASIS) For the fiscal year ended June 30, 2023

	Original Budget	Final Budget	Actuals on a GAAP Basis	Adjustment to Budgetary Basis	Actuals on a Budgetary Basis	Variance
<b>Revenues</b>						
Local government - tax levy	\$1,153,000	\$667,000	\$39,112	\$0	\$39,112	(\$627,888)
State aids	861,000	861,000	959,111	0	959,111	98,111
Other student fees	0	0	45	0	45	45
Institutional revenue	1,798,000	1,798,000	2,107,497	0	2,107,497	309,497
Federal revenue	3,702,000	3,702,000	3,708,195	0	3,708,195	6,195
<b>Total Revenues</b>	<b>7,514,000</b>	<b>7,028,000</b>	<b>6,813,960</b>	<b>0</b>	<b>6,813,960</b>	<b>(214,040)</b>
<b>Expenditures</b>						
Instruction	4,217,000	4,103,000	3,952,984	(29,702)	3,923,282	179,718
Instructional resources	182,000	172,000	168,972	0	168,972	3,028
Student services	2,308,000	2,115,000	1,990,670	(4,310)	1,986,360	128,640
General institutional	212,000	10,000	4,570	0	4,570	5,430
Physical plant	595,000	76,000	42,469	0	42,469	33,531
<b>Total Expenditures</b>	<b>7,514,000</b>	<b>6,476,000</b>	<b>6,159,665</b>	<b>(34,012)</b>	<b>6,125,653</b>	<b>350,347</b>
Revenues over (under) expenditures	\$0	\$552,000	654,295	34,012	688,307	\$136,307
Other financing sources (uses):						
Operating transfers in	0	0	0	0	0	0
Operating transfers out	0	(552,000)	(551,105)	0	(551,105)	895
<b>Total other financing sources (uses)</b>	<b>0</b>	<b>(552,000)</b>	<b>(551,105)</b>	<b>0</b>	<b>(551,105)</b>	<b>895</b>
Revenues and other financing sources over (under) expenditures and other financing uses	<u>\$0</u>	<u>\$0</u>	103,190	34,012	137,202	<u>\$137,202</u>
Fund balance at beginning of year			377,550	(36,957)	340,593	
Fund balance at end of year			<u>\$480,740</u>	<u>(\$2,945)</u>	<u>\$477,795</u>	

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### SPECIAL REVENUE FUND – NON-AIDABLE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET (NON-GAAP BUDGETARY BASIS) For the fiscal year ended June 30, 2023

	Original Budget	Final Budget	Actuals on a GAAP Basis	Adjustment to Budgetary Basis	Actuals on a Budgetary Basis	Variance
<b>Revenues</b>						
State aids	\$35,000	\$35,000	\$20,815	\$0	\$20,815	(\$14,185)
Other student fees	300,000	300,000	268,654	0	268,654	(31,346)
Institutional revenue	360,000	360,000	146,557	0	146,557	(213,443)
Federal revenue	3,519,000	3,519,000	3,730,536	0	3,730,536	211,536
<b>Total Revenues</b>	<u>4,214,000</u>	<u>4,214,000</u>	<u>4,166,562</u>	<u>0</u>	<u>4,166,562</u>	<u>(47,438)</u>
<b>Expenditures</b>						
Instruction	0	0	0	0	0	0
Student services	4,214,000	4,214,000	4,134,624	0	4,134,624	79,376
<b>Total Expenditures</b>	<u>4,214,000</u>	<u>4,214,000</u>	<u>4,134,624</u>	<u>0</u>	<u>4,134,624</u>	<u>79,376</u>
Revenues over (under) expenditures	<u>\$0</u>	<u>\$0</u>	31,938	0	31,938	<u>\$31,938</u>
Other financing sources:						
Operating transfers in	0	0	0	0	0	0
Revenues and other financing sources over (under) expenditures	<u>\$0</u>	<u>\$0</u>	31,938	0	31,938	<u>31,938</u>
Fund balance at beginning of year			409,736	0	409,736	
Fund balance at end of year			<u>\$441,674</u>	<u>\$0</u>	<u>\$441,674</u>	

## **CAPITAL PROJECTS FUND**

The capital projects fund is used to account for financial sources used for the acquisition or construction of major capital assets and remodeling.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET (NON-GAAP BUDGETARY BASIS) For the fiscal year ended June 30, 2023

	Original Budget	Final Budget	Actuals on a GAAP Basis	Adjustment to Budgetary Basis	Actuals on a Budgetary Basis	Variance
<b>Revenues</b>						
Local government - tax levy	\$0	\$0	\$554,136	\$0	\$554,136	\$554,136
State aids	392,000	392,000	386,336	0	386,336	(5,664)
Institutional revenue	87,000	87,000	2,538,062	0	2,538,062	2,451,062
Federal revenue	395,000	1,066,000	1,134,039	0	1,134,039	68,039
<b>Total Revenues</b>	<b>874,000</b>	<b>1,545,000</b>	<b>4,612,573</b>	<b>0</b>	<b>4,612,573</b>	<b>3,067,573</b>
<b>Expenditures</b>						
<b>Capital Outlay</b>						
Instruction	1,678,000	2,821,000	2,800,646	19,629	2,820,275	725
Instructional resources	648,000	648,000	415,743	12,920	428,663	219,337
Student services	203,000	203,000	125,593	0	125,593	77,407
General institutional	3,695,000	3,053,000	1,268,273	(149,077)	1,119,196	1,933,804
Physical plant	3,270,000	3,440,000	3,476,021	(36,825)	3,439,196	804
<b>Total Expenditures</b>	<b>9,494,000</b>	<b>10,165,000</b>	<b>8,086,276</b>	<b>(153,353)</b>	<b>7,932,923</b>	<b>2,232,077</b>
Revenues over (under) expenditures	(8,620,000)	(8,620,000)	(3,473,703)	153,353	(3,320,350)	5,299,650
<b>Other financing sources:</b>						
Operating transfers in	2,000,000	2,550,000	2,550,000	0	2,550,000	0
Proceeds from debt	6,500,000	6,500,000	3,785,007	0	3,785,007	(2,714,993)
Lease and SBITA financing	0	0	1,174,345	0	1,174,345	1,174,345
<b>Total other financing sources</b>	<b>8,500,000</b>	<b>9,050,000</b>	<b>7,509,352</b>	<b>0</b>	<b>7,509,352</b>	<b>(1,540,648)</b>
Revenues and other financing sources over (under) expenditures	(\$120,000)	\$430,000	4,035,649	153,353	4,189,002	\$3,759,002
Fund balance at beginning of year			12,261,489	(526,706)	11,734,783	
Fund balance at end of year			\$16,297,138	(\$373,353)	\$15,923,785	

## **DEBT SERVICE FUND**

The debt service fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.



# LAKESHORE TECHNICAL COLLEGE DISTRICT

## DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET (NON-GAAP BUDGETARY BASIS) For the fiscal year ended June 30, 2023

	Original Budget	Final Budget	Actuals on a GAAP Basis	Adjustment to Budgetary Basis	Actuals on a Budgetary Basis	Variance
<b>Revenues</b>						
Local government - tax levy	\$5,900,000	\$6,386,000	\$6,487,098	\$0	\$6,487,098	\$101,098
Institutional revenue	0	0	62,088	0	62,088	62,088
<b>Total Revenues</b>	<u>5,900,000</u>	<u>6,386,000</u>	<u>6,549,186</u>	<u>0</u>	<u>6,549,186</u>	<u>163,186</u>
<b>Expenditures</b>						
Physical plant	6,123,000	7,154,000	7,153,445	0	7,153,445	555
<b>Total Expenditures</b>	<u>6,123,000</u>	<u>7,154,000</u>	<u>7,153,445</u>	<u>0</u>	<u>7,153,445</u>	<u>555</u>
Revenues over (under) expenditures	(223,000)	(768,000)	(604,259)	0	(604,259)	163,741
Other financing sources:						
Proceeds from debt	115,000	660,000	709,022	0	709,022	49,022
Operating Transfers In	0	0	0	0	0	0
<b>Total other financing sources</b>	<u>115,000</u>	<u>660,000</u>	<u>709,022</u>	<u>0</u>	<u>709,022</u>	<u>49,022</u>
Revenues and other financing sources over (under) expenditures	<u>(\$108,000)</u>	<u>(\$108,000)</u>	<u>104,763</u>	<u>0</u>	<u>104,763</u>	<u>\$212,763</u>
Fund balance at beginning of year			<u>1,600,643</u>	<u>0</u>	<u>1,600,643</u>	
Fund balance at end of year			<u>\$1,705,406</u>	<u>\$0</u>	<u>\$1,705,406</u>	

## **ENTERPRISE FUND**

The enterprise fund is used to account for ongoing activities which are similar to those often found in the private sector. Their measurement focus is based upon determination of net income. The operations of food service, bookstore, childcare, and other activities which complement the basic educational objectives of the District (instructional related resale accounts and seminar activity) are accounted for in the enterprise fund. Services are provided primarily through user charges.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## ENTERPRISE FUND SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION ACTUAL AND BUDGET (NON-GAAP BUDGETARY BASIS) For the fiscal year ended June 30, 2023

	Original Budget	Final Budget	Actuals on a GAAP Basis	Adjustment to Budgetary Basis	Actuals on a Budgetary Basis	Variance
<b>Revenues</b>						
Institutional revenue	\$1,615,000	\$1,615,000	\$1,111,340	\$0	\$1,111,340	(\$503,660)
Total Revenues	1,615,000	1,615,000	1,111,340	0	1,111,340	(503,660)
<b>Expenses</b>						
Auxiliary services	1,615,000	1,615,000	945,446	0	945,446	669,554
Total Expenses	1,615,000	1,615,000	945,446	0	945,446	669,554
Revenues over (under) expenses	\$0	\$0	165,894	0	165,894	\$165,894
Other financing sources:						
Operating transfers in	0	0	0	0	0	\$0
Revenues and other financing sources over (under) expenses	\$0	\$0	165,894	0	165,894	\$165,894
Net position at beginning of year			4,529,481	0	4,529,481	
Net position at end of year			\$4,695,375	\$0	\$4,695,375	

## **INTERNAL SERVICE FUND**

The internal service fund is used to account for the financing of goods or services provided by one department to other departments on a cost-reimbursement basis. Included are self-insured dental, media services, copy center, and equipment repair.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## INTERNAL SERVICE FUND SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION ACTUAL AND BUDGET (NON-GAAP BUDGETARY BASIS) For the fiscal year ended June 30, 2023

	Original Budget	Final Budget	Actuals on a GAAP Basis	Adjustment to Budgetary Basis	Actuals on a Budgetary Basis	Variance
<b>Revenues</b>						
Institutional revenue	\$540,000	\$540,000	\$436,937	\$0	\$436,937	(\$103,063)
Total Revenues	540,000	540,000	436,937	0	436,937	(103,063)
<b>Expenses</b>						
Auxiliary services	540,000	540,000	385,328	0	385,328	154,672
Total Expenses	540,000	540,000	385,328	0	385,328	154,672
Revenues over (under) expenses	<u>\$0</u>	<u>\$0</u>	51,609	0	51,609	<u>\$51,609</u>
Net position at beginning of year			570,963	0	570,963	
Net position at end of year			<u>\$622,572</u>	<u>\$0</u>	<u>\$622,572</u>	

**LAKESHORE TECHNICAL COLLEGE DISTRICT**  
 SCHEDULE TO RECONCILE BUDGET (NON-GAAP BUDGETARY) BASIS COMBINED  
 FINANCIAL STATEMENTS TO THE STATEMENT OF REVENUES, EXPENSES AND CHANGES  
 IN NET POSITION  
 For the fiscal year ended June 30, 2023

	Governmental Fund Types						Proprietary Fund Types		Reconciling Items	Statement of Revenues, Expenses and Changes in Net Position	Fiduciary Funds
	General	Special Revenue Funds		Capital Projects	Debt Service	Enterprise	Internal Service	Total			
		Operating	Non-Aidable								
<b>Revenues</b>											
Local government - tax levy	\$5,609,405	\$39,112	\$0	\$554,136	\$6,487,098	\$0	\$0	\$12,689,751	\$0	\$12,689,751	\$0
Intergovernmental revenue:											
State	17,207,989	959,111	20,815	386,336	0	0	0	18,574,251	0	18,574,251 (1)	0
Federal	12,530	3,708,195	3,730,536	1,134,039	0	0	0	8,585,300	0	8,585,300 (2)	0
Tuition and fees:											
Program fees	4,648,808	0	0	0	0	0	0	4,648,808	(866,094)	3,782,714	0
Material fees	273,282	0	0	0	0	0	0	273,282	(52,955)	220,327	0
Other student fees	166,446	45	268,654	0	0	0	0	435,145	(83,425)	351,720	0
Institutional revenue	1,252,809	2,107,497	146,557	2,538,062	62,088	1,111,340	436,937	7,655,290	(1,698,544)	5,956,746 (3)	110,822
Auxiliary revenue	0	0	0	0	0	0	0	0	1,111,340	1,111,340	0
<b>Total Revenues</b>	<b>29,171,269</b>	<b>6,813,960</b>	<b>4,166,562</b>	<b>4,612,573</b>	<b>6,549,186</b>	<b>1,111,340</b>	<b>436,937</b>	<b>52,861,827</b>	<b>(1,589,678)</b>	<b>51,272,149</b>	<b>110,822</b>
<b>Expenditures</b>											
Instruction	14,364,964	3,923,282	0	0	0	0	0	18,288,246	(216,232)	19,132,020	0
Instructional resources	1,225,187	168,972	0	0	0	0	0	1,394,159	(1,137)	1,461,975	0
Student services	3,817,318	1,986,360	4,134,624	0	0	0	0	9,938,302	(2,838,611)	7,397,889	128,126
General institutional	5,681,302	4,570	0	0	0	0	0	5,685,872	(395,925)	5,498,289	0
Physical plant	2,049,251	42,469	0	0	7,153,445	0	0	9,245,165	(6,279,399)	3,003,196 (4)	0
Student aid	0	0	0	0	0	0	0	0	1,671,655	1,671,655	0
Capital outlay	0	0	0	7,932,923	0	0	0	7,932,923	(7,932,923)	0	0
Depreciation - unallocated	0	0	0	0	0	0	0	0	6,381,197	6,381,197	0
Auxiliary enterprise services	0	0	0	0	0	945,446	385,328	1,330,774	(430,760)	946,747	0
<b>Total Expenditures</b>	<b>27,138,022</b>	<b>6,125,653</b>	<b>4,134,624</b>	<b>7,932,923</b>	<b>7,153,445</b>	<b>945,446</b>	<b>385,328</b>	<b>53,815,441</b>	<b>(10,042,135)</b>	<b>45,492,968</b>	<b>128,126</b>
Excess (deficiency) of revenues over (under) expenditures	2,033,247	688,307	31,938	(3,320,350)	(604,259)	165,894	51,609	(953,614)	8,452,457	5,779,181	(17,304)
Other financing sources (uses):											
Proceeds from debt	0	0	0	3,785,007	514,993	0	0	4,300,000	(4,300,000)	0	0
Proceeds from debt premium	0	0	0	0	194,029	0	0	194,029	(194,029)	0	0
Repayment of debt	0	0	0	0	0	0	0	0	0	0	0
Lease and subscription financing	0	0	0	1,174,345	0	0	0	1,174,345	(1,174,345)	0	0
Operating transfers in (out)	(1,998,895)	(551,105)	0	2,550,000	0	0	0	0	0	0	0
<b>Total other financing sources (uses)</b>	<b>(1,998,895)</b>	<b>(551,105)</b>	<b>0</b>	<b>7,509,352</b>	<b>709,022</b>	<b>0</b>	<b>0</b>	<b>5,668,374</b>	<b>(5,668,374)</b>	<b>0</b>	<b>0</b>
Excess (deficiency) of revenues and other financing sources over (under) expenditures	34,352	137,202	31,938	4,189,002	104,763	165,894	51,609	4,714,760	2,784,083	5,779,181	(17,304)
Fund balance/net position at beginning of year	13,293,077	340,593	409,736	11,734,783	1,600,643	4,529,481	570,963	32,479,276	2,362,325	34,841,601	194,126
Fund balance/net position at end of year	\$13,327,429	\$477,795	\$441,674	\$15,923,785	\$1,705,406	\$4,695,375	\$622,572	\$37,194,036	\$5,146,408	\$40,620,782 (5)	\$176,822

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### SCHEDULE TO RECONCILE BUDGET (NON-GAAP BUDGETARY) BASIS COMBINED FINANCIAL STATEMENTS TO THE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION (continued) For the fiscal year ended June 30, 2023

---

#### Budgets and Budgetary Accounting

The District's fund structure used in preparing the basic financial statements is different than the fund structure used for budgetary accounting. Annual budgets are adopted for all funds in accordance with the requirements of the Wisconsin Technical College System Board. The District follows the procedures listed below in adopting annual budgets for all funds in accordance with legal requirements.

- Budgets are developed within the established parameters and guidelines.
- Public hearings are conducted on the proposed budget prior to District Board approval.
- Prior to July 1, the budget is legally enacted through approval by the District Board.
- Budget amendments made during the year are legally authorized by the District Board. Budget transfers (between funds and functional areas within funds) and changes in budgeted revenues and expenditures (appropriations) require approval by two-thirds of the entire membership of the Board and require publishing a Class I public notice in the District's official newspaper within 10 days according to Wisconsin Statutes.
- Management exercises control over budgeted expenditures by fund and function as presented in the accompanying financial statements. Expenditures, by fund and function, may not exceed funds available or appropriated. Unused appropriations lapse at year end.

Formal budgetary integration is employed as a planning device for all funds. The District adopts an annual operating budget that is prepared on a different basis from the basic financial statements. The budget differs from GAAP by recognizing encumbrances as expenditures. Also, the budget does not incorporate changes related to GASB Statement Nos. 34, 35, 37, 38, 45, 68, 71 and 75.

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### SCHEDULE TO RECONCILE BUDGET (NON-GAAP BUDGETARY) BASIS COMBINED FINANCIAL STATEMENTS TO THE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION (continued)

For the fiscal year ended June 30, 2023

---

- (1) State grant revenue is presented on the Statements of Revenues, Expenses and Changes in Net Position as follows:

Operating	\$ 1,766,513
Non-operating	16,421,401
Capital grants	<u>386,337</u>
Total	<u>\$18,574,251</u>

- (2) Federal grant revenue is presented on the Statements of Revenues, Expenses and Changes in Net Position as follows:

Operating	\$1,668,733
Non-operating	6,908,779
Capital grants	<u>7,788</u>
Total	<u>\$8,585,300</u>

- (3) Other institutional revenue is reported as six separate lines on the Statements of Revenues, Expenses and Changes in Net Position as follows:

Business and industry contract revenue	\$2,100,929
School district contract revenue	2,223
Miscellaneous	497,949
Interest income, net of fees	761,951
Gain on sale of capital assets	82,704
Realized and unrealized gain on investments	110,990
Contributions	<u>2,400,000</u>
Total	<u>\$5,956,746</u>

- (4) Interest expense is reported as a component of physical plant on the budgetary statements:

Physical plant	\$2,209,340
Interest expense	<u>793,856</u>
Total	<u>\$3,003,196</u>



## LAKESHORE TECHNICAL COLLEGE DISTRICT

### SCHEDULE TO RECONCILE BUDGET (NON-GAAP BUDGETARY) BASIS COMBINED FINANCIAL STATEMENTS TO THE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION (continued)

For the fiscal year ended June 30, 2023

---

- (5) Reconciliation of budgetary basis fund balance and net position as presented on the Statements of Revenue, Expenses and Changes in Net Position is as follows:

Budgetary basis fund balance	\$37,194,036
Capital assets at cost	113,288,268
Accumulated depreciation on capital assets	(77,283,879)
General obligation debt	(30,635,000)
Lease liability	(3,904,739)
Subscription liability	(784,590)
Other postemployment benefits	(2,159,172)
Deferred outflows of resources related to OPEB	1,242,526
Deferred inflows of resources related to OPEB	(70,967)
Insurance reserves	1,902,795
Net pension asset	(5,839,757)
Deferred outflows of resources related to pension	21,092,714
Deferred inflows of resources related to pension	(12,248,633)
Book value of proprietary fund assets removed	
with adoption of capitalization policy	(15,846)
Accrued interest on long-term debt	(259,922)
Summer school tuition	211,598
Summer school instructional expenses	(422,892)
Bond premium	(1,152,340)
Fiduciary activities	59,818
Current year encumbrances	<u>406,764</u>
Net position per basic financial statements	<u>\$40,620,782</u>

## STATISTICAL SECTION

The following statistical information is presented as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health. The information was prepared by the District and was not subject to audit by the independent certified public accounting firm.

### Contents

#### **Financial Trends**

The schedules contain trend information to help readers understand how the District's financial performance and well-being has changed over time.

#### **Revenue Capacity**

This information is provided to assist the reader in assessing factors that affect the District's most significant local revenue source – its property tax.

#### **Debt Capacity**

The schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader better understand the environment within the District.

#### **Operating Information**

The schedules contain service and infrastructure data to help the reader understand how the financial information relates to the services the District provides and the activities it performs.

*This page intentionally left blank.*

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### NET POSITION BY COMPONENT For the fiscal years ended June 30, 2014 to 2023 (Accrual Basis of Accounting)

	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23
Net Position										
Net investment in capital assets	\$7,477,870	\$6,433,052	\$6,372,717	\$6,300,065	\$6,112,865	\$5,817,617	\$6,490,653	\$7,888,197	\$9,712,871	\$15,885,161
Restricted for pension benefits	0	3,313,754	0	0	3,821,905	0	3,929,924	7,286,851	9,188,845	0
Restricted for capital projects	423,654	0	0	0	0	0	0	0	0	2,400,000
Restricted for debt service	786,782	1,041,755	1,194,655	1,313,420	1,151,984	1,271,707	1,444,726	1,427,095	1,365,321	1,445,484
Unrestricted	8,623,962	12,093,543	15,588,495	14,569,399	8,927,267	12,193,185	10,757,734	11,502,418	14,574,564	20,890,137
Total Net Position	<u>\$17,312,268</u>	<u>\$22,882,104</u>	<u>\$23,155,867</u>	<u>\$22,182,884</u>	<u>\$20,014,021</u>	<u>\$19,282,509</u>	<u>\$22,623,037</u>	<u>\$28,104,561</u>	<u>\$34,841,601</u>	<u>\$40,620,782</u>

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## OPERATING EXPENSES, OPERATING REVENUES AND NON-OPERATING REVENUES (EXPENSES) For the fiscal years ended June 30, 2014 to 2023 (Accrual Basis of Accounting)

	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23
<b>Operating Expenses</b>										
Instruction	\$ 20,839,681	\$ 20,751,377	\$ 22,211,711	\$ 22,052,872	\$ 20,311,355	\$ 20,369,428	\$ 18,380,809	\$ 16,583,747	\$ 16,502,762	\$ 19,132,020
Instructional resources	1,178,019	1,297,936	1,218,331	1,175,858	1,201,149	1,448,087	1,233,304	1,433,942	1,219,105	1,461,975
Student services	4,125,590	4,305,291	4,662,832	5,119,100	5,222,537	5,268,252	5,581,487	5,670,626	6,609,837	7,397,889
General institutional	4,646,304	4,884,308	5,230,797	5,076,089	4,779,336	5,285,721	4,409,550	4,415,685	4,640,916	5,498,289
Physical plant	3,418,572	2,893,973	3,023,460	2,772,618	2,951,062	2,878,505	2,495,709	2,030,407	2,041,025	2,209,340
Auxiliary enterprise services	1,639,328	1,410,472	1,414,185	1,407,734	1,429,409	1,198,520	991,547	1,079,782	988,720	946,747
Depreciation - unallocated	3,221,118	3,756,610	3,870,107	4,121,931	4,198,244	4,365,529	4,419,003	5,295,586	5,608,747	6,381,197
Student aid	2,303,114	2,238,847	2,206,841	1,904,457	1,942,304	1,843,399	1,605,626	1,466,049	1,460,449	1,671,655
<b>Total operating expenses</b>	<b>41,371,726</b>	<b>41,538,814</b>	<b>43,838,264</b>	<b>43,630,659</b>	<b>42,035,396</b>	<b>42,657,441</b>	<b>39,117,035</b>	<b>37,975,824</b>	<b>39,071,561</b>	<b>44,699,112</b>
<b>Operating Revenues</b>										
Tuition and fees, net of scholarship allowances	5,822,670	5,651,526	5,632,572	5,657,406	5,745,526	5,438,003	5,088,487	4,781,991	4,546,230	4,354,761
Federal grants	1,654,838	1,486,622	1,542,718	1,432,114	1,348,370	1,301,883	1,491,357	1,708,927	1,461,583	1,668,733
State grants	1,133,099	1,843,833	3,215,351	2,190,012	1,625,043	1,391,242	1,338,339	1,294,957	1,554,881	1,766,513
Business and industry contract revenue	1,297,391	1,360,124	1,825,302	1,697,135	1,516,112	1,332,298	1,454,784	1,462,476	1,739,881	2,100,929
School district contract revenue	6,547	2,128	0	2,545	0	0	2,987	0	846	2,223
Auxiliary enterprise revenue	1,460,728	1,510,586	1,843,682	1,863,289	1,907,271	1,448,237	1,275,009	1,574,924	1,382,508	1,111,340
Miscellaneous	833,423	543,730	499,463	464,265	355,934	427,244	460,758	187,379	270,158	497,949
<b>Total operating revenues</b>	<b>12,208,696</b>	<b>12,398,549</b>	<b>14,559,088</b>	<b>13,306,766</b>	<b>12,498,256</b>	<b>11,338,907</b>	<b>11,111,721</b>	<b>11,010,654</b>	<b>10,956,087</b>	<b>11,502,448</b>
<b>Operating loss</b>	<b>\$(29,163,030)</b>	<b>\$(29,140,265)</b>	<b>\$(29,279,176)</b>	<b>\$(30,323,893)</b>	<b>\$(29,537,140)</b>	<b>\$(31,318,534)</b>	<b>\$(28,005,314)</b>	<b>\$(26,965,170)</b>	<b>\$(28,115,474)</b>	<b>\$(33,196,664)</b>
<b>Non-Operating Revenues (Expenses)</b>										
Property taxes	\$ 22,146,080	\$ 10,569,450	\$ 10,934,545	\$ 10,942,612	\$ 11,743,801	\$ 11,874,205	\$ 12,378,955	\$ 12,932,675	\$ 12,703,436	\$ 12,689,751
State operating appropriations	2,744,687	14,864,807	15,264,849	15,385,533	14,992,421	14,887,923	15,187,381	15,130,329	16,086,544	16,421,401
Other federal financial assistance	3,510,244	3,519,180	3,322,074	3,205,261	3,254,545	3,259,077	3,725,435	4,967,575	6,299,453	6,908,779
Gain (loss) on disposal of assets	(25,175)	40,692	12,732	(3,586)	13,548	15,518	31,334	(84,006)	71,552	82,704
Investment income	180,406	52,294	154,423	14,050	147,516	473,252	443,221	11,618	(72,670)	872,941
Interest expense	(543,016)	(712,620)	(732,205)	(725,062)	(705,302)	(690,234)	(703,742)	(749,912)	(748,545)	(793,856)
<b>Total non-operating revenues (expenses)</b>	<b>\$ 28,013,226</b>	<b>\$ 28,333,803</b>	<b>\$ 28,956,418</b>	<b>\$ 28,818,808</b>	<b>\$ 29,446,529</b>	<b>\$ 29,819,741</b>	<b>\$ 31,062,584</b>	<b>\$ 32,208,279</b>	<b>\$ 34,339,770</b>	<b>\$ 36,181,720</b>
<b>Capital Contributions</b>										
Contributions	\$ 1,570,000	\$ 0	\$ 0	\$ 0	\$ 0	\$ 343,661	\$ 30,957	\$ 0	\$ 0	\$ 2,400,000
Federal and state capital grants	215,347	382,701	596,521	532,102	261,897	423,620	252,301	238,415	372,893	394,125
<b>Total non-operating revenues (expenses)</b>	<b>\$ 1,785,347</b>	<b>\$ 382,701</b>	<b>\$ 596,521</b>	<b>\$ 532,102</b>	<b>\$ 261,897</b>	<b>\$ 767,281</b>	<b>\$ 283,258</b>	<b>\$ 238,415</b>	<b>\$ 372,893</b>	<b>\$ 2,794,125</b>
<b>Change in Net Position</b>	<b>\$ 635,543</b>	<b>\$ (423,761)</b>	<b>\$ 273,763</b>	<b>\$ (972,983)</b>	<b>\$ 171,286</b>	<b>\$ (731,512)</b>	<b>\$ 3,340,528</b>	<b>\$ 5,481,524</b>	<b>\$ 6,597,189</b>	<b>\$ 5,779,181</b>

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### EQUALIZED VALUE OF TAXABLE PROPERTY (A) For the fiscal years ended June 30, 2014 to 2023

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>MANITOWOC COUNTY</b>										
Equalized valuations including TID										
Real Estate:										
Residential	\$3,679,189,600	\$3,711,694,600	\$3,711,929,200	\$3,798,653,500	\$3,823,877,700	\$3,963,742,900	\$4,182,149,400	\$4,394,960,700	\$4,746,947,000	\$5,632,380,300
Commercial	692,160,200	700,924,700	728,413,300	712,894,000	683,414,900	736,093,400	767,748,700	804,839,700	810,763,700	952,024,100
Manufacturing	230,301,300	227,267,400	226,523,300	238,130,600	242,721,300	244,989,600	257,714,500	282,778,200	294,031,900	313,651,500
Agricultural	37,210,400	36,794,500	36,963,800	37,415,400	38,001,300	38,918,600	39,957,500	41,633,200	42,983,500	44,874,400
Undeveloped	46,718,700	43,773,900	48,605,800	42,367,400	42,588,800	41,865,600	42,562,500	41,597,400	40,626,600	43,657,500
Agriculture Forest	36,086,700	38,681,900	38,105,300	39,913,100	40,927,100	42,354,600	43,292,300	42,880,300	44,247,000	45,194,900
Forest	51,256,700	50,057,500	49,112,700	51,272,300	52,077,500	53,414,700	56,294,400	55,454,100	57,232,600	64,216,200
Other	211,994,300	225,538,600	232,764,000	238,782,800	241,931,900	236,757,200	260,748,800	259,505,800	258,259,900	249,884,000
<b>Total Real Estate</b>	<b>4,984,917,900</b>	<b>5,034,733,100</b>	<b>5,072,417,400</b>	<b>5,159,429,100</b>	<b>5,165,540,500</b>	<b>5,358,136,600</b>	<b>5,650,468,100</b>	<b>5,923,649,400</b>	<b>6,295,092,200</b>	<b>7,345,882,900</b>
<b>Total Personal Property</b>	<b>130,978,300</b>	<b>127,689,800</b>	<b>130,365,100</b>	<b>116,306,700</b>	<b>121,461,700</b>	<b>80,221,300</b>	<b>86,746,000</b>	<b>91,350,800</b>	<b>89,961,500</b>	<b>107,336,500</b>
<b>Total Equalized Value</b>	<b>\$5,115,896,200</b>	<b>\$5,162,422,900</b>	<b>\$5,202,782,500</b>	<b>\$5,275,735,800</b>	<b>\$5,287,002,200</b>	<b>\$5,438,357,900</b>	<b>\$5,737,214,100</b>	<b>\$6,015,000,200</b>	<b>\$6,385,053,700</b>	<b>\$7,453,219,400</b>
<b>Total Assessed Value</b>	<b>\$5,260,511,585</b>	<b>\$5,284,102,414</b>	<b>\$5,310,848,980</b>	<b>\$5,335,439,526</b>	<b>\$5,366,160,228</b>	<b>\$5,378,917,984</b>	<b>\$5,478,945,814</b>	<b>\$5,544,246,614</b>	<b>\$5,913,233,800</b>	<b>\$6,154,045,307</b>
<b>Ratio of Assessed to Equalized Value</b>	<b>102.83%</b>	<b>102.36%</b>	<b>102.08%</b>	<b>101.13%</b>	<b>101.50%</b>	<b>98.91%</b>	<b>95.50%</b>	<b>92.17%</b>	<b>92.61%</b>	<b>82.57%</b>
<b>SHEBOYGAN COUNTY</b>										
Equalized valuations including TID										
Real Estate:										
Residential	\$6,162,019,800	\$6,220,495,100	\$6,226,857,900	\$6,303,790,800	\$6,620,945,700	\$7,004,274,000	\$7,381,855,600	\$7,847,487,800	\$8,363,156,800	\$9,357,940,700
Commercial	1,407,669,500	1,398,486,000	1,404,001,900	1,426,483,400	1,540,226,300	1,641,736,100	1,689,012,100	1,892,325,500	2,023,578,300	2,192,233,700
Manufacturing	416,568,200	447,610,000	457,888,400	464,712,800	485,009,400	500,307,000	517,894,300	547,378,500	556,705,000	598,665,400
Agricultural	26,544,700	26,164,000	26,445,000	26,719,400	27,146,200	27,814,600	28,621,900	29,675,300	30,813,800	32,355,900
Undeveloped	27,644,500	29,789,000	35,484,400	30,345,800	31,927,700	32,409,500	31,680,300	36,427,600	36,404,700	36,665,900
Agriculture Forest	30,132,100	28,046,200	28,443,200	29,778,300	30,791,900	30,567,800	31,246,000	31,920,400	32,256,900	35,721,100
Forest	26,909,000	26,429,200	25,550,100	26,117,800	27,498,000	28,562,700	29,070,800	30,309,600	31,491,600	34,923,100
Other	159,410,000	159,057,300	168,999,200	173,524,900	178,150,300	181,801,700	186,746,600	182,441,400	187,463,600	187,666,600
<b>Total Real Estate</b>	<b>8,256,897,800</b>	<b>8,336,076,800</b>	<b>8,373,670,100</b>	<b>8,481,473,200</b>	<b>8,941,695,500</b>	<b>9,447,473,400</b>	<b>9,896,127,600</b>	<b>10,597,966,100</b>	<b>11,261,870,700</b>	<b>12,476,172,400</b>
<b>Total Personal Property</b>	<b>269,803,300</b>	<b>268,686,100</b>	<b>271,416,100</b>	<b>273,644,300</b>	<b>287,150,600</b>	<b>258,753,800</b>	<b>246,834,700</b>	<b>277,293,700</b>	<b>268,884,100</b>	<b>272,442,900</b>
<b>Total Equalized Value</b>	<b>\$8,526,701,100</b>	<b>\$8,604,762,900</b>	<b>\$8,645,086,200</b>	<b>\$8,755,117,500</b>	<b>\$9,228,846,100</b>	<b>\$9,706,227,200</b>	<b>\$10,142,962,300</b>	<b>\$10,875,259,800</b>	<b>\$11,530,754,800</b>	<b>\$12,748,615,300</b>
<b>Total Assessed Value</b>	<b>\$8,974,784,621</b>	<b>\$8,711,459,963</b>	<b>\$8,758,982,694</b>	<b>\$8,842,905,531</b>	<b>\$9,008,514,487</b>	<b>\$9,073,493,890</b>	<b>\$9,222,815,676</b>	<b>\$9,443,677,146</b>	<b>\$9,555,395,488</b>	<b>\$11,024,626,068</b>
<b>Ratio of Assessed to Equalized Value</b>	<b>105.26%</b>	<b>101.24%</b>	<b>101.32%</b>	<b>101.00%</b>	<b>97.61%</b>	<b>93.48%</b>	<b>90.93%</b>	<b>86.84%</b>	<b>82.87%</b>	<b>86.48%</b>
<b>Total LTC Equalized Value (B)</b>	<b>\$ 13,514,454,019</b>	<b>\$ 13,569,069,801</b>	<b>\$ 13,661,006,238</b>	<b>\$ 13,819,933,389</b>	<b>\$ 14,265,117,910</b>	<b>\$ 14,884,413,603</b>	<b>\$ 15,601,568,718</b>	<b>\$ 16,542,679,632</b>	<b>\$ 17,449,987,248</b>	<b>\$ 19,692,448,230</b>
<b>Total Tax Rate (C)</b>	<b>\$ 1.64</b>	<b>\$ 0.78</b>	<b>\$ 0.80</b>	<b>\$ 0.80</b>	<b>\$ 0.82</b>	<b>\$ 0.80</b>	<b>\$ 0.79</b>	<b>\$ 0.78</b>	<b>\$ 0.73</b>	<b>\$ 0.64</b>

**NOTE:**

(A) Due to varying assessment ratios to full market value used in municipalities, all underlying tax districts, such as the technical colleges, are required to use equalized value for levying property taxes. Equalized value, defined by state statute, is the legal market value determined by Wisconsin Department of Revenue Bureau of Property Tax. These amounts are reduced by Tax Incremental District value increments for apportioning the college's levy. Source: Wisconsin Department of Revenue

(B) This schedule contains detailed information for the counties of Manitowoc and Sheboygan. Together they comprise 97% of the District's equalized valuation.

(C) Property tax rates are shown per \$1,000 of equalized value. In March 2015, Wisconsin Act 145 was enacted that allocated property tax relief aid to the technical colleges and reduced the amount of their taxed levied.

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### DIRECT AND OVERLAPPING PROPERTY TAX RATES For the fiscal years ended June 30, 2014 to 2023 (Rate per \$1,000 of Equalized Value)

(b) Year Ended June 30	LTC			Overlapping Rates (d)						
	Operational (c)	Debt Service	Total	Other School Districts	Local	County	Other	Gross Total	State Tax Relief	Net Tax Rate
2014	1.32	0.32	1.64	10.28	3.64	5.65	0.56	21.77	(1.60)	20.17
2015	0.45	0.33	0.78	10.09	3.73	5.62	0.55	20.77	(1.59)	19.18
2016	0.46	0.34	0.80	9.94	3.72	5.63	0.55	20.64	(1.78)	18.86
2017	0.47	0.34	0.81	9.57	3.86	5.64	0.61	20.49	(1.77)	18.72
2018	0.48	0.34	0.82	9.30	3.88	5.59	0.49	20.08	(1.86)	18.22
2019	0.46	0.33	0.80	9.15	3.83	5.47	0.46	19.71	(1.75)	17.96
2020	0.46	0.33	0.79	9.09	3.74	5.30	0.47	19.39	(1.64)	17.75
2021	0.45	0.33	0.78	8.77	3.67	5.08	0.48	18.78	(1.56)	17.22
2022	0.40	0.33	0.73	8.35	0.36	4.84	0.48	14.76	(1.47)	13.29
2023	0.34	0.30	0.64	7.07	3.25	4.38	0.46	15.80	(1.29)	14.51

Notes:

- (a) Source -Wisconsin Department of Revenue, Division of State and Local Finance reports.
- (b) The fiscal year represents the year that the taxes are collected.
- (c) The operational property tax levies for the governmental-type funds. For taxes levied prior to June 30, 2013, this rate could not exceed \$1.50. In March 2015, Wisconsin Act 145 was enacted that allocated property tax relief aid to the technical colleges and reduced the amount of their taxes levied.
- (d) Overlapping rate are those of local and county governments that apply to property owners with the LTC district. Not all overlapping rates apply to all property owners with the LTC district. For example, the county rate is made up of the rates for Manitowoc, Sheboygan and parts of Ozaukee and Calumet counties. The individual county rates apply only to the property owners within each of these counties. These overlapping rates are an average of the rates for each municipality making up the detail in this column since each governmental unit can have a different rate.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## PRINCIPAL TAXPAYERS For the fiscal years ended June 30, 2014 and 2023

Principal Taxpayers	2023			2014		
	Equalized Valuation (a)	% of Total Equalized Value	Rank	Equalized Valuation (a)	% of Total Equalized Value	Rank
Acuity	\$ 169,767,300	0.86%	1	\$ 43,298,300	0.32%	2
Kohler Company	120,026,700	0.61%	2	156,925,600	1.16%	1
Sargento Foods inc.	43,209,700	0.22%	3	34,589,500	0.26%	4
Kohler Co. (HID)	41,426,300	0.21%	4			
Masters Gallery Foods Inc.	40,923,200	0.21%	5			
Meijer Stores LP	32,005,100	0.16%	6			
Morrelle Warehousing LLC	31,558,900	0.16%	7			
Wal-Mart	29,682,600	0.15%	8	40,070,100	0.30%	3
OCS Plymouth LLC	27,791,200	0.14%	9			
SNH Medical Office PR TR	27,625,000	0.14%	10	20,415,700	0.15%	7
Manitowoc Company				31,255,040	0.23%	5
Bemis Manufacturing				25,024,500	0.19%	6
Holy Family Memorial Medical Center				19,734,870	0.15%	8
J.L.French Corporation				17,465,800	0.13%	9
ARHC Amtrwl01 LLC				16,528,700	0.12%	10
<b>Total</b>	<b>\$ 564,016,000</b>	<b>2.86%</b>		<b>\$ 405,308,110</b>	<b>3.00%</b>	
<b>Total District Equalized Value</b>	<b>\$ 19,692,448,230</b>			<b>\$ 13,514,454,019</b>		

Notes:

(a) Sources - Sheboygan County Finance Department, Manitowoc County 2013 ACFR, and Sheboygan County 2013 ACFR  
(b) District equalized value excludes Tax Incremental Districts (TID-Out).



## LAKESHORE TECHNICAL COLLEGE DISTRICT

### PROPERTY TAX LEVIES AND COLLECTIONS (a) For the fiscal years ended June 30, 2014 to 2023

Fiscal Year Ended June 30	Total Tax Levy	As of June 30 of Fiscal Year		Cumulative as of June 30, 2023	
		Amount Collected	Percent Collected	Amount Collected	Percent Collected
2014	22,131,000	16,109,219	73%	22,131,000	100%
2015	10,573,172	7,804,566	74%	10,573,172	100%
2016	10,947,553	8,085,728	74%	10,947,553	100%
2017	11,119,602	8,227,273	74%	11,119,602	100%
2018	11,737,079	8,764,434	75%	11,737,079	100%
2019	11,873,161	8,859,339	75%	11,873,161	100%
2020	12,360,912	9,230,295	75%	12,360,912	100%
2021	12,837,854	9,735,662	76%	12,837,854	100%
2022	12,698,059	9,768,316	77%	12,698,059	100%
2023	12,675,121	9,626,564	76%	9,626,564	76%

Notes:

- (a) Under Wisconsin law, personal property taxes and certain installment real estate taxes are collected by city, village, and town treasurers or clerks, who then make settlement with the other taxing units, such as the county, LTC, and local schools. Settlements are due from the municipality by the 15th of the month following the due date based on the municipality's payment plan. Certain installment real estate taxes and delinquent taxes are collected by the county treasurer who then makes settlement with the city, village and town treasurers and other taxing units before retaining any for county purposes. In practice, any delinquent real estate taxes are withheld from the county's share. Therefore, LTC receives 100% of its levy upon receipt of settlement from the county treasurers, although the taxes collected as a percentage of total tax levy will vary in any given fiscal year due to timing of payments received from municipalities.

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### RATIO OF NET DEBT TO EQUALIZED VALUATION AND DEBT PER CAPITA For the fiscal years ended June 30, 2014 to 2023

Year Ended June 30	Population (a)	Personal Income ( '000s)(c)	Equalized Valuation (b)	Outstanding Debt	Percent of Total Debt to Equalized Valuation	Percent of Total Debt to Personal Income	Total Debt Per Capita
2014	203,736	8,679	13,514,454,019	21,580,000	0.16%	249%	\$ 105.92
2015	203,688	8,749	13,569,069,801	24,056,722	0.18%	275%	\$ 118.11
2016	203,716	8,880	13,661,006,238	26,725,013	0.20%	301%	\$ 131.19
2017	203,514	9,146	13,819,933,389	30,708,282	0.22%	336%	\$ 150.89
2018	202,895	9,400	14,265,117,910	30,412,560	0.21%	324%	\$ 149.89
2019	204,571	9,872	14,884,413,603	29,518,212	0.20%	299%	\$ 144.29
2020	205,757	10,140	15,601,568,718	30,733,518	0.20%	303%	\$ 149.37
2021	205,857	10,412	16,542,679,932	36,375,575	0.22%	349%	\$ 176.70
2022	207,606	11,206	17,449,987,248	37,192,483	0.21%	332%	\$ 179.15
2023	207,760	N/A	19,692,448,230	36,476,669	0.19%	N/A	\$ 175.57

Notes:

- (a) Source - Wisconsin Department of Revenue, Division of State and Local Finance reports. Includes the entire district as of January 1 of the calendar year.
- (b) Equalized value shown is TID-Out and is reported as of the December 31 of the previous calendar year (i.e. 2023 information is as of December 31, 2022).
- (c) Source - US Department of Commerce, Bureau of Economic Analysis, as of December of prior year.

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### COMPUTATION OF DIRECT AND OVERLAPPING DEBT For the fiscal year ended June 30, 2023

Name of Entity	Amount of Debt (Net of 2023 Principal Payments)	Percent Chargeable to District	Outstanding Debt Chargeable to District
<b>OVERLAPPING DEBT</b>			
Calument County	\$39,165,000	1.66%	\$650,922
Manitowoc County	18,975,000	96.45%	18,301,388
Ozaukee County	21,325,000	3.82%	814,615
Sheboygan County	18,995,000	99.91%	18,977,905
Total Cities	158,952,056	100.00%	158,952,056
Total Villages	55,981,504	100.00%	55,981,504
Total Towns	26,017,063	varies	25,187,456
Total School Districts	304,433,949	varies	253,116,394
Total Sanitary Districts	894,563	varies	894,563
<b>TOTAL OVERLAPPING DEBT</b>	<b>\$644,739,135</b>		<b>\$532,876,803</b>
<b>DIRECT DEBT</b>			
Lakeshore Technical College			
Total long term debt			\$35,324,329
Debt premium			1,152,340
<b>TOTAL DIRECT DEBT</b>			<b>\$36,476,669</b>
<b>TOTAL DIRECT AND OVERLAPPING DEBT</b>			<b>\$569,353,472</b>

**Notes:**

- (1) Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the District. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses located in the District's boundaries. This process recognizes that, when considering the District's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.
- (2) The percentage of overlapping debt applicable to the District is the equalized property value of property of the overlapping government located in Lakeshore's district as a percentage of total equalized value of all property for the overlapping government.
- (3) Source –Wisconsin Department of Revenue. Information provided by each municipal entity through publicly available disclosure documents available on EMMA.msrb.org and the Wisconsin Department of Public Instruction and direct inquiries.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## LEGAL DEBT MARGIN INFORMATION For the fiscal years ended June 30, 2014 to 2023 (\$000's)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Equalized valuation (a)</b>	\$13,514,454	\$14,045,823	\$14,138,459	\$14,333,949	\$14,830,271	\$15,487,176	\$16,238,216	\$17,270,920	\$18,296,875	\$20,634,594
<b>Debt limit - 5% of equalized value</b> (Wisconsin statutory limitation)	\$675,723	\$702,291	\$706,923	\$716,697	\$741,514	\$774,359	\$811,911	\$863,546	\$914,844	\$1,031,730
Gross indebtedness applicable to debt limit:										
General obligation promissory notes and bonds	21,580	23,745	26,260	30,040	29,755	28,735	29,780	31,140	31,500	30,635
Less debt service funds available	(691)	(936)	(1,080)	(1,182)	(1,019)	(1,138)	(1,265)	(1,289)	(1,212)	(1,285)
Total amount of debt applicable to debt margin	<u>20,889</u>	<u>22,809</u>	<u>25,180</u>	<u>28,858</u>	<u>28,736</u>	<u>27,597</u>	<u>28,515</u>	<u>29,851</u>	<u>30,288</u>	<u>29,350</u>
Legal debt margin (Debt capacity)	<u>\$654,834</u>	<u>\$679,482</u>	<u>\$681,743</u>	<u>\$687,839</u>	<u>\$712,778</u>	<u>\$746,762</u>	<u>\$783,396</u>	<u>\$833,695</u>	<u>\$884,556</u>	<u>\$1,002,380</u>
Percent of debt capacity used	3.09%	3.25%	3.56%	4.03%	3.88%	3.56%	3.51%	3.46%	3.31%	2.84%
<b>Debt limit - 2% of equalized value</b> (Wisconsin statutory limitation)	\$270,289	\$280,916	\$282,769	\$286,679	\$296,605	\$309,744	\$324,764	\$345,418	\$365,938	\$412,692
Gross bonded indebtedness applicable to debt limit:										
General obligation bonds	620	-	-	-	-	-	-	3,420	1,775	710
Less debt service funds available	-	-	-	-	-	-	-	-	-	-
Total amount of debt applicable to debt margin	<u>620</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,420</u>	<u>1,775</u>	<u>710</u>
Legal debt margin (Debt capacity)	<u>\$269,669</u>	<u>\$280,916</u>	<u>\$282,769</u>	<u>\$286,679</u>	<u>\$296,605</u>	<u>\$309,744</u>	<u>\$324,764</u>	<u>\$341,998</u>	<u>\$364,163</u>	<u>\$411,982</u>
Percent of debt capacity used	0.23%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.99%	0.49%	0.17%
<i>debt service funds available:</i>										
<i>debt service fund equity</i>	977,543	1,252,386	1,420,591	1,522,930	1,375,830	1,500,231	1,650,926	1,655,204	1,600,643	1,705,406
<i>less: interest due sept 1 of that year</i>	(286,141)	(315,948)	(340,112)	(340,960)	(357,018)	(362,056)	(385,523)	(366,399)	(388,258)	(419,983)
	<u>691,402</u>	<u>936,438</u>	<u>1,080,479</u>	<u>1,181,970</u>	<u>1,018,812</u>	<u>1,138,175</u>	<u>1,265,403</u>	<u>1,288,805</u>	<u>1,212,385</u>	<u>1,285,423</u>

(a) Equalized valuation for 2014 excludes Tax Incremental Districts (TID-Out)

# LAKESHORE TECHNICAL COLLEGE DISTRICT

DEMOGRAPHIC AND ECONOMIC STATISTICS  
For the calendar years ended December 31, 2013 to 2022

104

Calendar Year	Sheboygan County						Manitowoc County					
	Population (a)	Personal Income ('000s) (b)	Per Capita Personal Income (b)	Unemployment Rate (c)	K-12 Public & Private School Enrollment (d)	Senior Class Enrollment (d)	Population (a)	Personal Income ('000s) (b)	Per Capita Personal Income (b)	Unemployment Rate (c)	K-12 Public & Private School Enrollment (d)	Senior Class Enrollment (d)
2013	115,386	5,344,757	46,508	5.6%	21,301	1,723	81,352	3,333,927	41,336	6.6%	12,862	973
2014	115,362	5,341,196	46,328	4.3%	21,120	1,537	81,320	3,408,347	42,519	5.9%	12,675	1,074
2015	115,305	5,304,168	45,896	3.4%	21,231	1,638	81,372	3,575,583	44,803	4.6%	12,466	1,034
2016	115,050	5,532,445	47,930	3.3%	21,160	1,636	81,061	3,613,532	45,433	4.3%	12,398	1,009
2017	114,714	5,776,492	50,081	2.7%	20,723	1,629	80,735	3,623,618	45,767	3.5%	12,330	979
2018	115,924	6,101,981	52,821	3.0%	20,523	1,532	81,144	3,769,889	47,675	3.4%	12,271	961
2019	116,547	6,309,435	54,703	2.6%	20,463	1,582	81,643	3,830,730	48,502	3.7%	12,201	873
2020	116,924	6,409,222	50,829	7.9%	19,866	1,551	81,349	4,003,123	55,616	8.1%	11,965	894
2021	118,495	6,879,349	58,425	3.9%	19,744	1,581	81,435	4,326,678	53,085	4.0%	11,946	964
2022	118,776	N/A	N/A	3.0%	19,899	1,578	81,442	N/A	N/A	3.5%	12,145	931

Notes:

- (a) Source - Wisconsin Department of Revenue - Division of State and Local Finance.
- (b) Source - US Department of Commerce, Bureau of Economic Analysis.
- (c) Source - Wisconsin Department of Workforce Development - Office of Economic Advisors. Unemployment rates for 2020 impacted by the global pandemic.
- (d) Source - Wisconsin Department of Instruction. Enrollment totals for the 2022-23 school year.
- (e) This schedule contains detailed information for the counties of Manitowoc and Sheboygan. Together they comprise 96% of the District's population.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## TEN LARGEST EMPLOYERS For the fiscal years ended June 30, 2014 and 2023

Employer	Nature of Business	2023			2014		
		Approximate Number of Employees	Rank	% of Total Employment	Approximate Number of Employees	Rank	% of Total Employment
Kohler Company	Manufacturer plumbing fixtures and hospitality/resort	6,616	1	6.5%	3,000	1	2.6%
Bemis Mfg. Company	Plastics and healthcare products manufacturer	2,200	2	2.2%	1,269	5	1.1%
Johnsonville Sausage	Sausage producer	2,000	3	2.0%	930	9	0.8%
Sargento Foods*	Cheese and snacks	1,800	4	1.8%	1,500	3	1.3%
Aurora Medical Group	Medical hospital and clinics	1,597	5	1.6%			
Acuity Mutual Insurance Co.	Insurance	1,500	6	1.5%			
Sheboygan Area School District	Education	1,248	7	1.2%	1,274	4	1.1%
Lakeside Foods Inc.**	Food products manufacturer	1,200	8	1.2%	1,700	2	1.5%
Nemak, formerly J.L. French Corp.	Aluminum die castings	1,145	9	1.1%	950	7	0.8%
Rockline Industries, Inc.	Manufacturer of coffee filters, baking cups, and baby wipes	860	10	0.8%			
Holy Family Memorial Medical Center	Medical facility				1,150	6	1.0%
Manitowoc School District***	Education				936	8	0.8%
The Vollrath Company	Service machinery manufacturer				850	10	0.7%
<b>TOTAL EMPLOYMENT (b)</b>		<b>102,198</b>			<b>116,464</b>		

Notes:

- (a) Sources - Data Axle Genie ([www.salesgenie.com](http://www.salesgenie.com)), Sheboygan County official statement dated Febraury 15, 2022, City of Sheboygan official statement dated March 22, 2022, Lakeshore Techncial College official statement dated June 30, 2014, employer contacts and websites.
- (b) Sources - [www.jobcenterofwisconsin.com](http://www.jobcenterofwisconsin.com) as of June 30, 2023 and US Department of Commerce - Bureau of Economic Anaylsis as of June 30, 2014. Includes total employment for Sheboygan County and Manitowoc County.

\* Figures include facilities in Plymouth, Kiel, Hilbert and Elkhart Lake.

\*\*Also employs 1,000-plus seasonal employees during the summer harvest season.

\*\*\*Figure includes approximately 261 substitute teachers, coaches, interns, summer employment, etc.

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### FULL-TIME EQUIVALENT POSITIONS BY CATEGORY For the fiscal years ended June 30, 2014 to 2023

---

Category	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>Est. 2023</u>
Administrators/ Supervisors	37.2	38.6	44.2	45.6	41.7	38.5	45.6	38.6	40.6	37.3
Teachers	148.2	137.6	142.6	145.0	142.9	142.2	143.2	122.3	125.1	136.4
Specialists	2.4	2.0	1.0	1.0	1.0	1.0	1.0	1.0	5.9	8.0
Other Staff	<u>154.6</u>	<u>153.4</u>	<u>156.2</u>	<u>151.5</u>	<u>147.0</u>	<u>147.4</u>	<u>141.5</u>	<u>134.3</u>	<u>131.4</u>	<u>145.2</u>
	<u>342.4</u>	<u>331.6</u>	<u>344.0</u>	<u>343.2</u>	<u>332.6</u>	<u>329.2</u>	<u>331.2</u>	<u>296.2</u>	<u>303.0</u>	<u>326.9</u>

- (a) Source - Lakeshore Technical College District Plan and Budget Reports - WTCS Staff Accounting Reports.  
 (b) All staff, including adjunct faculty, are included in the above FTE numbers.

## LAKESHORE TECHNICAL COLLEGE DISTRICT

### ENROLLMENT STATISTICS For the fiscal years ended June 30, 2014 to 2023

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<u>Student Enrollment (a)</u>										
Associate degree	3,688	3,670	4,192	4,193	3,893	3,631	3,871	4,051	4,088	4,190
Vocational:										
Technical Diploma	1,085	1,028	933	899	957	891	909	784	829	864
Apprentices	170	194	223	204	209	243	243	190	198	219
Basic skills	1,470	1,329	1,281	1,088	915	883	920	625	927	939
Vocational adult	8,064	6,097	6,984	5,687	5,528	5,430	3,793	3,333	3,784	4,146
District service	459	354	153	125	111	176	45	29	14	21
 Total Students (b)	 13,597	 11,355	 12,447	 11,025	 10,550	 10,348	 8,901	 8,251	 8,947	 9,412
<u>Full-Time Equivalent (c)</u>										
Associate degree	1,454	1,390	1,428	1,425	1,389	1,344	1,325	1,252	1,222	1,175
Vocational:										
Technical Diploma	250	243	217	217	218	184	192	156	148	131
Apprentices	30	35	40	39	42	43	43	36	34	39
Basic skills	248	248	199	184	166	147	158	131	151	145
Vocational adult	88	64	72	61	61	52	44	37	39	48
District service	2	2	1	1	0	1	0	0	0	0
 Total	 <u>2,072</u>	 <u>1,982</u>	 <u>1,956</u>	 <u>1,926</u>	 <u>1,877</u>	 <u>1,771</u>	 <u>1,762</u>	 <u>1,612</u>	 <u>1,594</u>	 <u>1,538</u>
<u>Graduate Follow-Up Statistics (d)</u>										
Number of graduates	1,006	851	786	853	795	766	694	652	592	n/a
Responses										
Number	700	595	474	613	508	468	449	326	245	n/a
Percent of graduates	70%	70%	60%	72%	64%	61%	65%	50%	41%	n/a
Percent employed	90%	91%	92%	92%	92%	90%	92%	93%	94%	n/a
Percent in related employment	67%	70%	67%	77%	70%	69%	69%	68%	66%	n/a
Percent employed in district	69%	70%	70%	75%	74%	79%	75%	74%	71%	n/a

**Notes:**

- (a) Student enrollment by program represents the duplicated count of citizens enrolled in district courses.
- (b) Total student enrollment is the unduplicated count of all students.
- (c) A full-time equivalent (FTE) is basically equal to 30 annual student credits based on a mathematical calculation which varies somewhat by program and which is subject to state approval and audit of students and course data.
- (d) Graduate follow-up statistics are based on the surveys of district graduates approximately six months after graduation, therefore current fiscal year data is not yet available.
- (e) Sources - WTCS OLAP Cube, WTCS Graduate Outcomes Survey, Strategy Department.





# LAKESHORE TECHNICAL COLLEGE DISTRICT

## PROGRAM OFFERINGS

June 30, 2023

---

### **Associate Degree Programs**

Accounting	Health Information Management
Administrative Professional	Human Resources Administration
Agribusiness Science & Technology	Individualized Technical Studies
Broadcast Captioning	IT – Cybersecurity Specialist
Business Management	IT - Network Specialist
Court Reporting	IT - Web & Software Developer
Criminal Justice – Law Enforcement 2	Legal Studies/Paralegal
Culinary Arts	Manufacturing Engineering
Dairy Business Management	Manufacturing IT
Digital Marketing	Manufacturing Management
Early Childhood Education	Mechanical Design & Engineering
Electro-Mechanical Automation	Nursing
Electro-Mechanical Maintenance	Paramedic Technician
Energy Management Technology	Pharmacy Services Management
Environmental Engineering Technology	Quality Assurance Technician
Fire Medic	Radiography
General Studies Transfer – AA	Renewable Energy Technology
General Studies Transfer - AS	Supply Chain Management
Graphic and Web Design	Technical Studies – Journeyworker

### **Technical Diplomas**

Accounting Assistant	IT Web Development Specialist
Agriculture Technician	Maintenance Mechanic
Auto Collision Repair & Refinish Technician	Medical Assistant
Automotive Maintenance Technician	Medical Coder
Child Care Services	Medication Assistant
Criminal Justice – 720 Embedded Academy	Nursing Assistant
CNC Automation Technician	Office Assistant
Computer Aided Design (CAD) Technician	Ophthalmic Medical Assistant
Culinary & Baking Basics	Pharmacy Technician
Culinary	Post-Baccalaureate Legal Studies/Paralegal
Dairy Herd Management	Practical Nursing
Dental Assistant (Short Term)	Precision Machining Technology
Digital Marketing Specialist	Quality Process Improvement
Emergency Medical Technician – Paramedic	Supply Chain Assistant
Emergency Medical Technician (Short Term)	Welding Fabrication Technician
Human Resources Assistant	Welding
HVAC & Building Trades Fundamentals	Wind Technician

### **Apprenticeship Programs**

Early Child Care Educator	Maintenance Mechanic/Millwright
Industrial Electrician	Maintenance Technician
Industrial Manufacturing	Tool and Die
Machinist	Mechatronics Technician

*This page intentionally left blank.*

## **SINGLE AUDIT SECTION**

The Single Audit Act Amendments of 1996 mandates independent financial and compliance audits of the federal awards programs. The State of Wisconsin also stipulates that grantees who are required to have a federal single audit completed must include selected state award programs in the scope of the single audit. In addition to the required auditors' reports, the schedule of expenditures of federal and state awards and accompanying notes and schedule of findings and questioned costs are provided to support the requirements for compliance with Uniform Grant Guidance and State of Wisconsin Single Audit Guidelines. The schedules provide more detailed financial information related to grant activity and other revenue.

*This page intentionally left blank.*



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

District Board  
Lakeshore Technical College District  
Cleveland, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities, the aggregate remaining fund information, and discretely presented component unit of the Lakeshore Technical College District, (the "District") as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 8, 2023. The financial statements of the Lakeshore Technical College Foundation, Inc., a discretely presented component unit, were not audited in accordance with *Government Auditing Standards*, and accordingly, this report does not include reporting on internal control over financial reporting or instances of reportable noncompliance associated with the District.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **COMPLIANCE AND OTHER MATTERS**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **PURPOSE OF THIS REPORT**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and on compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

**CliftonLarsonAllen LLP**

Wauwatosa, Wisconsin  
December 8, 2023



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL AND MAJOR STATE PROGRAM, REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND THE STATE SINGLE AUDIT GUIDELINES**

To the Board of Trustees  
Lakeshore Technical College District  
Cleveland, Wisconsin

**Report on Compliance for Each Major Federal and Major State Program**  
***Opinion on Each Major Federal and Major State Program***

We have audited the District's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* and Wisconsin State Single Audit Guidelines that could have a direct and material effect on each of the Lakeshore Technical College's major federal and major state programs for the year ended June 30, 2023. The Lakeshore Technical College's major federal and major state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Lakeshore Technical College complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal and major state programs for the year ended June 30, 2023.

***Basis for Opinion on Each Major Federal and Major State Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and the Wisconsin State Single Audit Guidelines. Our responsibilities under those standards, the Uniform Guidance and the Wisconsin State Single Audit Guidelines are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Lakeshore Technical College and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and major state program. Our audit does not provide a legal determination of the Lakeshore Technical College's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Lakeshore Technical College's federal and state programs.

CLA (CliftonLarsonAllen LLP) is an independent network member of CLA Global. See [CLAglobal.com/disclaimer](https://www.claglobal.com/disclaimer).



### ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Lakeshore Technical College's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and Wisconsin State Single Audit Guidelines will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Lakeshore Technical College's compliance with the requirements of each major federal or major state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and Wisconsin State Single Audit Guidelines, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Lakeshore Technical College's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the Lakeshore Technical College's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and Wisconsin State Single Audit Guidelines, but not for the purpose of expressing an opinion on the effectiveness of the Lakeshore Technical College's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Wisconsin State Single Audit Guidelines. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

**CliftonLarsonAllen LLP**

Wauwatosa, Wisconsin  
December 8, 2023

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the fiscal year ended June 30, 2023

Grantor Agency/Pass-through Agency/Program/Grant Title	Assistance Listing Number	Pass through Number/ Identification Number	Grant Period	Grant Amount	Federal Direct Revenue	Match	Total Expenditures	through to Sub-Recipients
<b>U.S. DEPARTMENT OF LABOR</b>								
Apprenticeship USA Grants	17.285							
Youth Apprenticeship (355)		11-255-155-262	10/1/21 - 6/30/23	\$ 23,740	\$ 9,979	\$ -	\$ 9,979	\$ -
<b>TOTAL U.S. DEPARTMENT OF LABOR</b>				<u>23,740</u>	<u>9,979</u>	<u>-</u>	<u>9,979</u>	<u>-</u>
<b>U.S. DEPARTMENT OF HOMELAND SECURITY</b>								
FEMA Assistance to Firefighters Grant Program -- COVID 19 Supplemental (276)	97.044	11-276-153-112	12/1/21 - 11/30/22	27,476	27,454	4,117	31,571	-
FEMA Assistance to Firefighters Grant Program -- COVID 19 Supplemental (376)	97.044	11-376-153-113	12/1/22 - 11/30/23	24,174	10,490	1,573	12,063	-
<b>TOTAL U.S. DEPARTMENT OF HOMELAND SECURITY</b>				<u>51,650</u>	<u>37,944</u>	<u>5,690</u>	<u>43,634</u>	<u>-</u>
<b>U.S. DEPARTMENT OF TRANSPORTATION</b>								
Interagency Hazardous Materials Public Sector Training and Planning Grants								
Haz-Mat Interagency Hazardous Materials	20.703		7/1/22 - 6/30/23	3,300	3,300	-	3,300	-
Pipeline and Hazardous Materials Safety Administration, Wisconsin Emergency Management Passed Through Wisconsin Technical College System								
Hazardous Materials Emergency Preparedness Grant (377)	20.703	11-377-138-232	5/1/22 - 10/31/22	4,522	4,513	-	4,513	-
<b>TOTAL U.S. DEPARTMENT OF TRANSPORTATION</b>				<u>7,822</u>	<u>7,813</u>	<u>-</u>	<u>7,813</u>	<u>-</u>
<b>U.S. DEPARTMENT OF TREASURY</b>								
American Rescue Plan Act Passed Through Workforce Innovation Grant	21.027							
Lakeshore Industry 4.0 Pathways and Upskilling Project (351)		SLFRP0135	6/20/22 - 6/30/25	1,640,811	705,298	-	705,298	-
<b>TOTAL U.S. DEPARTMENT OF TREASURY</b>				<u>1,640,811</u>	<u>705,298</u>	<u>-</u>	<u>705,298</u>	<u>-</u>
<b>NATIONAL SCIENCE FOUNDATION</b>								
Education and Human Resources	47.076							
Passed through American Association of Community Colleges								
AACC MentorLinks (077)		AACC-13900-05	10/1/19-10/31/22	20,000	989	-	989	-
Developing Cybersecurity Technicians through Expanded Pathways in Rural and Underserved Communities (379)		FAIN 2201993	7/1/22 - 6/30/25	332,076	74,286	-	57,046	-
Expanding Advanced Renewable Energy Technician Education in a Technical College (380)		FAIN 2201630	7/1/22 - 6/30/25	336,650	59,073	-	43,758	-
<b>TOTAL NATIONAL SCIENCE FOUNDATION</b>				<u>688,726</u>	<u>134,348</u>	<u>-</u>	<u>101,793</u>	<u>-</u>
<b>U.S. DEPARTMENT OF EDUCATION</b>								
<i>Passed Through Wisconsin Technical College System</i>								
Innovative IET (318)		11-318-146-183	7/1/22 - 6/30/23	19,068	19,068	6,356	25,424	-
AEFL-Comprehensive (315)		11-315-146-123	7/1/22 - 6/30/23	210,320	209,481	369,062	578,543	-
Special Focus - Corrections (322)		11-322-146-113	7/1/22 - 6/30/23	45,400	45,400	15,134	60,534	-
<i>Total Adult Education - Basic Grants to States</i>				<u>274,788</u>	<u>273,949</u>	<u>390,552</u>	<u>664,501</u>	<u>-</u>

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (continued) For the fiscal year ended June 30, 2023

Grantor Agency/Pass-through Agency/Program/Grant Title	Assistance Listing Number	Pass through Number/ Identification Number	Grant Period	Grant Amount	Federal Direct Revenue	Match	Total Expenditures	through to Sub-Recipients
<i>Student Financial Assistance Cluster</i>								
SEOG	84.007	P007A224506	7/1/22 - 6/30/23	96,054	61,844	-	96,054	-
Federal Work Study Program 22-23	84.033	P033A224506	7/1/22 - 6/30/23	59,118	59,118	-	59,118	-
PELL	84.063	P063P223160	7/1/22 - 6/30/23	2,472,474	2,472,474	-	2,472,474	-
Federal Direct Student Loans	84.268	P268K233160	7/1/22 - 6/30/23	1,685,256	1,685,256	-	1,685,256	-
<i>Total Student Financial Assistance Cluster</i>				4,312,902	4,278,692	-	4,312,902	-
<i>Higher Education - Institutional Aid</i>								
	84.031A							
Strengthening Institutions - Student Centered Project (YR3) (303)		P031A190111	10/1/19-9/30/24	401,039	232,744	-	232,744	-
Strengthening Institutions - Student Centered Project (YR4) (303)		P031A190111	10/1/19-9/30/24	414,055	177,486	-	177,486	-
<i>Total Higher Education - Institutional Aid</i>				815,094	410,230	-	410,230	-
<i>TRIO Cluster</i>								
Student Support Services Program	84.042A							
TRIO-Student Support Services (YR3) (392)		P042A200145	9/1/20 - 8/31/25	261,888	189,463	-	189,463	-
TRIO-Student Support Services (YR4) (392)		P042A200145	9/1/20 - 8/31/25	261,888	80,969	-	80,969	-
<i>Total TRIO</i>				523,776	270,432	-	270,432	-
<i>Career and Technical Education - Basic Grants to States</i>								
Passed through Wisconsin Technical College System	84.048A							
Student Success (304)		11-304-150-233	7/1/22 - 6/30/23	190,813	181,459	163,386	344,844	-
Strengthening Programs (307)		11-307-150-253	7/1/22 - 6/30/23	65,943	60,668	-	60,668	-
Non-Traditional Occupations (309)		11-309-150-263	7/1/22 - 6/30/23	52,844	37,383	-	37,383	-
Capacity Building for Equity & Inclusion (FY22 carryforward) (213)		11-213-150-222	7/1/21 - 9/30/22	28,047	7,655	-	7,655	-
Capacity Building for Equity & Inclusion (313)		11-313-150-223	7/1/22 - 6/30/23	28,426	28,426	-	28,426	-
Career Prep (334)		11-334-150-213	7/1/22 - 6/30/23	41,556	34,588	-	34,588	-
<i>Total Career and Technical Education - Basic Grants to States</i>				407,629	350,179	163,386	513,565	-
<i>COVID -19 - CARES ACT Higher Education Emergency Relief Fund</i>								
LTC CARES ACT-COVID-19 Education Relief-Student Aid (ARPA)	84.425E	P425E200199	5/4/20 - 5/12/23	2,305,266	1,137,100	-	1,137,100	-
LTC CARES ACT-COVID-19 Education Relief-Institutional Portion - CRRSAA (184)	84.425F	P425F200435	5/04/20 - 6/30/23	2,108,139	106,416	-	106,416	-
LTC CARES ACT-COVID-19 Education Relief-Institutional Portion - ARPA (286)	84.425F	P425F200435	5/04/20 - 6/30/23	2,208,989	868,989	-	868,989	-
LTC CARES ACT-COVID-19 HEERF - Title III SIP - ARPA (283)	84.425M	P425M200122	5/28/20 - 6/30/23	196,962	159,755	-	159,755	-
Institutional Resilience and Expanded Postsecondary Opportunity (IREPO) (287)	84.425P	P425P200039	8/2/21 - 9/30/23	2,873,887	1,299,841	-	1,299,841	-
<i>Total CARES ACT Higher Education Emergency Relief Fund</i>				9,693,243	3,572,100	-	3,572,100	-

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (continued) For the fiscal year ended June 30, 2023

Grantor Agency/Pass-through Agency/Program/Grant Title	Assistance Listing Number	Pass through Number/ Identification Number	Grant Period	Grant Amount	Federal Direct Revenue	Match	Total Expenditures	through to Sub-Recipients
Child Care Access Means Parents in School Project (CCAMPIS)	84.335A							
Year 2 (385)		P335A200008	10/1/20 - 9/30/24	30,000	20,491	-	20,491	-
Year 3 (385)		P335A200008	10/1/20 - 9/30/24	29,999	24,229	-	24,229	-
Total CCAMPIS				59,999	44,720	-	44,720	-
TOTAL U.S. DEPARTMENT OF EDUCATION				<u>16,087,431</u>	<u>9,200,303</u>	<u>553,938</u>	<u>9,788,450</u>	<u>-</u>
<u>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</u>								
NIEHS Hazardous Waste Worker Health and Safety Training	93.142							
Passed through University of Cincinnati								
HazMat Worker Health and Safety Training Cooperative Agreement (375)		U45ES006184	6/1/22 - 5/31/23	158,800	148,113	-	148,113	-
HazMat Worker Health and Safety Training Cooperative Agreement (375)		U45ES006184	6/1/23 - 5/31/24	148,000	11,354	-	11,354	-
TOTAL U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES				<u>148,000</u>	<u>159,467</u>	<u>-</u>	<u>159,467</u>	<u>-</u>
TOTAL EXPENDITURES OF FEDERAL AWARDS				<u>\$ 18,648,180</u>	<u>10,255,152</u>	<u>\$ 559,628</u>	<u>\$ 10,816,434</u>	<u>\$ -</u>
<u>Reconciliation of Federal Revenue</u>								
Schedule of Expenditures of Federal Awards					\$ 10,255,152			
DEDUCT:								
Federal Direct Student Loans						1,685,256		
ADD:								
Financial Aid Administration						3,885		
Veterans Administration - Recording Fee						832		
Revenue from Prior Year's Projects								
HazMat Worker Health and Safety Training Cooperative Agreement (375)						<u>10,687</u>		
							<u>\$ 8,585,300</u>	
Other Federal Financial Assistance					\$ 6,908,779			
Federal grants						1,668,733		
Federal capital grants						<u>7,788</u>		
Basic Financial Statements							<u>\$ 8,585,300</u>	

See Notes to the Schedule of Federal and State Awards.

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## SCHEDULE OF EXPENDITURES OF STATE AWARDS For the fiscal year ended June 30, 2023

Grantor Agency/Pass-through Agency/Program/Grant Title	Catalog Number	Pass through Number/ Identification Number	Grant Period	Grant Amount	State Direct Revenue	Match	Total Expenditures	Passed through to Sub-Recipients
<b>WISCONSIN DEPARTMENT OF TRANSPORTATION</b>								
Driver Education	20.395(4)(aq)							
Motorcycle Safety Grant		MG-2022-LTC-00025	7/1/22 - 12/31/22	\$ 20,959	\$ 20,959	\$ -	\$ 20,959	\$ -
<b>TOTAL WISCONSIN DEPARTMENT OF TRANSPORTATION</b>				<b>20,959</b>	<b>20,959</b>	<b>-</b>	<b>20,959</b>	<b>-</b>
<b>WISCONSIN HIGHER EDUCATION AIDS BOARD</b>								
Wisconsin Grant - Technical Colleges	235.102	N/A	7/1/22 - 6/30/23	734,946	734,946	-	734,946	-
Remission of Fees for Veterans and Dependents	235.105	N/A	7/1/22 - 6/30/23	88,820	88,820	-	88,820	-
Talent Incentive Program	235.114	N/A	7/1/22 - 6/30/23	22,400	22,400	-	22,400	-
Minority Grant	235.107	N/A	7/1/22 - 6/30/23	6,680	6,680	-	6,680	-
Nursing Student Loan	235.117	N/A	7/1/22 - 6/30/23	6,000	6,000	-	6,000	-
Technical Excellence Scholarship	235.119	N/A	7/1/22 - 6/30/23	20,815	20,815	20,810	20,815	-
Wisconsin Indian Assistance Grant	235.132	N/A	7/1/22 - 6/30/23	550	550	-	550	-
<b>TOTAL WISCONSIN HIGHER EDUCATION AIDS BOARD</b>				<b>880,211</b>	<b>880,211</b>	<b>20,810</b>	<b>880,211</b>	<b>-</b>
<b>WISCONSIN TECHNICAL COLLEGE SYSTEM BOARD</b>								
WTCS Emergency Assistance Grant	292.104							
Student Emergency Fund (360)		11-360-104-113	7/1/22 - 6/30/23	9,639	8,933	-	8,933	-
<i>Total WTCS Emergency Assistance Grants</i>				9,639	8,933	-	8,933	-
State Aid for Technical Colleges	292.105	N/A	7/1/22 - 6/30/23	3,119,325	3,119,325	-	3,119,325	-
Grants to District Boards	292.124							
Career Pathways - Culinary (305)		11-305-124-123	7/1/22 - 6/30/23	122,595	80,248	20,062	100,310	-
Career Pathways - PN or Paramedic to ADN (308)		11-308-124-123	7/1/22 - 6/30/23	121,884	121,884	30,471	152,355	-
Career Pathways - Wind Energy (208)		11-208-124-122	7/1/21 - 9/30/22	133,038	37,649	9,412	47,061	-
Career Pathways - Welding (205)		11-205-124-122	7/2/21 - 9/30/22	230,010	11,446	2,861	14,307	-
Program to Program Articulation (311)		11-311-124-183	10/1/22 - 6/30/24	145,690	10,606	-	10,605	-
Foster Youth Pathway Project (314)		11-314-124-193	7/1/22 - 9/30/23	6,825	1,029	-	1,029	-
Enrollment (312)		11-312-124-193	10/1/22 - 9/30/23	199,693	134,745	-	134,745	-
Core Industry - Radiography Consortium (326)		11-326-124-133	7/1/22 - 6/30/24	489,348	322,677	-	322,677	-
Mechatronics State Apprenticeship Expansion Direct Instruction Support (358)		11-358-124-113	7/1/22 - 6/30/23	63,800	63,800	-	63,800	-
Machinist/Tool and Die Program (359)		11-359-124-113	7/1/22 - 6/30/23	9,072	9,072	-	9,072	-
Professional Growth (319)		11-319-124-153	7/1/22 - 6/30/23	51,261	51,261	25,629	76,890	-
AAC&U Conference Leadership Grant (330)		11-330-124-183	1/1/23 - 6/30/23	3,000	1,944	-	1,944	-
Core Industry - Welding (325)		11-325-124-133	7/1/22 - 6/30/23	281,727	281,727	-	281,727	-
Instructional Transformation Project (211)		11-211-124-182	9/1/21 - 9/30/22	150,000	42,525	-	42,525	-
Core Industry - Shared Paramedic (226)		11-226-124-132	7/1/21 - 9/30/22	301,824	69,010	-	69,010	-
Core Industry - Mechanical Design (324)		11-324-124-133	7/1/22 - 6/30/23	218,107	218,107	-	218,107	-
Developing Markets - Engineering Process Technician (221)		11-221-124-142	7/1/21 - 9/30/22	200,000	19,481	-	19,481	-
Developing Markets - Cybersecurity (321)		11-321-124-123	7/1/22 - 6/30/23	200,000	200,000	-	200,000	-
WAT Grant - Jagemann Stamping (353)		11-353-124-173	7/1/22 - 11/30/23	40,773	26,713	-	26,713	-
Lakeshore IET Development and Expansion (310)		11-310-124-203	7/1/22 - 6/30/23	200,000	200,000	-	200,000	-
Passed through from Chippewa Valley Technical College								
Manufacturing Month Project (340)		01-377-124-183	10/1/22 - 9/30/23	57,750	5,000	-	5,000	-
<i>Total Grants to District Boards</i>				3,226,397	1,908,924	88,435	1,997,358	-

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## SCHEDULE OF EXPENDITURES OF STATE AWARDS (continued) For the fiscal year ended June 30, 2023

Grantor Agency/Pass-through Agency/Program/Grant Title	Catalog Number	Pass through Number/ Identification Number	Grant Period	Grant Amount	State Direct Revenue	Match	Total Expenditures	Passed through to Sub-Recipients
Fire Fighter Training 2%	292.137	N/A	7/1/22 - 6/30/23	22,967	22,967	-	22,967	-
Property Tax Relief Aid	292.162	N/A	7/1/22 - 6/30/23	13,135,890	13,135,890	-	13,135,890	-
<b>TOTAL WISCONSIN TECHNICAL COLLEGE SYSTEM BOARD</b>				<b>19,514,218</b>	<b>18,196,040</b>	<b>88,435</b>	<b>18,284,473</b>	<b>-</b>
<b>WISCONSIN DEPARTMENT OF NATURAL RESOURCES</b>								
State Aid in Lieu of Property Taxes	370.503	N/A	7/1/22 - 6/30/23	6,528	6,528	-	6,528	-
<b>TOTAL WISCONSIN DEPARTMENT OF NATURAL RESOURCES</b>				<b>6,528</b>	<b>6,528</b>	<b>-</b>	<b>6,528</b>	<b>-</b>
<b>WISCONSIN DEPARTMENT OF WORKFORCE DEVELOPMENT</b>								
Local Youth Apprenticeship Grants		20.445						
Youth Apprenticeship (354)			6/30/22 - 6/30/23	122,100	89,864	-	89,864	-
Wisconsin Fast Forward	445.109							
Dual Credit Training for Teachers (917)		EF181DE10001	6/1/18-8/31/23	255,000	6,971	-	6,971	-
Workforce Training in County Jail Facilities (336)		EF211CJ10002	5/1/21 - 3/31/24	74,745	16,490	-	16,490	-
<b>TOTAL WISCONSIN DEPARTMENT OF WORKFORCE DEVELOPMENT</b>				<b>451,845</b>	<b>113,326</b>	<b>-</b>	<b>113,326</b>	<b>-</b>
<b>WISCONSIN DEPARTMENT OF REVENUE</b>								
State Aid-Personal Property Tax	835.103	N/A	7/1/22 - 6/30/23	63,007	63,007	-	63,007	-
State Aid - Computers	835.109	N/A	7/1/22 - 6/30/23	75,837	75,837	-	75,837	-
<b>TOTAL WISCONSIN DEPARTMENT OF REVENUE</b>				<b>138,843</b>	<b>138,843</b>	<b>-</b>	<b>138,843</b>	<b>-</b>
<b>TOTAL EXPENDITURES OF STATE AWARDS</b>				<b>21,012,604</b>	<b>19,355,907</b>	<b>109,245</b>	<b>19,444,341</b>	<b>-</b>

# LAKESHORE TECHNICAL COLLEGE DISTRICT

## SCHEDULE OF EXPENDITURES OF STATE AWARDS (continued) For the fiscal year ended June 30, 2023

Grantor Agency/Pass-through Agency/Program/Grant Title	Catalog Number	Pass through Number/ Identification Number	Grant Period	Grant Amount	State Direct Revenue	Match	Total Expenditures	Passed through to Sub- Recipients
<u>Reconciliation of State Revenue</u>								
Schedule of Expenditures of State Awards					\$ 19,355,907			
ADD:								
Revenue from Prior Year's Projects								
Reduce FY22 revenue for 111202					(11,080)			
Total Revenue from Prior Year's Projects					<u>(11,080)</u>			
DEDUCT:								
Wisconsin Grant - Technical Colleges					734,946			
Talent Incentive Program					22,400			
Minority Grant					6,680			
Nursing Student Loan					6,000			
Wisconsin Indian Assistance Grant					<u>550</u>			
						<u>\$ 18,574,251</u>		
State Operating Appropriations					\$ 16,421,401			
State Grants					1,766,513			
State Capital Grants					<u>386,337</u>			
						<u>\$ 18,574,251</u>		

See Notes to the Schedule of Federal and State Awards.



## LAKESHORE TECHNICAL COLLEGE DISTRICT

### NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS For the fiscal years ended June 30, 2023

---

#### Note 1 – Basis of Presentation

The accompanying Schedule of Expenditures of Federal and State Awards for the District are presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the “*State Single Audit Guidelines*” issued by the Wisconsin Department of Administration.

The Schedules of Expenditures of Federal and State Awards include all federal and state awards of the District. Because the schedules present only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

#### Note 2 – Significant Accounting Policies

Revenues and expenditures in the schedule are presented in accordance with the accrual basis of accounting and are in agreement with amounts reported in the District’s basic financial statements. Expenditures are recognized following the cost principles contained in the Uniform guidance and *State Single Audit Guidelines*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Accrued revenue at year-end includes federal and state program expenditures scheduled for reimbursement to the District in the succeeding year. Match represents District contributions to federal and state programs.

#### Note 3 – Oversight Agencies

The U.S. Department of Education is the federal oversight agency for the District. The Wisconsin Technical College System Board is the state oversight agency for the District.

#### Note 4 – Indirect Cost Rate

The District has an approved indirect cost rate approved by the Department of Health and Human Services that is in effect until June 30, 2027. The District is not eligible to charge the de minimis indirect rate of 10% of modified total direct costs on the grants.

# Lakeshore Technical College District Cleveland, Wisconsin

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2023

### SECTION I - SUMMARY OF AUDITORS' RESULTS

#### BASIC FINANCIAL STATEMENTS

Type of auditors' report issued:	Unmodified
Internal control over financial reporting:	
▶ Material weakness(es) identified?	No
▶ Significant deficiency(ies) identified?	None Reported
Noncompliance material to basic financial statements noted?	No

#### FEDERAL AND STATE AWARDS

Internal control over major program:	
▶ Material weakness(es) identified?	No
▶ Significant deficiency(ies) identified?	No
Type of auditors' report issued on compliance for major programs	Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? No

Any audit findings disclosed that are required to be reported in accordance with the *State Single Audit Guidelines*? No

Identification of major federal programs:

CFDA Number	Name of Federal Program/Cluster
	<i>COVID-19: Higher Education Emergency Relief Fund</i>
84.425E	Student Portion
84.425F	Institutional Portion
84.425M	Strengthening Institutions Program
84.425P	Institutional Resiliency and Expanded Postsecondary Opportunity
	<i>Student Financial Assistance</i>
84.007	Supplemental Educational Opportunity Grants
84.033	Federal Work Study Program
84.063	Federal Pell Grant
84.268	Federal Direct Student Loans

Identification of major state programs:

State ID Number	Name of State Program/Cluster
235.117	Nursing Student Loan
235.132	WI Indian Assistance Grant
235.107	Minority Undergraduate Retention Grant
292.105	State Aid for Technical Colleges
292.162	Property Tax Relief Aid

# Lakeshore Technical College District Cleveland, Wisconsin

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2023

---

### SECTION I - SUMMARY OF AUDITORS' RESULTS (CONTINUED)

Audit threshold used to determine between Type A and Type B programs:

Federal Awards	\$750,000
State Awards	\$250,000

Auditee qualified as low-risk auditee Yes

### SECTION II - FINANCIAL STATEMENT FINDINGS

Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards* for the year ended June 30, 2023.

### SECTION III - FEDERAL AND STATE AWARD FINDINGS AND QUESTIONED COSTS

Our audit did not disclose any matters required to be reported in accordance with Uniform Guidance or the Wisconsin *State Single Audit Guidelines* for the year ended June 30, 2023.

### SECTION IV - OTHER ISSUES

1. Does the auditor have substantial doubt as to the auditee's ability to continue as a going concern? No
2. Does the audit report show audit issues (i.e. material non-compliance, non-material non-compliance, questioned cost, material weakness, significant deficiencies, management letter comment, excess revenue or excess reserve) related to grant/contracts with funding agencies that require audits to be in accordance with the *State Single Audit Guidelines*:
 

Wisconsin Department of Transportation	No
Wisconsin Higher Education Aids Board	No
Wisconsin Technical College System Board	No
Wisconsin Department of Natural Resources	No
Wisconsin Department of Workforce Development	No
Wisconsin Department of Revenue	No
3. Was a Management Letter or other document conveying audit comments issued as a result of this audit? No

4. Name and signature of partner

  
 \_\_\_\_\_  
 Jake Lenell, CPA

Date of report

December 8, 2023

**LAKESHORE TECHNICAL COLLEGE**

**gotoltc.edu • 1.888.GO TO LTC • TTY 711**

1290 North Avenue • Cleveland WI

HLC Accredited • [hlcommission.org](http://hlcommission.org)

LAKESHORE TECHNICAL COLLEGE DOES NOT DISCRIMINATE AGAINST PROTECTED CLASSES, INCLUDING BUT NOT LIMITED TO RACE, COLOR, NATIONAL ORIGIN, RELIGION, SEX, OR GENDER – INCLUDING SEXUAL ORIENTATION, GENDER IDENTITY, GENDER EXPRESSION, DISABILITY OR AGE IN EMPLOYMENT, ADMISSIONS, OR ITS PROGRAMS OR ACTIVITIES. TO HANDLE INQUIRIES REGARDING LAKESHORE'S NONDISCRIMINATION POLICIES, CONTACT MGR-ACCESS, EQUITY, & INCLUSION (STUDENTS) 920.693.1120, [NICOLE.YANG@GOTOLTC.EDU](mailto:NICOLE.YANG@GOTOLTC.EDU) / EXECUTIVE DIRECTOR OF HUMAN RESOURCES (STAFF/OTHERS) 920.693.1139, [MARISSA.HOLST@GOTOLTC.EDU](mailto:MARISSA.HOLST@GOTOLTC.EDU), 1290 NORTH AVENUE, CLEVELAND, WI 53015. TTY 711 GOTOLTC.EDU/EQUAL-OPPORTUNITY-STATEMENT 12/23



**LAKESHORE**  
**TECHNICAL COLLEGE**